



LEGISLATIVE BUDGET BOARD

2028–29

Legislative Appropriations Request

**Detailed Instructions for Agencies
for the Biennium Beginning September 1, 2027**

LEGISLATIVE BUDGET BOARD STAFF

OFFICE OF THE GOVERNOR, BUDGET AND POLICY DIVISION

WWW.LBB.TEXAS.GOV

JULY 2026

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INTRODUCTION

These instructions guide each agency, public institution of higher education, and appellate court in preparing and submitting a Legislative Appropriations Request (LAR) for the 2028–29 biennium. The terms agency or state agency used throughout these instructions include the appellate courts.

An agency's LAR connects the development of the agency's strategic plan to the General Appropriations Act (GAA) by providing a fiscal expression of the agency's priorities. This fiscal expression includes quantitative information, such as projected performance, projected cost(s), and methods of finance proposed for state services; and qualitative information related to narrative language that is integral to preparation of the GAA.

The information contained in these instructions is for the purpose of preparing an agency's LAR and for ensuring that the resulting information is presented in a consistent and logical manner to inform the appropriations process. None of the information contained in these instructions constrains the constitutional powers and duties of either the legislative branch or executive branch with respect to the overall appropriations process. Any questions regarding these instructions may be directed to the Office of the Governor, Budget and Policy Division, or to the Legislative Budget Board (LBB).

The LAR has two components: (1) the baseline or base-level request; and (2) requests for consideration of exceptional items. Exceptional items are desired services in addition to the baseline request. The Governor or members of the Legislature may provide additional guidance for these two components.

These instructions may not provide all the information necessary for the presentation and analysis of an agency's LAR. An agency may supplement the required information with additional materials that express its needs and priorities. Similarly, an agency needs to submit only those schedules that apply to it unless the Office of the Governor, Budget and Policy Division, or LBB staff request additional information to better understand and analyze each request.

The submission schedule, indicating the due date for each agency LAR, is shown in **Figure 4** on page 9.

These instructions contain numerous references to additional resources containing example Automated Budget and Evaluation System of Texas (ABEST) schedules and other forms. Links to these resources are available at **Appendix A, Helpful Links and Other Reference Documents**, and other locations on the LBB website (www.lbb.texas.gov).

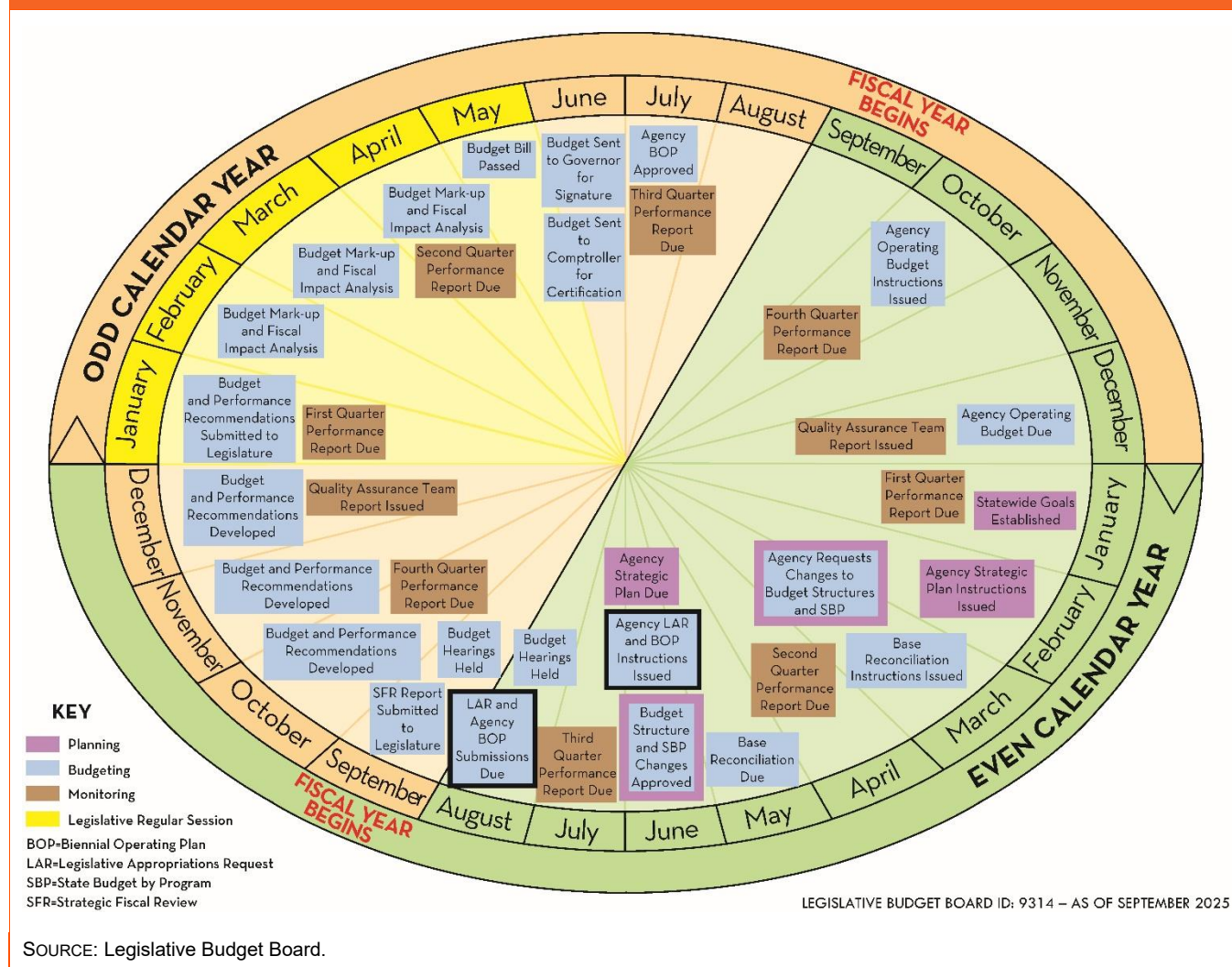
The Office of the Governor, Budget and Policy Division, and the LBB look forward to receiving requests for appropriations and to continuing the joint efforts to provide accountability for necessary state services.

STATE BUDGET CYCLE

Figure 1 shows the two-year state budget cycle. The portion of the cycle that pertains to the information in this document has a black border.

FIGURE 1

**TEXAS STRATEGIC PLANNING, PERFORMANCE BUDGETING, AND PERFORMANCE MONITORING SYSTEM TWO-YEAR CYCLE
JULY 2026**



STRATEGIC PLANNING AND BUDGETING SYSTEM

The Strategic Planning and Budgeting (SPB) system utilized by the state to allocate state government resources recognizes relationships between funding and performance, between accountability and resource allocation, and most important, between spending and results. The goal of SPB is to focus on the quality of services that state agencies provide and to emphasize accountability for expenditure of state resources. Major elements of the system include strategic planning, performance-based budgeting, budget implementation, and budget monitoring.

STRATEGIC PLANNING AND BUDGETING STRUCTURES

Although the SPB structure serves as the starting point for developing an agency's biennial budget request, the approved budget structure may differ from the strategic planning structure. Changes to existing budget structures must be approved by the Office of the Governor, Budget and Policy Division, and the LBB.

Requested changes are reviewed by the Office of the Governor and the LBB to ensure that the structure will provide an appropriate basis for budgetary analysis. Please note that the budget structure approved in the strategic plan may be altered as the General Appropriations Bill advances through the legislative budget process. In addition, to enable comparison of performance between fiscal years, historical data must be maintained and available for any measures that are changed. The deadline has passed for agencies to request modifications to previously approved structures and measure definitions (see **Figure 2**).

If revisions are not requested or approved, the budget structure previously approved for use in preparing an agency's appropriation request for the 2026–27 biennium, as modified by the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, is the approved structure for the 2028–29 biennium. When budget structures are finalized, the LBB will open ABEST to enable the agency to enter LAR data into the system.

PERFORMANCE MEASURES

Developing and maintaining an effective performance accountability system is critical to the SPB system. The overall value of the measurement system depends on the quality of the individual measures. A sound measurement system requires measures that are relevant, reliable, and valid and that provide sufficient coverage of agency activities in a cost-effective manner.

Measures developed and approved for an agency's strategic plan are used in its budget request. The agency should show the actual fiscal year 2025 performance for each measure, as reported in ABEST, to the LBB and the Office of the Governor, and make a good-faith effort to identify expected performance for fiscal year 2026 and projected performance for fiscal years 2027 to 2029.

Additional information on the state's performance measurement system appears in the *Instructions for Preparing and Submitting Agency Strategic Plans, Fiscal Years 2027 to 2031* (April 2026) on the LBB website (see link in **Appendix A: Helpful Links and Other Reference Documents**).

IMPORTANT

Projecting performance two to three years in advance is difficult. As agencies receive additional information on performance trends after submission of the LAR, they are encouraged to provide both budget offices with written documentation of updated performance projections, as appropriate, throughout the legislative process.

MAJOR MILESTONES

The 2028–29 biennial cycle for allocating state resources began with the issuance of *Instructions for Preparing and Submitting Agency Strategic Plans, Fiscal Years 2027 to 2031* (April 2026). **Figure 2** shows major milestones during the 2026–27 biennium to prepare for 2028–29 appropriations.

FIGURE 2
MILESTONES IN THE STATE BUDGET PROCESS, 2026–27 BIENNIUM

MILESTONE	DATE
Strategic planning instructions issued	April 2026
Agency requests to modify budget structure submitted	April 24, 2026
Legislative Budget Board (LBB) and Office of the Governor, Budget and Policy Division, approve agency budget structures	May and June 2026
Agency submits 2026–27 biennial base reconciliation	May 2026
Agency submits strategic plan for fiscal years 2027 to 2031	June 1, 2026

LBB and Office of the Governor, Budget and Policy Division, approve agency base reconciliations and provide agency with General Revenue Funds and General Revenue–Dedicated Funds limit for 2028–29 biennial baseline requests	June and July 2026
Instructions for biennial 2028–29 Legislative Appropriations Requests (LAR) issued	July 2026
Policy Letter for 2028–29 LARs released	July 2026
Agency submits biennial 2028–29 LAR	July and August 2026
LBB and Office of the Governor staff conduct joint budget hearings	August and September 2026
LBB delivers budget recommendations to the 90th Legislature, 2027	January 2027
Governor delivers budget proposal to the 90th Legislature, 2027	February 2027
Legislature considers and passes the 2028–29 General Appropriations Bill	January to May 2027
Comptroller of Public Accounts certifies the 2028–29 General Appropriations Bill	June 2027
Governor approves 2028–29 General Appropriations Act and issues veto proclamation	June 2027

GENERAL BUDGET INSTRUCTIONS

BASELINE REQUEST AND EXCEPTIONAL ITEMS

Agencies should limit their General Revenue Funds and General Revenue–Dedicated Funds baseline appropriations requests to the amounts approved by the Legislative Budget Board (LBB) and the Office of the Governor, Budget and Policy Division. Agency baseline requests should not include or initiate any new state debt. Institutions of higher education that receive formula appropriations should not request amounts for the formula strategies.

A policy letter regarding baseline levels is available on the LBB website. Agencies should prepare their 2028–29 biennial base requests under the 2028–29 baseline request limits set by the LBB and Office of the Governor in the policy letter.

HIGHLIGHTS AND WHAT'S NEW

ELECTRONIC SUBMISSIONS

- Agencies, institutions of higher education, appellate courts, and judicial branch agencies should include their Dual Submission certification in the PDF that is submitted through the Legislative Budget Board (LBB) application (Document Submissions) located on the LBB's website at docs.lbb.texas.gov and submit a copy to the Office of the Governor, Budget and Policy Division, at budgetandpolicyreports@gov.texas.gov.
- Agencies, institutions of higher education, appellate courts, and judicial branch agencies are not required to submit bound paper copies of LARs to the Department of Information Resources (DIR) or Bond Review Board (BRB). DIR and BRB will accept PDF submissions emailed to policy@dir.texas.gov and capital@brb.texas.gov, respectively. Additional agencies no longer require paper copies, and will accept electronic/PDF submissions only: House Committee on Appropriations, State Auditor's Office, Texas State Publications Clearinghouse, State Library, and Texas Higher Education Coordinating Board. Please see page 14 of this document for submission instructions for these agencies.

NEW SCHEDULES, MODIFICATIONS, AND NOTES

- **Three Percent Reduction.** Agencies, institutions of higher education, appellate courts, and judicial branch agencies are required to fully identify any required three percent reductions in the Explanation of Biennial Change section of impacted strategy requests.
- **Exceptional Items (EI) with Information Technology (IT) Components:** Agencies are directed to request any IT-related components of an exceptional item that would create a new or revise an existing capital budget item as a subrequest. Please see Part 4.A. Exceptional Item Request Schedule and Part 5. Capital Budget of this document for additional details.
- **Exceptional Items with Full-time-equivalent (FTE) or Salary Impacts:** Agencies are directed to add the 1.0% contribution required by the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, Article IX, Section 17.03, Payroll Contribution for Group Health Insurance, and 0.5% contribution required by Section 17.06, Additional Payroll Contribution for Retirement Contribution, as part of EI requests impacting FTE positions. For EIs affecting salary levels, agencies also are directed to add the 0.5% retirement contribution. (The 1.0 % Group Health Insurance contribution should not be affected by a salary-level change.)
- **Exceptional Items with Capital Budget Impacts:** Agencies are directed to submit a supplemental document in Microsoft Excel for EI requests and subrequests that include funding for capital budget projects, including details by Strategy, Method of Finance (MOF), and Object of Expense (OOE).
- **Effects from House Bill 149 and House Bill 4751, 89th Legislature, Regular Session, 2025.** If your agency is affected by House Bill 149, relating to regulation of the use of artificial intelligence, or House Bill 4751, relating to the establishment and administration of the Texas Quantum Initiative, and is unable to implement a mandatory provision of either bill due to a lack of an appropriation made for that purpose, please clearly state that fact in the Administrator's Statement. Provide an estimate of any required costs and FTE positions to implement the provision(s) for each fiscal year of the biennium. Also note whether your agency is including these amounts as part of the budget request.
- **Federal Funds Tracking Schedule 6.D.** This schedule was modified during the last cycle to require additional information on federal maintenance of effort and federal match requirements needed to draw related federal awards. Agencies must complete this information for any federal grants entered in Schedule 6.D. Instructions now provide more clarity that Schedule 6.D. is required only for grant awards exceeding \$5.0 million per fiscal year, whereas the Federal Funds Supporting Schedule 6.C. should include **all** federal grants in the agency's budget, regardless of amount, and all employee benefits paid from those grants, as applicable.
- **Reminder for COVID-19 Federal Funds Tracking.** Federal Funds appropriated by the federal government for purposes related to the COVID-19 pandemic should not be entered into the Federal Funds Tracking Schedule 6.D. Agencies should report those

awards and expenditures quarterly through the Federal Funds Pandemics (FFP) stage in ABEST. However, Federal Funds appropriated for regular use but diverted to pandemic response must be reported in the Federal Funds Tracking Schedule 6.D. if the amount diverted to pandemic response is at least \$5.0 million, or upon request. Related funds still should be tracked in the strategy detail and Schedule 6.C.

- **Budgetary Impacts Related to Recently Enacted State Legislation Schedule 6.K.** This schedule is not required unless requested by the LBB or the Office of the Governor, Budget and Policy Division, analyst.
- **Interagency Contracts Tracking Schedule 6.L.** This new schedule has been added to collect information on interagency contracts (IAC) budgeted at each agency. Please see Part 6.L. Interagency Contracts Schedule of this document for additional details.
- **Grants from Trusteed Programs within the Office of the Governor.** Use MOF Code 8000 (Other Funds) to report grant funds received from the Trusteed Programs within the Office of the Governor. These funds include any grant received pursuant to either the 2024–25 or 2026–27 GAA, Article I, Trusteed Programs within the Office of the Governor, Rider 2, Disaster and Deficiency Grants. MOF Code 8000 also is required to report any funds received from Trusteed Programs when the sources were the emergency appropriations made available by the 2024–25 or 2026–27 GAAs, Article I, Trusteed Programs within the Office of the Governor, Rider 3, Governor's Emergency Appropriations. Entries reported as a Governor's Disaster/Deficiency/Emergency Grant (GV) will be treated similarly to IACs for budget summary purposes, including the new IAC Tracking Schedule 6.L.
- **Payroll Contribution for Group Health Insurance and Additional Payroll Contribution for Retirement Contribution.** The payroll contribution for Group Health Insurance (pursuant to the 2024–25 and 2026–27 GAAs, Article IX, Section 17.03, Payroll Contribution for Group Health Insurance) and the retirement contribution (pursuant to the 2024–25 and 2026–27 GAAs, Article IX, Section 17.06, Additional Payroll Contribution for Retirement Contribution) should be treated as expenditures and not as transfers. Accordingly, they should not be shown as appropriations adjustments in **Schedule 2.B, Summary of Base Request by Method of Finance**. For contributions pursuant to these provisions, agencies should use OOE Code 2009. Please contact your analyst from the LBB or Office of the Governor, Budget and Policy Division, if you have additional questions.

Refer to the 2028–29 *Detailed Instructions for the Appellate Courts and Judicial Branch Agencies* and the 2028–29 *Detailed Instructions for Institutions and Agencies of Higher Education* for other significant changes and updates pertinent to appropriation requests.

BIENNIAL OPERATING PLAN AND STATE BUDGET BY PROGRAM

The Biennial Operating Plan (BOP) is a tool that agencies use to plan for the appropriate use of information resources (IR) to support their mission, goals, objectives, and strategies. The BOP should implement an agency's Strategic Plan, IR Strategic Plan, and the State Strategic Plan for Information Resources and demonstrate how the agency intends to accomplish its strategic objectives using information technology while remaining consistent with the agency's budget request. Please refer to the separate BOP Instructions (*Preparing and Submitting Biennial Operating Plan for Information Resources, 2028–29 Biennium*) for additional details. The BOP is due on the same date as the Legislative Appropriations Request (LAR) due date for each agency, unless otherwise directed.

State Budget by Program (SBP) agency submissions provide a listing of detailed appropriations information such as specific programs funded, the source of program funding, and the related statutory authorization. Please refer to the *ABEST Instructions for State Budget by Program, 2028–29 Biennium* when posted for additional instructions specific to SBP, along with relevant due dates for your agency.

FORMS AND REPORTS

Each agency's budget request may contain the following word-processing forms, spreadsheet forms, and reports generated from the Automated Budget and Evaluation System of Texas (ABEST), as necessary.

Word-processing and spreadsheet forms should be emailed to the Office of the Governor at budgetandpolicyreports@gov.texas.gov and included in the searchable PDF submitted through the LBB Documents Submissions application (docs.lbb.texas.gov). The forms and related reports are shown in **Figure 3**.

FIGURE 3
FORMS AND REPORTS FOR SUBMISSION TO THE LEGISLATIVE BUDGET BOARD AND THE OFFICE OF THE GOVERNOR
2028–29 BIENNIUM

FORM OR REPORT	SUBMISSION METHOD
Administrator's Statement	Entered in Automated Budget and Evaluation System of Texas (ABEST)
Organizational Chart	Generated by agency
Certification of Dual Submissions	PDF form
Budget Overview	ABEST report
Summaries of Request	Seven ABEST reports
Strategy Request	ABEST Report
Rider Revisions and Additions Request	Word-processing form
Rider Appropriations and Unexpended Balances Request	ABEST report
Substrategy Request (if required)	Two spreadsheet forms
Exceptional Items Request	Three ABEST reports
Exceptional Items Request – Capital Budget Detail	Spreadsheet Form
Capital Budget Schedules	Two ABEST reports (two additional ABEST reports for exceptional capital budget items, if required)
Historically Underutilized Business Supporting Schedule	ABEST report
Current Biennium Onetime Expenditure Schedule	Spreadsheet form
Federal Funds Supporting Schedule	ABEST report
Federal Funds Tracking Schedule (if required)	ABEST report
Estimated Revenue Collections Supporting Schedule	ABEST report
Advisory Committee Supporting Schedule	ABEST report
Estimated Total of All Funds Outside the General Appropriations Act Bill Pattern Schedule	ABEST report
Behavioral Health Funding Schedule	Spreadsheet form
Budgetary Impacts Related to Recently Enacted State Legislation (if required)	ABEST report
Summary of Requests for Facilities-Related Projects	Spreadsheet form
Interagency Contracts Schedule	Spreadsheet form

AGENCY REQUEST

The Strategy Request is the initial building block of the agency's budget request. It should incorporate direct strategy costs (excluding requested rider appropriations) and capital costs allocated to a strategy. The Summaries of Request are generated from ABEST. The Federal Funds, Capital Budget, and other schedules are supplemental and provide details on amounts contained in the Strategy Request.

PRIORITIZATION OF MEASURES

ABEST requires an agency to enter its performance measure definitions in the system. As part of that process, the agency is able, but not required, to assign a priority (high, medium, or low) to each performance measure. This prioritization will assist in the review of the budget request and in the selection of key measures for inclusion in the General Appropriations Bill.

ELECTRONIC SUBMISSION

Agencies will submit Legislative Appropriations Requests (LAR) for fiscal years 2028 and 2029 electronically through ABEST. The LAR is submitted automatically to the LBB electronically when agencies change their status in ABEST to Complete. Instructions for entering budget data in ABEST are available on the LBB website.

A searchable PDF also must be emailed to the Office of the Governor, Budget and Policy Division, at budgetandpolicyreports@gov.texas.gov.

An LAR-to-PDF generator is available in ABEST, which enables the selection of LAR reports from ABEST and the insertion of additional documents (PDF format only) to compile a PDF file. The PDF generator may be helpful in compiling bound copies of the LAR and the electronic submission to LBB Document Submissions.

The LBB Document Submissions application is available on the LBB website at docs.lbb.texas.gov. Agencies that have a valid user ID and password for ABEST can access the application. The Help tab on the log-in screen of Document Submissions provides additional instructions to complete electronic submission.

If an ABEST user ID or password is needed, click AGENCIES PORTAL from the LBB website (www.lbb.texas.gov). Under AGENCY INSTRUCTIONS AND APPLICATIONS, click FOR NEW USERS AND LOG ON INFORMATION, then click Request Agency Logon.

If needed, use the Contact Us tab within the LBB Document Submissions application to request support or assistance with Document Submissions.

NOTE

If an agency has sought and received permission to revise the completed 2028–29 LAR in ABEST, the agency must submit a searchable PDF version of the revised LAR through the Document Submissions application and email the revised PDF to the Office of the Governor, Budget and Policy Division.

BOUND PRINTED COPIES

Agencies must submit bound, printed copies of the LAR and any supplemental (non-ABEST) information to the offices requiring those copies. See the **Distribution** section for a complete list.

AGENCY SUBMISSION SCHEDULE

Figure 4 shows the submission due dates for the 2028–29 Legislative Appropriations Request by agency.

FIGURE 4**LEGISLATIVE APPROPRIATIONS REQUEST SUBMISSION SCHEDULE, 2028–29 BIENNIUM****AUGUST 7, 2026**

Institutions of Higher Education (except community colleges)	Texas Board of Professional Geoscientists
Bond Review Board	Texas Commission on Fire Protection
Commission on State Emergency Communications	Texas Commission on Jail Standards
Court of Criminal Appeals	Texas Commission on Law Enforcement
Courts of Appeals (15)	Texas Commission on the Arts
Executive Council of Physical Therapy and Occupational Therapy Examiners	Texas Department of Housing and Community Affairs
Health Professions Council	Texas Department of Licensing and Regulation
Office of Capital and Forensic Writs	Texas Emergency Services Retirement System
Office of Public Utility Counsel	Texas Ethics Commission
Office of the State Prosecuting Attorney	Texas Funeral Service Commission
Pension Review Board	Texas Low-level Radioactive Waste Disposal Compact Commission
Public Utility Commission of Texas	Texas Military Department
State Board of Veterinary Medical Examiners	Texas Optometry Board
State Commission on Judicial Conduct	Texas State Board of Dental Examiners
State Preservation Board	Texas State Board of Pharmacy
Texas Animal Health Commission	Texas State Board of Plumbing Examiners
Texas Behavioral Health Executive Council	Texas State Soil and Water Conservation Board
Texas Board of Chiropractic Examiners	
Texas State Securities Board	
Texas Veterans Commission	

AUGUST 14, 2026

State Office of Administrative Hearings	Texas Department of Motor Vehicles
Texas Department of Agriculture	Railroad Commission of Texas
Texas Alcoholic Beverage Commission	State Office of Risk Management
Cancer Prevention and Research Institute of Texas	Teacher Retirement System of Texas
Dementia Prevention and Research Institute of Texas	Texas Historical Commission
Office of Court Administration, Texas Judicial Council	Texas State Library and Archives Commission
State Law Library	Judiciary Section, Comptroller's Department
Supreme Court of Texas	Texas Board of Nursing
Texas Medical Board	Department of State Health Services
Comptroller of Public Accounts	Texas Department of Public Safety
Fiscal Programs within the Office of the Comptroller of Public Accounts	Texas Racing Commission
Texas Facilities Commission	Secretary of State
Department of Family and Protective Services	Texas Water Development Board

Texas General Land Office and the Veterans' Land Board	Office of the Attorney General
Texas Juvenile Justice Department	Texas Department of Insurance
Office of Public Insurance Counsel	Texas Higher Education Coordinating Board
Office of Injured Employee Counsel	Texas A&M Service Agencies
Community Colleges	Available University Fund
AUGUST 21, 2026	
Texas School for the Blind and Visually Impaired	Health and Human Services Commission
Texas Department of Criminal Justice	Department of Information Resources
Texas School for the Deaf	Texas Parks and Wildlife Department
Texas Education Agency	Texas Department of Transportation
Employees Retirement System of Texas	Reimbursements to the Unemployment Compensation Benefit Account
Texas Commission on Environmental Quality	Texas Workforce Commission
Texas Public Finance Authority	Trusted Programs within the Office of the Governor
Office of the Governor	Education Programs – Comptroller of Public Accounts
Texas Permanent School Fund Corporation	
Texas Cyber Command	

LEGISLATIVE APPROPRIATIONS REQUESTS ON AGENCY WEBSITES

Each agency is required to place its 2028–29 LAR on the agency website within five days of submitting the required PDF to the LBB and the Office of the Governor. Please contact LBB's ABEST Help Desk at (512) 463-3167 for technical assistance. Any revisions to the LAR, including all changes to affected forms and schedules, should be posted to the agency's website within five days of submitting the revision to the LBB and the Office of the Governor.

ABEST-GENERATED REPORTS

The LAR will include ABEST reports. Data will be entered into various data-entry screens identified in the next section, using instructions in *ABEST Instructions for Legislative Appropriations Request* (July 2026). **Figure 5** shows the reports and the corresponding data-entry screen or screens for each report. Please note that additional schedules may be required for Document Submissions uploads only, which are not shown in **Figure 5** (e.g., 6.J, Behavioral Health Funding Schedule, and 6.L, Interagency Contracts).

FIGURE 5
AUTOMATED BUDGET AND EVALUATION SYSTEM OF TEXAS (ABEST) DATA ENTRY MENUS AND SUBMENUS FOR LEGISLATIVE APPROPRIATIONS REQUEST (LAR) REPORTS
2028–29 BIENNIUM

LAR REPORT	ABEST DATA ENTRY MENUS AND SUBMENUS
Administrator's Statement	Data entered during Strategic Planning phase
Summaries of Request	
2.A. Summary of Base Request by Strategy 2.B. Summary of Base Request by Method of Finance (MOF) 2.C. Summary of Base Request by Object of Expense 2.D. Summary of Base Request Objective Outcomes 2.E. Summary of Exceptional Items Request 2.F. Summary of Total Request by Strategy 2.G. Summary of Total Request Objective Outcomes 3.A. Strategy Request	- Strategy/Budgeting and Full-time-equivalent (FTE) positions - Summary of Requests/MOFs and FTE positions - Strategy/Budgeting - Measures and Outcomes - Exceptional Items Descriptions and Strategy-related Detail - Strategy/Budgeting, Exceptional Items/Strategy-related Detail - Measures/Outcomes and Impact on Outcomes - Strategy/Budgeting and FTE positions, Measures/Outcomes and Strategy-related Detail; Justification Description and Internal/External Factors entered during Strategic Planning phase; items included on strategy request report
3.C. Rider Appropriations and Unexpended Balances Request	Rider Descriptions and Rider Amounts
Request for Exceptional Items	
4.A. Exceptional Item Request Schedule 4.B. Exceptional Item Strategy Allocation Schedule 4.C. Exceptional Items Strategy Request	- Exceptional Items/Descriptions and Strategy-related Detail - Exceptional Items/Strategy-related Detail - Strategy/Budgeting and FTE positions, Exceptional Items/Strategy-related Detail
Capital Budget Supporting Schedules (1)	
5.A. Capital Budget Project Schedule 5.B. Capital Budget Project Information 5.C. Capital Budget Allocation to Strategies 5.D. Capital Budget Operating and Maintenance Expenses Detail 5.E. Capital Budget Project: Object of Expense and Method of Financing Detail by Strategy - Capital Budget Project Schedule – Exceptional - Capital Budget Allocation to Strategies – Exceptional	- Capital Projects/Financing, Strategy Allocations, and Rider Financing - Capital Projects/Information - Capital Projects/Strategy Allocations and Rider Allocations - Capital Projects/Operating and Maintenance Expenses - Capital Projects/Strategy Allocations and Rider Allocations - Exceptional Item Capital Projects/MOFs - Exceptional Item Capital Projects/Strategy Allocations

FIGURE 5 (CONTINUED)
ABEST DATA ENTRY MENUS AND SUBMENUS FOR LAR REPORTS
2028–29 BIENNIUM

LAR REPORT	ABEST DATA ENTRY MENUS AND SUBMENUS
Supporting Schedules 6.A. Historically Underutilized Business Supporting Schedule 6.C. Federal Funds Supporting Schedule 6.D. Federal Funds Tracking Schedule 6.E. Estimated Revenue Collections Supporting Schedule (2) 6.F. Advisory Committee Supporting Schedule 6.H Estimated Total of All Funds Outside the General Appropriations Act Bill Pattern Schedule 6.K. Budgetary Impacts Related to Recently Enacted Legislation Schedule (2)	
	Supporting Information/Historically Underutilized Business Strategy/Budgeting, Supporting Information/Federal Funds Supporting Information/Federal Funds Tracking Schedule Supporting Information/Estimated Revenue Collections Supporting Information/Advisory Committee and Advisory Committee – Meetings/Strategies/Expenses/MOFs Supporting Information/Estimated Total of Agency Funds Outside the GAA Supporting Information/Budgetary Impacts of Recently Enacted Legislation
NOTES: (1) These reports are not required for an appellate court or institutions of higher education. (2) These reports are required upon request by an analyst from the Legislative Budget Board or Office of the Governor, Budget and Policy Division. SOURCE: Legislative Budget Board.	

Direct any questions regarding these instructions to the assigned analyst at either the LBB or the Office of the Governor.

ASSEMBLY AND DISTRIBUTION

ASSEMBLY

For bound paper copies of the appropriations request, all pages—whether produced by Automated Budget and Evaluation System of Texas (ABEST) reports, word-processing software, or spreadsheets—should be printed on letter-size paper (8.5 inches by 11 inches) and bound along the left margin in a document with a durable cover. See the sample cover sheet on page 15. The appropriations request should be printed on both sides, numbered, and assembled in the manner described in these instructions. Additional support documents may be included, and a pagination system other than the ABEST system may be used.

The following instructions apply to both the searchable PDF copy and the bound paper copies of the appropriations request. These instructions and word-processing and spreadsheet forms may be accessed on the Legislative Budget Board (LBB) website or in **Appendix A. Helpful Links and Other Reference Documents**. Agencies may use and modify these forms as needed if the basic information and structure are maintained.

For additional information regarding ABEST schedules, refer to instructions contained in *ABEST Instructions for Legislative Appropriations Request* (July 2026) or contact the LBB Help Desk at (512) 463-3167.

Assemble request documents in the following order:

- (1) Cover and Title Sheet
- (2) Table of Contents
- (3) Administrator’s Statement
- (4) Organizational Chart
- (5) Certificate of Dual Submissions
- (6) Summaries of Request (including Budget Overview)
- (7) Strategy Request
- (8) Rider Revisions and Additions Request
- (9) Rider Appropriations and Unexpended Balances Request
- (10) Sub-strategy Request (if required)
- (11) Exceptional Item Request
- (12) Capital Budget
- (13) Supporting Schedules:
 - Historically Underutilized Business;
 - Current Biennium Onetime Expenditure;
 - Federal Funds Supporting Schedule;
 - Federal Funds Tracking (if required);
 - Estimated Revenue Collections;
 - Advisory Committee Supporting Schedule;
 - Estimated Total of All Funds Outside the General Appropriations Act;
 - Behavioral Health Funding Schedule;
 - Budgetary Impacts Related to Recently Enacted State Legislation Schedule (if required); and
 - Interagency Contracts Schedule.
- (14) Summary of Request for Capital Financing

NOTE

Institutions of Higher Education also must complete Higher Education Supplemental Schedules 1–9. See *ABEST Instructions for Legislative Appropriations Request Schedules 1–9, 2028–29 Biennium*, located on the LBB’s website.

DISTRIBUTION

An electronic copy of the LAR is submitted to the LBB when the agency status in ABEST is set to Complete. File bound, printed copies of the LAR and any supplemental (non-ABEST) information required by the LBB or the Office of the Governor, Budget and Policy Division, by following these guidelines.

SUBMISSION OF BOUND COPIES AND SUPPLEMENTAL FILING			
Legislative Budget Board Robert E. Johnson Building, Fifth Floor (P.O. Box 12666, Austin, TX 78711)	ABEST, PDF submissions, and two bound paper copies Submit to: http://docs.lbb.texas.gov	Department of Information Resources William P. Clements Building, Suite 1300 (P.O. Box 13564, Austin, TX 78711-3564) policy@dir.texas.gov	PDF submission
Office of the Governor, Budget and Policy Division 1100 San Jacinto Blvd., Fourth Floor (P.O. Box 12428, Austin, TX 78711) budgetandpolicyreports@gov.texas.gov	PDF submissions and two bound paper copies	Bond Review Board William P. Clements Building, Suite 409 (P.O. Box 13292, Austin, TX 78711-3292) capital@brb.texas.gov	PDF submission
State Auditor's Office Robert E. Johnson Building, Suite 4.224 (P.O. Box 12067, Austin, TX 78711-2067) submitreports@sao.texas.gov	PDF submission	Lieutenant Governor's Office Texas Capitol, Room GE.12 (P.O. Box 12068, Capitol Station, Austin, TX 78711) ltg.budget@ltgov.texas.gov	PDF submissions and two bound paper copies
Legislative Reference Library Texas Capitol, Room 2N.3 (P.O. Box 12488, Capitol Station, Austin, TX 78711) Lrl.techservices@lrl.texas.gov	One bound paper copy and PDF submission	Office of the Speaker of the Texas House of Representatives Texas Capitol, Room 1W.15 (P.O. Box 2910, Capitol Station, Austin, TX 78711)	One bound paper copy
Texas State Publications Clearinghouse, State Library Lorenzo de Zavala State Archives and Library Building (P.O. Box 12927, Austin, TX 78711-2927) ref@tsl.texas.gov	Searchable PDF submission. Use the naming AGENCYACRONYM_LAR_ FY###-###. Submissions should be sent as a PDF-A file from a Texas government email account and, preferably, from the designated agency.	Senate Committee on Finance Capitol Extension, Room E1.038 (P.O. Box 12068, Capitol Station, Austin, TX 78711)	Two bound paper copies
Texas Higher Education Coordinating Board LARdropbox@highered.texas.gov	PDF submission – Institutions of Higher Education only	House Committee on Appropriations Capitol Extension, Room E1.032 (P.O. Box 2910, Capitol Station, Austin, TX 78711)	PDF submission

Sample Form for Cover and Title Sheet

Legislative Appropriations Request

for Fiscal Years 2028 and 2029

Submitted to the
Office of the Governor, Budget and Policy Division,
and the Legislative Budget Board

by

Department, Agency, Board, or Commission Name

Date of Submission

PART 1. STATEMENT, CHART, AND CERTIFICATION

ADMINISTRATOR'S STATEMENT

The Legislative Appropriations Request (LAR) is divided into parts identified by numbers and capital letters. Part 1 includes the Administrator's Statement, an organizational chart, and Certification of Dual Submissions.

The agency administrator or governing board must include a statement in the LAR. The administrator's statement must be entered into ABEST. Available space permits a maximum of 30,000 characters. This statement must include the names, terms of office, and hometowns of the members of the governing board. Explain issues fundamental to the budget request, including the following:

- for agencies with programs identified in the Policy Letter as exceptions to the baseline request limitation, a description of the funding request for that program that is included in the 2028–29 baseline request, the factors involved in determining that funding level, and how that funding request differs from amounts estimated to be expended for that program in the 2026–27 biennium;
- significant changes in policy;
- significant changes in provision of service (e.g., client population, cost, efficiencies, technology, privatization);
- significant externalities (e.g., population changes, court orders, federal mandates, service demands); and
- purpose of any new funding being requested (e.g., to comply with federal or state law, resolve unforeseen budget problems, expand existing or establish new programs).

The administrator's statement should address exempt positions at the agency, including requests to change existing position titles, authorized salary levels (or group numbers), requests for new exempt positions, and requests for additional funding to increase exempt position salaries.

The administrator's statement should describe the agency's statutory authority to conduct background checks and actual agency practices or procedures regarding background checks.

ORGANIZATIONAL CHART

Provide an organizational chart that represents the management structure of the agency. The organizational chart is not generated in ABEST. Although no format is standardized for the chart, at minimum identify the following functions:

- oversight Boards or Commissions (Article II agencies should include the Executive Commissioner and Agency Councils as applicable);
- all functional units of the agency, with a brief description of each function;
- each management position by title; and
- the number of full-time-equivalent (FTE) positions directly supervised by each management position.

CERTIFICATION OF DUAL SUBMISSIONS

The LAR is submitted electronically, both through ABEST and as a PDF document. ABEST automatically will submit the LAR to the LBB electronically when agencies change the status to Complete. Agencies will submit the PDF document through the LBB Document Submissions application (docs.lbb.texas.gov).

A certification that the content of the ABEST submission and the PDF document are identical must be submitted as part of the PDF document. The certification form is available on the LBB website. The request submitted in ABEST is the official submission. If the ABEST submission and the PDF document show a discrepancy, the ABEST submission will be presumed correct.

If an elected official oversees an office, the first assistant may sign for the elected official.

EFFECTS OF LEGISLATION: HOUSE BILL 149 AND HOUSE BILL 4751

If your agency is affected by House Bill 149, relating to regulation of the use of artificial intelligence, or House Bill 4751, relating to the establishment and administration of the Texas Quantum Initiative, passed by the 89th Legislature, Regular Session, 2025, and is unable to implement a mandatory provision of either bill due to a lack of an appropriation made for that purpose, please clearly state that fact in the Administrator's Statement. Provide an estimate of any required costs and FTE positions to implement the provision(s) for each fiscal year of the biennium. Also note whether your agency is including these amounts as part of the budget request.

PART 2. SUMMARIES OF REQUEST

GENERAL INFORMATION

The Summaries of Request include seven reports. Four summarize the agency's base request for fiscal years 2028 and 2029 and include data for fiscal years 2025, 2026, and 2027. The Summary of Exceptional Items Request lists each exceptional item and provides the total exceptional items request by method of finance (MOF). The final two provide the combined totals of the base and exceptional items request and the corresponding outcome measure targets. The purpose of these schedules is to provide a high-level breakdown of the agency's budget and performance measures by MOF, Object of Expense, and Strategy. These breakdowns provide transparency into the agency's historical performance and enable a deeper analysis of the agency's base and exceptional items request for the upcoming biennium.

IMPORTANT

- Amounts reported for fiscal year 2025 should include **expenditures plus accruals and encumbrances** payable for the fiscal year.
- Amounts reported for fiscal years 2026 and 2027 should show the agency's best estimate for anticipated expenditures.
- Historical expenditures for transferred programs should be entered by the agency that made the expenditure.
- Provide an explanation for any significant differences between the agency's appropriations and expended amounts.

DATA ENTRY

The Summaries of Request consist of data for seven ABEST-generated summaries. Draft versions can be generated at any time during data entry into ABEST. The agency must set the status of the request to Complete before generating a final copy to ensure there are no contradictions between sections of the request.

BUDGET OVERVIEW

This summary provides a concise overview of the agency's estimated/budgeted expenditures for the 2026–27 biennium and the base request for the 2028–29 biennium, by strategy and MOF type. The schedule also shows the agency's exceptional item requests by strategy on an All Funds basis. This schedule is generated automatically in ABEST and will display aggregated amounts entered in other schedules.

SUMMARY OF BASE REQUEST BY STRATEGY

Schedule 2.A. Summary of Base Request by Strategy totals the agency's base-level appropriations request for fiscal years 2028 and 2029 by strategy and shows the request in context of the agency's approved budget structure. It also contains information on fiscal year 2025 actual expenditures, including accruals and encumbrances; fiscal year 2026 estimated expenditures; and budgeted fiscal year 2027 expenditures. Expenditure amounts for fiscal year 2025 should incorporate any additions or reductions pursuant to House Bill 500, 89th Legislature, Regular Session, 2025, and updated data.

This schedule summarizes data entered in the strategy request and appropriations rider request. For fiscal years 2025 to 2027, appropriation rider expenditures are included in the strategy expenditure amounts. For requested fiscal years 2028 and 2029, prospective rider appropriation totals appear at the end of the summary.

For fiscal years 2026 and 2027, the strategy amounts when totaled should equal the 2026–27 Base Reconciliation previously approved by the Legislative Budget Board (LBB) and the Office of the Governor, Budget and Policy Division, except for appropriation adjustments detailed in the Summary of Base Request by Method of Finance section of these instructions. For all fiscal years, the strategy amounts by MOF when totaled must equal the Adjusted MOF Totals included in the Summary of Base Request by Method of Finance.

SUMMARY OF BASE REQUEST BY METHOD OF FINANCE

Schedule 2.B. Summary of Base Request by Method of Finance identifies the sources from which funds have been appropriated, expended, budgeted, and requested. The schedule aids the LBB and the Office of the Governor in reconciling the original appropriation with the final expended or adjusted budget amounts for fiscal years 2025 to 2027.

This schedule is similar to the Operating Budget's **Schedule 2.B. Summary of Budget by Method of Finance** and an agency's Base Reconciliation. Although each of these has a different submission period, the information submitted for each should show continuity. Agencies should contact their assigned LBB analyst if changes to the historical dollar amounts or appropriation types are needed. Review the information submitted previously for consistency and provide an explanation for any significant differences between previous submissions and the Legislative Appropriations Request (LAR) submission.

IMPORTANT

- Show any authorized unexpended balances carried forward into the second year of the biennium or from one biennium to the next from each method of finance.
- An agency purchasing goods or services from another state entity uses the original method of finance (General Revenue Funds, Federal Funds, etc.). The agency acting as the vendor or provider of goods or services uses Interagency Contracts (or in some instances, Appropriated Receipts) as the method of finance.

Each MOF is assigned a category of fund (General Revenue Funds, General Revenue–Dedicated Funds, Federal Funds, and Other Funds) and a Type of Appropriation (Regular, Rider, Transfers, etc.). For more information on Categories of Funds and Types of Appropriation, see the **Method of Finance** section.

Each MOF's Regular Appropriation entry should match the amounts from the 2024–25 and 2026–27 General Appropriations Acts (GAA). Enter the Regular Appropriation amounts from the Conference Committee Report on House Bill 1, 88th Legislature, 2023, for fiscal year 2025, and from the Conference Committee Report on Senate Bill 1, 89th Legislature, Regular Session, 2025, for fiscal years 2026 and 2027.

Adjustments to the Regular Appropriation amounts are made using the Types of Appropriation. These adjustments should include references to specific GAA, Article IX, provisions, end-of-article Special Provisions, agency-specific riders from the GAA, appropriating legislation, and other adjustments, including the following:

- latest estimates of Federal Funds and federal reimbursements;
- changes in appropriations (including Earned Federal Funds) based on changes to revenue estimates;
- appropriating riders in agency bill patterns, and Special and General Provisions;
- Governor's Veto Proclamation reductions;
- appropriating legislation, including:
 - Senate Bill 30, 88th Legislature, Regular Session, 2023;
 - Senate Bill 3, 88th Legislature, Fourth Called Session, 2023;
 - House Bill 500, 89th Legislature, Regular Session, 2025;
 - House Bill 4486, 89th Legislature, Regular Session, 2025;
 - House Bill 4488, 89th Legislature, Regular Session, 2025; and
 - Senate Bill 5, 89th Legislature, Regular Session, 2025;
- any other legislation from the 89th Legislature, Regular and Called sessions, 2025, that makes, reduces, or reclassifies appropriations to the agency;
- any funds that are specifically authorized for expenditure on agency operations such as appropriated unexpended balances authorized by agency riders; Article IX provisions, including salary adjustments; and enacted legislation from the 89th Legislature, Regular and Called sessions, 2025, funded by an appropriating rider in Article IX;
- budget reductions and transfers mandated by Special Provisions and General Provisions in the GAA;

- executive orders; and
- lapsed funds.

The information in the report for fiscal years 2025 to 2027 should match, except for the adjustments listed above, the 2026–27 Base Reconciliation previously approved by the LBB and the Office of the Governor, Budget and Policy Division. For all fiscal years, the Adjusted MOF Totals in the Summary of Base Request by Method of Finance must equal the total of the strategy amounts by MOF included in the Summary of Base Request by Strategy.

In addition to the MOF summary entered by the agency, the report also reconciles the full-time-equivalent (FTE) positions as reported in agency strategies. See the *Legislative Appropriations Request Example* document for an example of this summary.

CHECKLIST ITEMS FOR SUMMARY 2.B. SUMMARY OF BASE REQUEST BY METHOD OF FINANCE

- ☐ Does the report reflect appropriate and specific Article IX provisions, end-of-article Special Provisions, agency-specific riders, and Governor's vetoes?
- ☐ Does the report include all transfers, including interagency transfers?
- ☐ Does the method of finance (MOF) reconcile to the fiscal year 2025 and 2026–27 biennial MOF structure, as shown in the Conference Committee Reports on House Bill 1, 88th Legislature, Regular Session, 2023, and Senate Bill 1, 89th Legislature, Regular Session, 2025?
- ☐ Does the report include rider appropriations, certain unexpended balances' carry-forward authority, and supplemental appropriations?
- ☐ Does the MOF reflect lapsed appropriations and revised receipts?
- ☐ Do FTE positions equal the sum of FTE positions in each strategy?

SUMMARY OF BASE REQUEST BY OBJECT OF EXPENSE

Schedule 2.C. Summary of Base Request by Object of Expense summarizes the agency's base request by object of expense (OOE) codes to display the goods and services purchased by the agency. **Appendix A. Helpful Links and Other Reference Documents** includes a link to a list of OOE codes on the LBB website. See the *Legislative Appropriations Request Example* document for an example of this summary.

SUMMARY OF BASE REQUEST OBJECTIVE OUTCOMES

Schedule 2.D. Summary of Base Request by Objective Outcomes summarizes agency outcome measures. Enter actual and estimated performance for fiscal years 2025 and 2026, respectively. For budgeted fiscal year 2027, enter the agency's current projected performance for each outcome measure. In instances where the current estimate is not the same as the 2027 targeted performance identified in the 2026–27 GAA, updating the current estimate does not constitute a request to change the target. See the *Legislative Appropriations Request Example* document for an example of this summary.

SUMMARY OF EXCEPTIONAL ITEMS REQUEST

Schedule 2.E. Summary of Exceptional Items Request uses data extracted from the Exceptional Item Strategy Request and the Summary of FTE positions ABEST screen. For each fiscal year, enter the number of FTE positions that are included in the Exceptional Item FTE positions totals that are funded entirely with Federal Funds.

NOTE

Do not include FTE positions that would be funded partially with Federal Funds in the line for Number of 100% Federally Funded FTE positions.

SUMMARY OF TOTAL REQUEST BY STRATEGY AND SUMMARY OF TOTAL REQUEST OBJECTIVE OUTCOMES

Schedule 2.F. Summary of Total Request by Strategy and **2.G. Summary of Total Request Objective Outcomes** correspond to the similarly titled base request summaries. Each displays the requested base level, the exceptional item amount, and the total of the base and exceptional items request. No additional data entry is necessary.

METHOD OF FINANCE

The method of finance (MOF) section in each applicable summary identifies the sources from which funds have been appropriated, expended, or budgeted. ABEST uses four MOF categories: General Revenue Funds, General Revenue–Dedicated Funds, Federal Funds, and Other Funds.

GENERAL INFORMATION

The Summary of Base Request by Method of Finance enables the LBB and the Office of the Governor, Budget and Policy Division, to reconcile the final expended amounts for fiscal year 2025, estimated expenditures for fiscal year 2026, and the budgeted amounts for fiscal year 2027, with the General Appropriations Act (GAA) for these years.

This summary should identify the MOF category and MOF code for all amounts appropriated, expended, or budgeted. The MOF code cited should reflect the fund category applicable to the year in which the amounts were appropriated. This summary also reconciles the number of full-time-equivalent (FTE) positions for each fiscal year.

See the *Legislative Appropriations Request Example* document for an example of this summary.

Amounts for fiscal years 2025, 2026, and 2027, except for updates and adjustments noted previously in the section on **Schedule 2.B. Summary of Base Request by Strategy**, should match those reported in the 2026–27 Base Reconciliation approved by the LBB and Office of the Governor. Requested General Revenue Funds and General Revenue–Dedicated Funds baseline appropriations for 2028 and 2029 should not exceed the amounts established by the LBB and Office of the Governor through the base reconciliation process and by directives contained in the Policy Letter.

Agencies should consult their analyst from the LBB or Office of the Governor, Budget and Policy Division, with questions about which MOF code to use for a particular source of funds.

IMPORTANT

For each method of finance, enter the Regular Appropriation amounts from the Conference Committee Report on the applicable General Appropriations Act. Specifically, enter the Regular Appropriation amounts from the Conference Committee Report on House Bill 1, 88th Legislature, Regular Session, 2023, for fiscal year 2025, and from the Conference Committee Report on Senate Bill 1, 89th Legislature, Regular Session, 2025, for fiscal years 2026 and 2027.

CATEGORIES OF FUNDS

Each MOF in an agency's Summary of Base Request by Method of Finance is assigned to one of four categories of funds in ABEST. **Appendix A** includes a link to a list of MOF codes on the LBB website. ABEST uses four categories of funds: General Revenue Funds, General Revenue–Dedicated Funds, Federal Funds, and Other Funds.

GENERAL REVENUE FUNDS

General Revenue Funds include all nondedicated General Revenue Funds and accounts and Earned Federal Funds.

- **Earned Federal Funds (EFF)** include all monies received in connection with a federally funded contract, grant, or program, which are not required by the governing agreement to be distributed for that program. EFF typically include, but are not limited to, recoveries of costs previously paid from a nonfederal fund source, indirect cost allocations, sales of fixed assets purchased with Federal Funds, and interest earned on advances of Federal Funds. These federal receipts are treated as General Revenue Funds for state accounting purposes. **Figure 6** shows citations for these funds.
- **Tobacco Settlement Receipts** require the appropriate MOF codes for funds received as tobacco settlement receipts that are not dedicated.

FIGURE 6 DEFINITION, APPROPRIATION, REPORTING, AND AUDIT OF EARNED FEDERAL FUNDS

Pursuant to both the General Appropriations Acts (GAA), 2024–25 and 2026–27 biennia, Article IX, Section 13.10, Earned Federal Funds (EFF) are classified as collected revenue to the General Revenue Fund and included as part of the method of finance (MOF) Code 0001. Article IX provisions provide the amount of General Revenue Funds appropriations contingent on the collection of EFF by agency.

The Summary of Base Request by Method of Finance Report should identify the incremental amount of EFF greater than or less than the fiscal years 2025, 2026, and 2027 amounts estimated in Article IX, Section 13.10(b) (2024–25 and 2026–27 GAAs). Affected agencies should identify the incremental amount of EFF greater than the amounts estimated in the provisions as Rider Appropriations within the General Revenue Funds MOF. Reductions due to uncollected revenue should be shown as Lapsed Appropriations. Affected agencies receiving additional appropriation authority via these provisions should review and comply with the notification and reporting requirements contained in Section 13.10, subsections (c) and (d).

Pursuant to Article IX, Section 13.10(h) (2024–25 and 2026–27 GAAs), EFF collected for post-retirement health insurance should not be included in agency appropriations. Agencies currently including collections for post-retirement health insurance in General Revenue Funds appropriations must reduce the appropriation by this amount. Agencies should contact the Employees Retirement System of Texas to determine amounts for retiree insurance.

Any unexpended and unobligated balances in General Revenue Funds appropriations contingent on EFF at the end of fiscal year 2026 may be carried forward into fiscal year 2027 and should be identified as an Unexpended Balances Adjustment. Pursuant to Section 13.10(e), however, no unexpended balance authority carries over between biennia, and any unexpended balances of EFF that remain on August 31, 2027, lapse to the General Revenue Fund. Affected agencies should include unspent, unobligated amounts that are not carried forward as Lapsed Appropriation entries in the Summary of Base Request by Method of Finance Report.

GENERAL REVENUE–DEDICATED FUNDS

General Revenue–Dedicated Funds include all dedicated General Revenue Funds accounts. The MOF codes on the LBB website list the General Revenue–Dedicated Fund accounts and incorporate changes made by House Bill 3461, 88th Legislature, Regular Session, 2023, and House Bill 4488, 89th Legislature, Regular Session, 2025, relating to the establishment and reestablishment of funds and accounts.

FEDERAL FUNDS

Federal Funds include all revenue received from the federal government that is not classified as EFF. The MOF Code for most Federal Funds is 0555. Federal Funds received in response to the COVID-19 pandemic are reported using MOF Code 0325. Federal reimbursements related to natural disasters should be shown as Federal Funds. Use the appropriate Assistance Listing Number (ALN)/Catalog of Federal Domestic Assistance (CFDA) number and extension to correctly identify Federal Funds awards and expenditures. ALN/CFDA numbers related to the pandemic are distinguished by the suffix 119, unless otherwise indicated by the LBB. Appropriations contained in Senate Bill 8, 87th Legislature, Third Called Session, 2021, should be reported using ALN/CFDA number 21.027.119 for Coronavirus State Fiscal Recovery Funds and ALN/CFDA number 21.029.119 for the Coronavirus Capital Projects Fund. Similarly, ALN/CFDA numbers used to identify federal funding from the Infrastructure Investment and Jobs Act are distinguished by the suffix 120. See **Part 6.C. Federal Funds Supporting Schedule** for additional information on entering a new ALN/CFDA number in ABEST.

IMPORTANT

For all Federal Funds method of finance codes, ABEST requires agencies to enter data at the federal program level using numbers assigned by the Assistance Listing Number (ALN)/Catalog of Federal Domestic Assistance (CFDA) number. If an ALN/CFDA number is not shown in ABEST, request assistance by email to cfda@lbb.texas.gov.

OTHER FUNDS

Other Funds include Appropriated Receipts, Interagency Contracts, Bond Proceeds, and certain constitutionally or statutorily dedicated funds. These funds should be itemized using the applicable MOF codes.

Appropriated Receipts include all receipts—such as fees, reimbursements, and other revenue—received for an authorized service and appropriated to the agency, usually to offset costs of providing the service. The MOF Code for Appropriated Receipts is 0666.

The Summary of Base Request by Method of Finance report should itemize Appropriated Receipts by specific appropriation authority, such as the 2026–27 GAA, Article IX, Section 8.02, Reimbursements and Payments; Section 8.03, Surplus Property; Section 8.07, Appropriation of Collections for Seminars and Conferences; or other relevant authority. Use a Regular Appropriations entry to show any amounts of Appropriated Receipts included in the agency’s MOF in the GAA. If collections are anticipated to be greater or less than the Regular Appropriations amount, show the incremental difference with a Rider Appropriation adjustment (increases) or Lapsed Appropriation (decreases).

Interagency Contracts include funds received from another state agency in exchange for services, material, or equipment through a written agreement. Unless directed otherwise by the LBB or the Office of the Governor, Budget and Policy Division, these funds do not include transfers of funds from another state agency due to enactment of legislation that transfers programs. The MOF Code for Interagency Contracts is 0777.

IMPORTANT

An agency purchasing goods or services from another state entity will use the original MOF (e.g., General Revenue Funds, Federal Funds). The agency acting as the vendor or provider of goods or services will use Other Funds (Interagency Contracts) as the MOF.

Agencies receiving criminal justice grants from the Trusteed Programs within the Office of the Governor, regardless of the original funding source, should identify those funds by using MOF Code 0444, Interagency Contracts - Criminal Justice Grants, which are considered a type of Interagency Contract. Agencies should explain in the comments section in the Summaries of Request the amount, purpose, and original funding source of each criminal justice grant.

Bond Proceeds include appropriated funds from authorized General Obligation or revenue bond issuances. Agencies appropriated Bond Proceeds for new construction, rehabilitation, and repair projects may be required to submit supplemental information on budgeted projects, including project categories and descriptions (e.g., water and wastewater improvements, deferred maintenance, locations, and timelines).

TYPES OF APPROPRIATION

The Summary of Base Request by Method of Finance must include descriptions that identify the appropriation authority for each type of appropriation included in the LAR. Provide comments to explain the reasons for various appropriation adjustments. The section below explains standard types of appropriation.

REGULAR APPROPRIATIONS

Regular Appropriations (RA) are direct appropriations included in the agency’s MOF table in the Conference Committee Report on the applicable GAA. In the Summary of Base Request by Method of Finance, Regular Appropriations typically are the first entry in each MOF code, and all other entries are shown as adjustments to this amount using other types of appropriation. As previously instructed, for each MOF, enter the Regular Appropriation amounts from each GAA: the Conference Committee Report on House Bill 1, 88th Legislature, Regular Session, 2023, for fiscal year 2025, and the Conference Committee Report on Senate Bill 1, 89th Legislature, Regular Session, 2025, for fiscal years 2026 and 2027.

RIDER APPROPRIATIONS

Rider Appropriations (RI) include amounts not specifically itemized in the agency’s MOF table in the GAA, but which are appropriated to the agency by a general, special, or agency-specific provision of a GAA. General Provisions are in Article IX of the GAA; Special Provisions are at the end of certain articles; and agency-specific provisions are at the end of the agency’s bill pattern.

For each fund or account, enter each Rider Appropriation made by the GAA for the agency. Each entry should represent the amount stated in the rider as the sum-certain or estimated amount. Subsequent entries or adjustments must reflect increases or decreases to the original rider amount. Enter the correct citation for each rider amount and adjustment. Note that the reference number for a rider in the GAA for one biennium may be different from the corresponding rider in the GAA for the next biennium.

Additionally, consider the following guidelines:

- Some riders provide **estimated appropriation authority** for revenue collections, with the estimated amounts identified in the riders and included in the agency's regular appropriations in the MOF table. If the actual amounts are greater than or less than the amount stated in the rider, show the incremental difference as a separate entry. If multiple revisions to an estimate result from different events, list each revision separately and show the same rider authorization for each. Appropriation reductions due to uncollected revenue may be shown as either a revised receipt Rider Appropriation or as a Lapsed Appropriation adjustment.
- In addition to riders in agency bill patterns, **several provisions in Article IX** authorize agencies to increase or decrease appropriations. Examples include Article IX, Part 13, Federal Funds, and Article IX, Section 8.02, Reimbursements and Payments (2024–25 and 2026–27 GAAs).
- Use caution when identifying **appropriation adjustments related to a capital budget rider**. Amounts shown in a capital budget rider are included in the agency's MOF table. However, agencies may be authorized to carry forward an unspent appropriation for a capital budget item. An appropriated amount that is carried forward from a previous fiscal year or biennium should be cited as an Unexpended Balance (UB). Capital Budget riders in agency bill patterns may provide other authority for capital budget adjustments or may contain restrictions on that authority.
- When an appropriation is contingent upon **certification by the Comptroller Public Accounts (CPA)**, include only the certified amount. If the entire appropriation is not certified, include the appropriation stated in the rider, then show a negative entry for the amount that is not certified. Note that the appropriation related to the certification might be included in the Regular Appropriation in the MOF table. In these instances, do not enter the amount as a Rider Appropriation because the result will double-count the appropriation.

IMPORTANT

Agencies that receive authority to carry forward unexpended balances through a rider should classify that appropriation type as an Unexpended Balance (UB) rather than a Rider Appropriation (RI).

SUPPLEMENTAL, SPECIAL, OR EMERGENCY APPROPRIATIONS

Supplemental, Special, or Emergency Appropriations (SU) may apply for any fund or account. Enter appropriation amounts made specifically by legislation other than the GAA. Subsequent entries or adjustments to this appropriation type, including authorized carry-forward or unspent appropriations, may include increases or decreases to the original supplemental or special appropriations amount. However, any lapses of supplemental or special appropriations should be entered as a Lapsed Appropriation type. Enter the correct citation for each adjustment.

Supplemental, Special, or Emergency Appropriations include, but are not limited to, provisions of the following legislation:

- Senate Bill 30, 88th Legislature, Regular Session, 2023;
- Senate Bill 3, 88th Legislature, Fourth Called Session, 2023;
- House Bill 500, 89th Legislature, Regular Session, 2025;
- House Bill 4486, 89th Legislature, Regular Session, 2025;
- House Bill 4488, 89th Legislature, Regular Session, 2025;
- Senate Bill 5, 89th Legislature, Second Called Session, 2025;
- legislation from the 88th Legislature, 2023, and 89th Legislature, 2025, Regular and Called sessions, that makes, reduces, or reclassifies appropriations to the agency; and
- Governor's Veto Proclamation reductions.

Appropriations referenced in the Governor's Veto Proclamation should represent their current status in the CPA's Uniform Statewide Accounting System (USAS) and shown as SU reductions. Therefore, amounts related to Governor's vetoes must be negative entries in this category.

IMPORTANT

Agencies that receive authority to carry forward unexpended balances through a supplemental appropriation should classify that appropriation type as a Supplemental, Special, or Emergency Appropriations (SU), with the appropriate supplemental legislation cited.

GOVERNOR'S DISASTER/DEFICIENCY/EMERGENCY GRANT

Governor's Disaster/Deficiency/Emergency Grant (GV) require the use of MOF Code 8000 (Other Funds) to report grant funds received from the Trusteed Programs within the Office of the Governor. These funds include any grant received pursuant to Article I, Trusteed Programs within the Office of the Governor, Rider 2, Disaster and Deficiency Grants (2024–25 and 2026–27 GAAs), which should be cited as the authority for these funds. MOF Code 8000 also is required to report any funds received from Trusteed Programs when the sources were the emergency appropriations made available by Article I, Trusteed Programs, Rider 3, Governor's Emergency Appropriations (2024–25 and 2026–27 GAAs), which is the authority to cite for these funds. Entries reported as a Governor's Disaster/Deficiency/Emergency Grant will be treated similarly to Interagency Contracts for budget summary purposes.

TRANSFERS

Transfers (TR) include transfers affecting the agency for each affected fund and account. Record funds received as a positive entry and funds transferred as a negative entry. Separately identify each transfer by authority and amount. All subsequent entries or adjustments must include increases or decreases to the original transfer amount. Transfers include funds transferred to the agency for expenditure by the agency (positive entry), and funds transferred from the agency for expenditure by another agency (negative entry). These transfers may be pursuant to a provision in the GAA, a budget execution order, or other statutory authority relating to the transfer of programs and funds between agencies. Transfers also may include appropriation increases or decreases required by legislation and Article IX provisions.

Both the receiving agency and transferring agency should identify expenditures and budgeted amounts, including FTE positions, for transferred programs only for the years (or portion of a year) in which program funds were transferred. Both the transferring agency and the receiving agency should report the authorization for the program transfer. Program expenditures in years before the transfer should be shown at the agency that made the expenditures; receiving agencies should not enter historical expenditures for a transferred program as if the program had existed at the receiving agency during those years. This direction applies to transferred programs for which appropriations are transferred between agencies, and to programs for which appropriations were made directly to the receiving agency.

Classify the following as Transfers:

- an agency should show the fiscal year 2025 salary adjustments as a transfer only if the agency was unable to implement the salary increase with amounts appropriated and received an additional allocation in fiscal year 2025 from the CPA;
- budget reductions related to efficient use of state-owned and state-leased space, the 2024–25 and 2026–27 GAAs, Article IX, Section 11.04; budget transfers authorized by contingency appropriation provisions;
- funds transferred by a budget execution order—do not reference cases in which budget execution authority transfers funds between strategy items within the agency;
- disaster-related transfers pursuant to Article IX, Section 14.04; and
- program transfers between agencies pursuant to legislation but not addressed in the GAA or other appropriation legislation.

Do NOT classify the following as Transfers:

- benefit replacement pay and employee benefits such as retirement, group insurance, Social Security, and post-retirement healthcare costs should not be included in the LAR, except as directed in the following schedules:
 - Estimated Revenue Collections Supporting Schedule;
 - Federal Funds Supporting Schedule; and
 - Federal Funds Tracking Schedule.
- the 50.0 percent reimbursement paid to the Texas Workforce Commission (TWC) for unemployment benefits pursuant to the 2024–25 and 2026–27 GAAs, Article IX, Section 15.01, Reimbursement for Unemployment Benefits, are payments made from agency appropriations that should be shown as expenditures at the strategy level. Agencies that are required to reimburse TWC an additional 50.0 percent from unappropriated fund balances likewise should not show the additional 50.0 percent as a Transfer or other adjustment in the Summary of Base Request by Method of Finance;
- amounts transferred as part of the Statewide Cost Allocation Plan pursuant to Article IX, Section 15.04, Appropriation Transfers: Billing for Statewide Allocated Costs, should be shown as expenditures when they are transferred from appropriated funds;
- amounts transferred to the Health Professions Council pursuant to the 2024–25 and 2026–27 GAAs, Article VIII, Special Provisions Relating to All Regulatory Agencies, Section 3, Funding for Health Professions Council, should be shown as expenditures when they are transferred from appropriated funds;
- payroll contributions for group health insurance authorized by Article IX, Section 17.03, Payroll Contribution for Group Health Insurance, should be shown as expenditures when they are transferred from appropriated funds; and
- additional payroll contributions for retirement contribution pursuant to Article IX, Section 17.06, Additional Payroll Contribution for Retirement Contribution, should be shown as expenditures when they are transferred from appropriated funds.

UNEXPENDED BALANCES

Unexpended Balances (UB) are funds carried forward from a previous fiscal year's appropriation as authorized by a specific provision in the GAA, or other legislative or constitutional authority. See the 2024–25 and 2026–27 GAAs, Article IX, Section 6.01, Unexpended Balance, for a complete definition. Agencies should include UBs by MOF and report amounts unspent and unobligated as a negative entry in the first year and a corresponding positive entry in the following fiscal year. Identify the specific carry-forward authority, which may include a designated MOF, strategy, rider, or Article IX provision, and list it as a UB type of appropriation. Agencies with UB authority for Bond Proceeds must provide a reasonable estimate of unencumbered and unissued appropriation balances appropriated by prior legislatures.

For each fund and account, enter amounts for UBs carried forward and cite the authority for each UB for that MOF. Subsequent entries or adjustments must reflect increases or decreases to the original UB amount. Enter the correct citation for each adjustment.

Use caution when identifying appropriation adjustments related to a capital budget rider. Amounts shown in a capital budget rider are included in the agency's MOF table. However, agencies may be authorized to carry forward an unspent appropriation for a capital budget item. For example, the 2024–25 and 2026–27 GAAs, Article IX, Section 14.03, Transfers – Capital Budget, enables agencies to carry forward unspent capital budget amounts from the first year to the second year of the biennium. Carryforward should be cited as UB.

BASE ADJUSTMENTS

Base Adjustments (BA) include adjustments to estimated strategy appropriations or MOFs due to revised revenue receipts or changes in spending demands. Note that these entries should not include estimated appropriations for which the authority to adjust the amount is explicitly granted by an agency-specific rider, General Provision, or Special Provision; those adjustments should be cited and entered as a Rider Appropriation type.

LAPSED APPROPRIATIONS

Lapsed Appropriations (LA) are amounts left unspent and unobligated at the end of a fiscal year. Lapsed appropriations within each fund and account should be identified as negative entries. Uncollected revenue may be shown as a lapse or a revised receipt in another appropriation type. Do not include amounts identified as UBs. Include amounts that have lapsed as a negative entry by each applicable MOF code. Report any anticipated lapses for fiscal years 2025, 2026 and 2027.

FULL-TIME-EQUIVALENT POSITIONS

Agencies are required to submit summary information regarding full-time-equivalent (FTE) positions as part of the Summary of Base Request by Method of Finance.

The Automated Budget and Evaluation System of Texas (ABEST) has a separate data entry screen for FTE information. The number of FTE positions associated with the actual, budgeted, and requested amounts for each strategy should be identified. The sum of the FTE positions across all strategies must equal the Adjusted FTEs Total for each fiscal year included in the Summary of Base Request by Method of Finance.

FTE POSITIONS CAP

The FTE position section follows the same format previously described in the Method of Finance section. For the Regular Appropriations, an agency's authorized FTE position cap is identified in the Conference Committee Report on House Bill 1, 88th Legislature, Regular Session, 2023, for fiscal year 2025, and the Conference Committee Report on Senate Bill 1, 89th Legislature, Regular Session, 2025, for fiscal years 2026 and 2027.

Adjustments to the FTE position cap should be itemized following the Regular Appropriations using the remaining categories of appropriation types (e.g., Rider Appropriation, Transfer) and specific authority for each. Round the numbers of FTE positions to the nearest tenth.

Additional categories of appropriation types that are unique to FTE positions include:

- **Unauthorized Number Over (Below) Cap (UN)** is entered to represent any difference between the agency's adjusted cap and the actual number of FTE positions (in completed fiscal years) or budgeted FTE positions (in the current fiscal year) after all authorized adjustments to an agency's cap have been entered; and
- **Board or Administrator FTE Positions Adjustments:** A state agency may exceed its FTE position cap by the lesser of 50.0 FTE positions or 10.0 percent of the cap in its bill pattern without Legislative Budget Board (LBB) approval, subject to the requirements and limitations listed in the 2024–25 and 2026–27 General Appropriations Acts, Article IX, Section 6.10, Limitations on State Employment Levels. Show these adjustments as a rider appropriation and use the appropriate ABEST dropdown selection.

FISCAL YEAR 2025 ACTUAL

Unless specific legislative exceptions have been made for an agency, the total adjusted FTE positions reported as expended for fiscal year 2025 should equal the average of the four quarterly amounts reported to the State Auditor's Office.

FISCAL YEAR 2026–27 ESTIMATED AND BUDGETED

Amounts estimated for fiscal year 2026 and budgeted for fiscal year 2027 should include the agency's reasonable expectations for vacancies and other adjustments for each fiscal year. Enter the correct citation for each adjustment.

BASELINE REQUEST

In baseline requests for fiscal years 2028 and 2029, FTE positions requests should not exceed the cap for fiscal year 2027, as adjusted in an agency's approved 2026–27 Base Reconciliation, unless otherwise instructed by the LBB and Office of the Governor, Budget and Policy Division.

100 PERCENT FEDERALLY FUNDED FTE POSITIONS

The number of 100 Percent Federally Funded FTE positions are the number of FTE positions that is included in the expended and budgeted totals that are funded entirely with Federal Funds. These positions are entered in the separate ABEST data entry screen for each fiscal year. Note that these FTE positions are not in addition to FTE positions entered in the summary of FTE positions, but rather describe a portion of them. Do not include FTE positions that are partially funded with Federal Funds in these totals.

PART 3.A. STRATEGY REQUEST

The Strategy Request is a strategy-level summary that includes historical spending and current funding information, historical and projected performance levels, and the agency's description and justification of requested funding at the strategy level. The Strategy Request connects the strategy components to statewide goals and service categories.

GENERAL INFORMATION

Strategy requests are the components for the agency's budget request and set the baseline funding requested by the agency.

ADDITIONAL INFORMATION FOR HIGHER EDUCATION INSTITUTIONS

Institutions of higher education that receive formula appropriations, performance-based funding for Comprehensive Research Universities, or appropriations for the Texas Research University Fund, the Comprehensive Research Fund, and the National Research Support Fund (formerly the Core Research Support Fund) **should not** request amounts for the respective strategies.

For existing nonformula support items, institutions must completely fill out both this schedule and **Higher Education Schedule 9**. Refer to the separate *2028–29 Legislative Appropriations Request – Detailed Instructions for Institutions of Higher Education* on the LBB website for more information.

DATA ENTRY

This summary is generated from the Automated Budget and Evaluation System of Texas (ABEST). Goals, objectives, strategies, and performance measures included in the report must reflect the budget structure approved by the Office of the Governor and the LBB.

For data entry instructions, refer to *ABEST Instructions for Legislative Appropriations Request* (July 2026) on the LBB website. To submit the final reports to be included in the LAR, set the general budget status to Complete.

SERVICE CATEGORIES

Assign service category codes to strategies in ABEST. Please refer to *ABEST Instructions for Legislative Appropriations Request* (July 2026). Assigned service category codes will appear on Strategy Request reports. Refer to Agency Reference Documents on the LBB website for service category codes.

PERFORMANCE MEASURES

This summary documents an agency's actual performance for fiscal year 2025, estimated performance for fiscal years 2026 and 2027, and requested performance levels for fiscal years 2028 and 2029, for all performance measures, both key—cited in the General Appropriations Act (GAA), and non-key—those not included in the GAA but part of the agency's approved strategic planning and budget structure.

Projected performance should be the agency's most current estimate, not necessarily the established target included in the 89th Legislature, GAA, 2026–27 Biennium. Submission of the LAR does not constitute a request to change the targets established in the 2026–27 GAA.

OBJECTS OF EXPENSE

Enter strategy costs by the objects of expense listed and defined in *Object of Expense Codes* on the LBB website. Incorporate all direct strategy costs and all capital budget costs allocated to the strategy. Refer to **Part 5. Capital Budget** section of these instructions for more detail on identification and allocation of capital budget expenditures.

METHOD OF FINANCE

Enter each fund or account and amount used as a funding source for the strategy for expended 2025, estimated 2026, budgeted 2027, and requested 2028 and 2029. Method of Finance (MOF) codes are available on the LBB website (see link in **Appendix A. Helpful Links and Other Reference Documents**). Federal funding sources must be detailed by the Assistance Listing Number (ALN)/Catalog of Federal Domestic Assistance (CFDA) number. See **Part 6.C. Federal Funds Supporting Schedule** of these instructions for additional information and clarification regarding appropriate MOF codes and how to add a new ALN/CFDA number in ABEST.

NUMBER OF FULL-TIME-EQUIVALENT POSITIONS

Identify the total number of full-time-equivalent (FTE) positions associated with each strategy and rider appropriation for expended 2025, estimated 2026, budgeted 2027, and requested 2028 and 2029. **Appendix A** contains a link to an application on the State Auditor's Office website for calculating FTE positions.

TRANSFERRED PROGRAMS

Expended or budgeted amounts, FTE positions, and performance measure data of a transferred program should be shown by both the transferring and receiving agencies, depending on the fiscal year the program existed at the agency. Program expenditures, FTE positions, and performance measure data for years before the transfer should be shown at the agency that made the expenditures; receiving agencies should not enter historical expenditures for a transferred program as if the program had existed at the receiving agency during those years. Both the transferring agency and receiving agency **should report** the authorization for the funds transfer for fiscal years 2025, 2026, and 2027 in the Summary of Base Request by Method of Finance only.

RIDER APPROPRIATIONS IN THE STRATEGY REQUEST.

Appropriation and unexpended balance rider MOF information will be included in the Strategy Request. The rider information for requested fiscal years 2028 and 2029 will be uploaded automatically from the rider information entered by the agency on a separate rider request screen in ABEST. Agencies should not enter appropriation and unexpended balance rider information directly into the Strategy Request section for the requested years 2028 and 2029. The final total will add the total MOF for the strategy to the total MOF for the rider appropriations for these years.

STRATEGY DESCRIPTION AND JUSTIFICATION.

Provide a narrative description of each strategy. Include each of the following items:

- specific statutory or constitutional provisions authorizing each strategy;
- functional activities associated with the strategy;
- efforts to respond to court orders or federal mandates;
- relationship with other agency strategies and associated funding requirements;
- other factors justifying implementation of the strategy; and
- new initiatives not currently funded or authorized.

EXTERNAL OR INTERNAL FACTORS AFFECTING STRATEGY

Using the strategic plan as a starting point, each agency will describe external and internal factors affecting current and future strategy funding. Examples of external factors include characteristics of conditions or target populations; federal requirements for state match or state maintenance of effort; current law and changes in federal or state law; the effects of court rulings and pending litigation; and the relationship of a strategy to a statewide effort affecting strategies in other agencies. Examples of internal factors include information resource technology limitations, agency reorganization efforts, and agency response to recent audit findings.

EXPLANATION OF BIENNIAL CHANGE

This section requires agencies to report detailed information describing the increase or decrease from the agency's 2026–27 Base Spending amounts compared to the 2028–29 Baseline Request for each strategy. Agencies are required to enter incremental increases and decreases (All Funds) for each item that contributes to the biennial change and include an explanation for each adjustment. The explanation of each increased or decreased item must describe the All Funds amount by MOF category (General Revenue Funds, General Revenue–Dedicated Funds, Federal Funds, or Other Funds) and must identify any associated increase or decrease of FTE positions. Agencies will not be able to close or submit an ABEST report until these fields have been completed. The reported All Funds incremental increases and decreases must fully explain the entire Biennial Change amount for each strategy including fully identifying the three percent reduction required in the General Revenue-Related limits establishing each agency's 2028-29 base amount.

USE OF SUB-STRATEGIES IN THE LEGISLATIVE APPROPRIATIONS REQUEST

Agencies may be required by either the LBB or the Office of the Governor, Budget and Policy Division, to submit detailed budget information for certain strategies by sub-strategy.

When required, complete the Sub-strategy Detail and Sub-strategy Summary spreadsheets provided on the LBB and Office of the Governor websites. Spreadsheet forms must be emailed to the Office of the Governor (budgetandpolicyreports@gov.texas.gov) and included in the searchable PDF submitted through the LBB Document Submissions application (docs.lbb.texas.gov).

CHECKLIST ITEMS

- ☐ Do the totals for object of expense and method of finance (MOF) balance for each strategy?
- ☐ Does the sum of the strategy requests equal the amounts shown in the Summary of Base Request by Strategy?
- ☐ Are rider appropriations, expenditures, and FTE positions for fiscal years 2025, 2026, and 2027 included?
- ☐ Have rider appropriations requested for fiscal years 2028 and 2029 been excluded from the Strategy Request?
- ☐ Are the Assistance Listing Number/Catalog of Federal Domestic Assistance number and the dollar amount in the heading Federal Funds in the MOF section?
- ☐ Is the appropriated MOF Code 0325 utilized for federal funding related to the COVID-19 pandemic?
- ☐ Does the Strategy Description and Justification reference the agency authority (e.g., statutory or constitutional)?
- ☐ Have all applicable supporting schedules been completed to include with the Legislative Appropriations Request?

PART 3.B. RIDER REVISIONS AND ADDITIONS REQUEST

The Rider Revisions and Additions Request form identifies all proposed revisions, deletions, and additions to agency riders in the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium. Definitions and descriptions of rider-related terms in this section are for the purpose of these instructions.

GENERAL INFORMATION

This form should include only proposed revisions to agency-specific riders in the 2026–27 GAA. These riders include those contained in an agency’s bill pattern; agency-specific riders contained in Article IX, General Provisions; and riders in end-of-article special provisions. Agencies will use this form to identify rider revisions and additions for the base-level request.

Do not use this form to propose changes to non-agency-specific provisions in Article IX such as Appropriated Receipts and Interagency Contracts. These proposals, if any are requested, should be included in the Administrator’s Statement.

This word-processing form is provided on the LBB website (see link in **Appendix A. Helpful Links and Other Reference Documents**). This form should be included in the PDF submitted through the LBB Documents Submissions application (docs.lbb.texas.gov).

IMPORTANT

The Rider Revisions and Additions Request:

- is for requesting additional riders, changing existing riders, and identifying riders for deletion;
- may be modified provided the basic information and structure are maintained; and
- if no changes are requested, should be submitted stating that no changes are needed.

KEY ELEMENTS AND ISSUES

Review all riders in the agency bill pattern, end-of-article special provisions, and agency-specific riders in the 2026–27 GAA, Article IX, General Provisions.

Riders may require revision due to statutory reference changes, technical corrections, changes in agency policy, or need for clarification. Legislative intent riders, if already implemented or no longer applicable, may be proposed for deletion. Riders may be proposed for deletion if the agency believes those funds could be used more efficiently to support an alternative program or exceptional item. Riders also may be proposed for revisions or deletion if the agency believes the requested changes could reduce administrative burden associated with rider implementation.

Riders that make appropriations for sum-certain, estimated, or unexpended balance amounts also may require revisions. However, because these appropriation riders are funding requests for fiscal years 2028 and 2029, the associated dollar amounts must appear on the Rider Appropriations and Unexpended Balances Request form.

Riders that made contingency appropriations will need revision or deletion. These riders may read, for example, “Contingent upon the enactment of House Bill 2728 or similar legislation, the Texas Workforce Commission is appropriated [\$___].” Contingency language in the rider must be amended if the rider is not deleted.

Include language for newly proposed riders.

COMPLETING THE FORM

For each proposal to revise or delete an existing rider in the 2026–27 GAA:

- list riders in ascending order (1., 2., 3., 4., etc.) using the corresponding rider number in the 2026–27 GAA; do not renumber riders;
- enter the page number on which the rider appears in the published 2026–27 GAA, including the article number (e.g., II-26); and

- enter the rider language as it appears in the 2026–27 GAA. Strike out language proposed for deletion and underline language proposed for addition to the rider.

For each proposal to add a new rider:

- identify new riders by assigning consecutive numbers beginning with 701 (e.g., 701, 702, 703, etc.);
- enter only the article number in the page number column;
- enter and underline the new rider language; and
- if the rider would make an appropriation greater than amounts identified within a strategy, enter those amounts appropriated by the rider in **Part 3.C. Rider Appropriations and Unexpended Balances Request**.

Explain the proposed change(s) after each rider revision or addition, including the rationale for the request and how it would affect appropriations and activities compared to the 2026–27 biennium.

CHECKLIST ITEMS

- ☐ Are all rider changes and additions affecting the base level request included?
- ☐ If a rider would make an appropriation, are the dollar amounts for the rider included in the Rider Appropriations and Unexpended Balances Request for the base level request?
- ☐ If no rider changes are needed, has a form indicating this status been submitted?

PART 3.C. RIDER APPROPRIATIONS AND UNEXPENDED BALANCES REQUEST

The Rider Appropriations and Unexpended Balances Request Schedule:

- identifies all riders for sum-certain, estimated, and unexpended balance (UB) appropriations, including appropriation rider requests that are included in an agency's bill pattern and those in the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, Art. IX, General Provisions; and
- assists in the process of certifying that appropriations included in the General Appropriations Bill (GAB) for the 2028–29 biennium are within available revenues. It assists budget writers and the Comptroller of Public Accounts in determining the amounts of all appropriations made in the GAB.

GENERAL INFORMATION

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). The Rider Appropriations and Unexpended Balances Request identifies all historical and prospective appropriations made by riders that are not identified in existing strategies. It should be used to identify rider appropriations for the base level request only. See the *Legislative Appropriations Request Example* document for an example of this summary.

All appropriations made by rider for the 2028–29 biennium must be included in this report if the sum requested is not identified in an existing strategy. These riders make appropriations in addition to amounts included in the strategies. In general, if the rider language is similar to the following examples, include the related appropriations and each Method of Finance (MOF) within the schedule.

Include any historical information related to the rider. Historical-year data is for informational purposes only and will not result in double-counting the amounts included in the strategies. Rider appropriation requests also must be entered in ABEST.

Example – Sum-certain Appropriation (where the appropriation is a set amount): In addition to amounts appropriated above, \$500,000 in fiscal year 2028 and \$400,000 in fiscal year 2029 are appropriated to the Sample State Agency from additional fees collected and deposited to the credit of the General Revenue Fund in accordance with the Texas Government Code, Section 441.138, to make disbursements to certain library systems.

Example – Estimated Receipts Appropriation (where the appropriation is an estimated amount): In addition to amounts appropriated above, all receipts collected and deposited to the credit of the General Revenue Fund in accordance with the Texas Government Code, Section 441.138, are appropriated to the Sample State Agency for the purpose of making disbursements to certain library systems (estimated to be \$350,000 in each fiscal year).

Example – Unexpended Balance Appropriation (where the appropriation is unspent balances from the previous biennium): There is hereby appropriated to the Sample State Agency an amount equal to the available unexpended balances from all fees and revenues collected pursuant to the Texas Government Code, Section 441.138, as of August 31, 2027, to be used for making disbursements to certain library systems (estimated to be \$40,000).

Riders for UB authority for bond proceeds must include a reasonable estimate of unobligated (i.e., unencumbered) appropriation balances. Agencies also must include a UB rider (see example) and itemize the project(s) in the capital budget. Agencies may be required to provide supplemental information, including projected expenditure schedules.

Example – Unexpended Balances of Bond Proceeds for (Critical Repairs): In addition to amounts appropriated above, Sample State Agency is appropriated all unexpended and unobligated balances remaining as of August 31, 2027, (estimated to be \$5,135,000), from appropriations made by the 89th Legislature, Regular Session, 2025.

The Texas Public Finance Authority (TPFA) will include debt service appropriations in its LAR submission for general obligation bonds that have been issued, and for appropriated but unissued bonds for which a Request for Bond Financing has been approved by the TPFA Board of Directors.

Exclude the following information from the schedule:

- transfers between strategies or agencies within the authority of specific riders;
- carrying forward of UB appropriations between the first and second fiscal years of the biennium; and
- additional appropriation of federal receipts, either through agency-specific rider, end-of-article special provisions, or Art. IX, General Provisions.

IMPORTANT

- Appropriations made by rider count toward limitations on requests from General Revenue Funds and General Revenue–Dedicated Funds established in the Policy Letter.
- Amounts for 2028–29 base level riders must be entered into the ABEST rider database. These amounts will appear on the Strategy Request Form.
- Rider amounts requested for the 2028–29 biennium should not be included in Strategy Request totals.
- Amounts for historical years should be included in the Summary of Base Request by Method of Finance and in the Strategy Request totals. Identifying historical year amounts in this schedule will not result in double-counting the amounts included in the strategies.

DATA ENTRY

Enter this information in ABEST.

Appropriations: For each rider making a sum-certain, estimated, or UB appropriation, including Special Provisions and Article IX, General Provisions (2026–27 GAA), do the following:

- identify the rider number, caption, and page number(s) from the 2026–27 GAA. Assign a consecutive number beginning with 701 to each new rider (e.g., 701, 702, 703, etc.) to identify individual riders and include only the article number for the page number information; and
- list all strategies with amounts expended, estimated, budgeted, and requested for the respective fiscal years. If a rider directly results in a decreased expenditure or appropriation, enter the reduction as a negative amount.

Method of Finance: For each rider, identify the source of funding in accordance with funds listed in *Method of Finance Codes* on the LBB website (see **Appendix A. Helpful Links and Other Reference Documents**). Show total amounts for each fiscal year.

Description/Justification: For each rider, explain the use of funds and why it is necessary to continue, increase, or decrease funding. Also, identify the effects on performance and full-time-equivalent positions for the 2028–29 biennium compared to the 2026–27 biennium.

CHECKLIST ITEMS

- ☐ Are amounts for fiscal years 2025, 2026, and 2027 included in the Summary of Base Request by Strategy and on the appropriate Strategy Request reports? (This information may not be relevant for newly requested riders.)
- ☐ Are rider amounts for sum-certain, estimated, and UB appropriations for the 2028–29 biennium included in ABEST at the appropriate base request level?
- ☐ Are all FTE positions and performance projections for base-level rider appropriations included in the appropriate base-level strategies?
- ☐ Are all appropriating riders listed, including riders that do not require revisions?
- ☐ Has requested supplemental information regarding unobligated or unissued appropriation balances in General Obligation Bond Proceeds been submitted to your assigned LBB and Office of the Governor, Budget and Policy Division, analysts?

PART 4. REQUESTS FOR EXCEPTIONAL ITEMS

These schedules provide detailed information required for analysis of exceptional item (EI) requests for the upcoming biennium, including strategy, object of expense, Methods of Finance (MOF), and full-time-equivalent (FTE) positions.

GENERAL INFORMATION

These schedules are generated from the Automated Budget and Evaluation System of Texas (ABEST). EIs are requests for funding of amounts greater than the baseline request. Funding for an EI may be requested for one strategy or for allocation among several strategies.

To request EIs, agencies must complete the following ABEST-generated schedules:

- **4.A. Exceptional Item Request Schedule**—summarizes and describes the EI request and identifies the strategies for which funding is requested.
- **4.B. Exceptional Item Strategy Allocation Schedule**—identifies how an EI's funding is allocated among strategies and how an EI affects strategy and outcome measures.
- **4.C. Exceptional Item Strategy Request**—report that provides EI strategy request detail.

IMPORTANT

- Specify whether each exceptional item (EI) would continue an existing initiative or program or whether it would establish a new initiative in the 2028–29 biennium. If EI funding would continue an existing initiative, agencies should identify when the program was established. Additionally, agencies should state whether requested EI funds would be used to contract with an outside entity and, if so, name the type of contracted service or product (e.g., information technology, communications). Provide these details in the Description/Justification portion of Schedule 4.A. Exceptional Item Request Schedule.
- EIs should be supported by a detailed description and justification clearly demonstrating the enhanced services or increased effectiveness of agency operations resulting from receipt of the item.
- Strategy allocation schedules associated with an EI must equal the dollars and full-time-equivalent (FTE) positions requested for the EI (in the Exceptional Item Request Schedule).
- If an agency believes the program or programs associated with an EI being requested would serve taxpayers more effectively than an existing program within the agency's base budget, the agency should use the narrative opportunities presented in the request to articulate a potential swap.
- If an EI request contains components that meet capital budget definitions and requirements, the agency must detail this information in relevant capital budget schedules in addition to EI schedules. Likewise, requests related to the Centralized Accounting and Payroll/Personnel System (CAPPS) statewide Enterprise Resource Planning (ERP) project, statewide data center services/shared technology, cybersecurity projects, and legacy modernization projects also should be identified in the capital budget forms (see **Part 5.A.** of these instructions).
- If an EI request anticipates costs further than the 2028–29 biennium, agencies should provide a description of the anticipated costs, and an estimate of those costs for fiscal years 2030, 2031, and 2032, including both an All Funds total and a General Revenue Funds total. **The General Revenue Funds breakout is a new component for this biennium.**
- If an EI request contains expected contracted costs of \$50,000 or more, agencies should provide a description of the goods or services to be procured by contract, the type of contract to be awarded, and other necessary information.
- Agencies have the option to break EI requests into subrequests within ABEST. A subrequest is the smallest actionable piece of an EI. If utilized, subrequests should be entered in priority order. Contact your assigned LBB analyst with questions regarding subrequests.
- **New for this biennium:** Agencies are directed to submit a supplemental document in Microsoft Excel for any EI request and subrequest that includes funding for capital budget projects, including details by Strategy, Method of Finance, and Object of Expense.
- **New for this biennium:** Any information technology (IT) component of an EI should be included as a subrequest to that EI if it meets the criteria for a capital budget project. Agencies should provide additional information, including a description and status of the new or existing project, outcomes and outputs, a detailed breakdown of budgeted and estimated IT costs, and a brief analysis of project alternatives, scalability, and adjusted costs related to the scalability.

- **New for this biennium:** Agencies are directed to add the 1.0% contribution required by the 2026–27 General Appropriations Act (GAA), Article IX, Section 17.03, Payroll Contribution for Group Health Insurance, and the 0.5% contribution required by Section 17.06, Additional Payroll Contribution for Retirement Contribution, as part of EI requests impacting FTE positions. For EIs affecting salary levels, agencies also are directed to add the 0.5% contribution. (The 1.0% Group Health Insurance contribution should not be affected by a salary-level change.)

4.A. EXCEPTIONAL ITEM REQUEST SCHEDULE

Submit each EI on an individual Exceptional Item Request Schedule and include the following information:

- develop EIs in discrete, incremental amounts and include program areas, services, or other functions related to the agency's bill structure;
- carefully consider and justify each EI;
- name and prioritize the item;
- identify the strategies for which funding is requested;
- include detail for objects of expense, MOF, FTE positions, description/justification, and external/internal factors;
- ensure that amounts and FTE positions are submitted in increments, indicating quantities associated with the EI only;
- specify whether requested funds would establish a new initiative or continue an existing program or initiative; if funding would continue an existing program, identify when the program originally was established;
- indicate whether the EI request is scalable and identify any factors that may limit scalability;
- indicate whether EI funds would be used to contract with an outside entity. If so, provide a description of the contracted service or product; and
- identify any information technology (IT) components or other items that may warrant a subrequest.

IMPORTANT

IT components of an EI request should be submitted separately as subrequests if they meet the criteria for a capital budget project or are related to an existing one, or as needed to provide context for the request.

For nonformula support items, institutions of higher education also should include the following information in the description/justification:

- a description of major accomplishments of the nonformula support item to date and those expected during the next two years;
- if the nonformula support item existed prior to receiving nonformula support item appropriations, list the year it was established and describe how it was funded;
- if the nonformula support item is eligible to be funded within the formulas, indicate the formula amount that may be applied and the effective date(s); complete this entry for all applicable items, including all program development, enhancement, or startup items;
- list all non-General Revenue Funds sources of funding and amounts for each fiscal year of the 2026–27 biennium for this nonformula support item and projections for the 2028–29 biennium; and
- describe the consequences of reducing or not funding this item and list other sources of funds that would be available to continue the program or project.

For requested nonformula support items, institutions of higher education must completely fill out both this schedule and **Higher Education Schedule 9**. Refer to the separate Higher Education *Instructions for Schedule 1 through Schedule 9* on the LBB website for more information.

For information technology (IT) components, agencies also should include the following information in the schedule:

- **Description/Justification:** describe the IT project related to the EI and provide a detailed cost breakdown of the IT component including the MOF that totals to the Estimated IT Cost for fiscal years 2026 to 2032;
- **Prioritization of Cybersecurity and Legacy Systems (PCLS) Tracking Key:** indicate the tracking key associated with the project as generated by the Statewide Portal for Enterprise Cybersecurity Threat, Risk, and Incident Management (SPECTRIM) for the PCLS report;
- **New or Current Project:** indicate whether the project existed previously or if it is a new project;
- **Status:** for current IT projects, describe the status of the project, including:
 - amounts appropriated, expended, or allocated and allocation of FTE positions for both the 2026–27 and 2028–29 biennia, including the following information:
 - the total expenditures to date and how funding was expended; and
 - any detail on changes in cost, schedule, or scope since the project was initiated;
- **Outcomes:** analyze the project cost factors related to the project’s anticipated return on investment, benefit, or gain;
- **Outputs:** describe the program- or system-related performance objectives and the measures that will gauge the project’s success;
- **Project Type:** include the type of project – CAPPs, cybersecurity, legacy application, PC replacement, application remediation for Data Center Services (DCS), any initiative defined as Anything as a Service (XaaS) or other;
- **Alternative Analysis/Scalability:** provide a brief analysis of alternatives with emphasis related to full and/or partial funding and indicate how the project is scalable by costs and/or duration (e.g., extending the project across multiple years); identify any factors that may limit scalability of the project;
- **Estimated IT Cost:** include the estimated and budgeted IT costs for fiscal years 2026 and 2027, if applicable; the requested IT costs for fiscal years 2028 and 2029; and the estimated IT costs for fiscal years 2030 to 2032, if applicable; and
- **IT FTE positions:** include the estimated, budgeted, and requested FTE positions related to the IT component for fiscal years 2026 to 2032, as applicable.

For anticipated out-year costs, agencies should provide:

- an estimate of the anticipated costs for fiscal years 2030 to 2032;
- a detailed description of the out-year costs, and whether they represent estimated implementation costs, ongoing program maintenance and/or administrative costs, or a combination of these costs; and
- any change in FTE positions related to the out-year costs.

If implementing an EI will involve making a contract award greater than \$50,000, agencies should provide the following information about the potential contract:

- the percentage of the total EI cost estimated to be expended on contracted goods or services;
- a description of the goods or services to be procured by contract;

- the type of contract or contracts to be awarded (e.g., consulting, professional, construction, major information systems, other services, or goods);
- expected duration of the anticipated contract or contracts;
- anticipated method of procurement for the contract or contracts (e.g., sole source, proprietary, request for qualifications or proposal); and
- for consulting, professional, or other services, a description of the factors the agency considered (e.g., cost benefit analysis, identification of advantages and disadvantages).

See **Appendix A. Helpful Links and Other Reference Documents** for a link to the *Legislative Appropriations Request Example* document, which contains an example of this summary.

4.B. EXCEPTIONAL ITEM STRATEGY ALLOCATION SCHEDULE

Complete an Exceptional Item Strategy Allocation Schedule for each affected strategy using the following guidelines:

- provide detail for objects of expense, MOFs, FTE positions, and performance measures;
- indicate how EI funding would affect performance measures at the strategy-request level;
- outcome, efficiency, and explanatory measures should be cumulative, including the base-level strategy request; and
- output measures should be submitted in increments, indicating only the number of units associated with the EI.

See the *Legislative Appropriations Request Example* document for an example of this summary.

4.C. EXCEPTIONAL ITEM STRATEGY REQUEST

Agencies must enter all requests for EIs into ABEST at the strategy level. Refer to *ABEST Instructions for Legislative Appropriations Request* (July 2026) on the LBB website.

For each strategy, total the objects of expense, MOFs, and FTE positions requested for EIs. Enter this information in ABEST on the same screen used for the base-level request. Include the same detailed information used for the base-level request, including objects of expense, MOFs (all types), performance measures, and FTE positions. List EIs that affect the strategy.

Dollar amounts and FTE positions should be submitted in increments, indicating quantities associated with the strategy's EIs only. Output measures should be submitted in increments, expressing the number of units associated with the effects of the EIs only. Strategy effects on outcome, efficiency, and explanatory measures should be cumulative and consider the base-level strategy request.

CENTRALIZED ACCOUNTING AND PAYROLL/PERSONNEL SYSTEM (CAPPS) REQUESTS

Agencies with EI requests related to CAPPS should identify the requests as discrete EIs. Additionally, all CAPPS-related costs should be included as a capital budget project under Capital Expenditure Category Code 8000 CAPPS Statewide ERP System in both: (1) the Capital Budget Project Schedule – Exceptional; and (2) Capital Budget Allocation to Strategies by Project – Exceptional. All costs, excluding staffing-related expenses, should be identified as capital costs. Associated staffing costs should be shown as noncapital informational expenses. See **Part 5.A. Capital Budget Project Schedule** of these instructions.

CAPITAL BUDGET AND FACILITIES REQUESTS

All relevant forms (Capital Budget, Federal Funds, Summary of Requests for Facilities-Related Projects) must be completed for each EI. If an EI contains components that meet the definition and general requirements of a capital budget item, those costs should be identified in the two schedules: (1) Capital Budget Project Schedule – Exceptional; and (2) Capital Budget Allocation to Strategies by Project – Exceptional. See **Part 5. Capital Budget** and **Part 5.A. Capital Budget Project Schedule** of these instructions.

Agencies with requests for new construction, rehabilitation and repair projects also are required to submit the Summary of Requests for Facilities-related Projects, which provides supplemental information such as project categories (e.g., new construction, health and safety, deferred maintenance, and maintenance), and descriptions.

NOTE

If an agency is requesting funding through General Obligation (GO) Bond Proceeds or Revenue Bonds, debt service estimates must be included in the agency's exceptional item request for bond proceeds and legislation authorizing GO bonds will have to be passed by the Legislature, signed by the Governor, and approved by voters. If the project is approved by the 90th Legislature, 2027, bond proceeds will be appropriated to the requesting agency, and debt service will be appropriated to the issuing agency or appropriate agency. Contact the Texas Public Finance Authority (TPFA) for debt service estimates on bonds that would be issued by TPFA on behalf of TPFA client agencies.

Capital Projects Undertaken Through the Texas Facilities Commission: An agency planning to undertake a capital budget project (i.e., a project with a unit cost exceeding \$500,000) during the 2028–29 biennium through the services of the Texas Facilities Commission (TFC) must include a request for related appropriations in its capital budget submission. If TFC is to undertake a capital budget project on behalf of a requesting agency, the requesting agency first must have capital budget authority or other specific authorization for such projects.

CHECKLIST ITEMS

- ☐ Is an Exceptional Item Strategy Request Schedule included for each exceptional item (EI)?
- ☐ Are EIs and corresponding subrequests prioritized and linked to agency and state strategic plans?
- ☐ Are supporting Exceptional Item Strategy Allocation Schedules included for each EI?
- ☐ Do the totals of all allocated dollars and FTE positions equal the totals requested for the EI?
- ☐ Is an Exceptional Item Strategy Request included for each strategy that would receive additional funding?
- ☐ Does the narrative justification provide detailed information to support each EI request?
- ☐ Do the totals on the individual Exceptional Item Strategy Request schedules equal the totals on the Summary of Exceptional Item Request?
- ☐ Are capital budget costs within an EI request, including: costs related to an IT component, the CAPPS statewide ERP project, statewide data center services, cybersecurity projects, or legacy modernization projects, identified in relevant supporting capital budget schedules, **including the new spreadsheet form?** (See **Part 5.A. Capital Budget Project Schedule** of these instructions.)
- ☐ Are exceptional item requests for new construction, rehabilitation, and repair projects also identified in **Schedule 8. Summary of Requests for Capital Financing?**
- ☐ Does each exceptional item request with an IT component that meets capital budget criteria separate the IT component into a subrequest that includes: a description and status, Prioritization of Cybersecurity and Legacy Systems (PCLS) Tracking Key, outcomes and outputs, project costs and FTE positions, and an alternative analysis for scalability with associated costs in **Schedule 4.A. Exceptional Item Request?**

PART 5. CAPITAL BUDGET

The capital budget summaries provide:

- the basis for developing capital budget riders in the General Appropriations Act (GAA) for projects with a unit or unified asset cost exceeding \$500,000, excluding Data Center/Shared Technology Services, which should be reported with a biennial cost of \$100,000 or greater;
- current and historical capital expenditure detail; and
- information on future operating and maintenance costs associated with capital acquisitions.

GENERAL INFORMATION

The Capital Budget Supporting Schedules consist of five forms and reports generated from the Automated Budget and Evaluation System of Texas (ABEST):

- 5.A. Capital Budget Project Schedule;
- 5.B. Capital Budget Project Information;
- 5.C. Capital Budget Allocation to Strategies;
- 5.D. Capital Budget Operating and Maintenance Expenses; and
- 5.E. Capital Budget Project: Object of Expense and Method of Finance Detail by Strategy.

Additional ABEST-generated reports are required if an agency is requesting an exceptional item containing components that meet the general definition and requirements of a capital budget project:

- Capital Budget Project Schedule – Exceptional (similar to **Schedule 5.A.**); and
- Capital Budget Allocation to Strategies by Project – Exceptional (similar to **Schedule 5.C.**).

The Capital Budget Supporting Schedules in Part 5 do not apply to higher education institutions or the appellate courts. However, institutions of higher education that request Capital Construction Assistance Project Bonds must complete **Part 8. Summary of Requests for Facilities-Related Projects** in addition to the Supplemental Higher Education Schedules.

IMPORTANT

- For each proposed major information resources project, a state agency shall file a Business Case and Statewide Impact Analysis with the Quality Assurance Team when the agency files its Legislative Appropriations Request in accordance with the Texas Government Code, Section 2054.303. Refer to DIR's Project Delivery Framework for additional information.
- Requests for new construction, rehabilitation, and repair projects may require supplemental information including project categories (e.g., new construction, health and safety, deferred maintenance, and maintenance), location, and timelines. See also **Part 8. Summary of Requests for Facilities-Related Projects**, of these instructions.
- **Note:** Debt service estimates must be included with an agency's exceptional item request for bond proceeds. If the project is approved by the 90th Legislature, 2027, bond proceeds will be appropriated to the requesting agency and debt service to the issuing agency or appropriate agency. Contact the Texas Public Finance Authority (TPFA) for debt service estimates on bonds that would be issued by TPFA on behalf of TPFA client agencies.

CAPITAL BUDGET PROJECTS DEFINED

Agencies itemize capital budget projects in **Part 5.A. Capital Budget Project Schedule**. A capital budget project is defined as meeting the following eligibility requirements:

- an item or asset with a unit cost exceeding \$500,000; examples include a piece of machinery or building construction including, but not limited to: building additions, renovations, remodeling, improvements, repairs, and demolition; data center improvements; parking improvements and additions; and facility planning;
- similar or identical items with individual unit costs of less than \$500,000 that constitute a functionally unified asset or asset improvement; such items must be grouped together and considered a capital budget project for the purposes of **Schedule A. Capital Budget Project Schedule** if the aggregate cost of the items exceeds \$500,000. For example, the replacement of 250 personal computers with a unit cost of \$2,500, either purchased individually or as a group, exceeds the \$500,000 threshold. As a result, the computers will be considered a unified asset and identified as a capital project;
- agency information technology (IT) infrastructure such as hardware purchases or leases should be aggregated to determine if the \$500,000 threshold is met; follow the same guideline for software purchases and telecommunications purchases and leases;
- assets acquired from consultants/contracted service providers include information resource (IR) technologies or other assets developed or acquired through a consultant or contracted services and assets that ultimately will be owned by a state agency, regardless of whether the asset is operated by a state agency or a contractor, including the following examples:
 - a consultant designs a generic licensing system that a state agency will own, operate, and maintain; and
 - a state agency contracts with a vendor to provide automated fraud detection services; when the contract for services ends, the state agency owns the automated system;
- leased IR technologies, including leased equipment or software that constitute or are components of a functionally unified asset, should be viewed as part of the total capital budget project cost and treated like cash purchases of information resource technologies, such as in the following examples:
 - an information resource technology project requires the addition of computer hardware to support new software. The agency determines that leasing the equipment is more cost-effective than a cash purchase and that the project meets the criteria of a functionally unified asset. As a result, the agency should include the annual lease cost in the capital budget project; and
 - an agency determines that it is cost-effective to lease its personal computers; if the annual lease cost for these computers exceeds \$500,000, the lease would be considered a functionally unified asset and should be included in capital budget schedules;
- pooled assets, such as vehicle purchases, regardless of whether they are purchased separately or as a group, should be included in the capital budget request if the aggregate purchase cost exceeds \$500,000.

IMPORTANT

- Agencies with costs for Data Center/Shared Technology Services with a biennial cost of \$100,000 or greater are requested to identify those costs in **Part 5 Capital Budget** schedules.
- Agencies with projects that also are identified for the Department of Information Resources' Prioritization of Cybersecurity and Legacy Systems Projects (PCLS) report should identify the PCLS Tracking Key in **Part 5.B. Capital Budget Project Information**.
- Agencies utilizing the Centralized Accounting and Payroll/Personnel System (CAPPS) statewide Enterprise Resource Planning (ERP) system are required to include CAPPS-related expenditures in the capital budget submissions. Refer to **Part 5.A. Capital Budget Project Schedule** of these instructions for information on identification of CAPPS.
- Additional provisions related to capital budgets are included in the 2026–27 GAA, Article IX, Section 14.03.
- Information resources projects that require internal staff only are not considered capital budget projects. However, the costs for internal staff should be reported in the informational detail section of the agency's Biennial Operating Plan. If a project meets the requirements of a major information resources project, a Business Case and Statewide Impact Analysis must be completed and uploaded as a PDF in ABEST and entered into DIR's Statewide Project Automated Reporting System (SPAR). A reminder will

appear in ABEST when a Major Information Resources project has been entered.

ANCILLARY CAPITAL COSTS

Expenditures directly related to acquiring an asset or placing an asset in service shall be included in the cost of a capital budget project. Internal staff costs, although not a capital expense, may be identified within the informational detail of a capital budget project. The cost of a capital budget project should include costs related to the acquisition of IR technologies, such as the purchase, lease, lease-purchase, or contract of the following items:

- software;
- hardware and computer time;
- facility resources;
- maintenance and training required or necessary to put the asset in service;
- contracted computer services; and
- information resource technologies developed and used by a contractor but owned or leased by a state agency.

For example, the costs associated with consultant and nonconsultant contracts for the creation, design, or development of computer software, if directly related to the acquisition of the software or necessary to place the software in service, should be included in the cost of that information resource technology project. Other examples include freight or installation charges to acquire major facility equipment or survey fees as part of a land acquisition.

INFORMATIONAL ALLOCATION OF NONCAPITAL COSTS

Occasionally, certain costs may be similar to ancillary capital costs but do not require the restrictions associated with a capital budget project. These costs may be identified as noncapital informational costs within a capital budget project and would not be included in the capital budget rider.

For example, an agency that contracts with one or more construction managers to supervise a construction project also contracts with an independent validation and verification (IVV) consultant for advice on oversight of the multiple contracts. The agency may choose to pay the IVV consultant from regular operating funds and show the expenditure in the LAR as an informational allocation of noncapital costs. Noncapital informational costs are identified separately in capital budget ABEST reports.

See the *Legislative Appropriations Request Example* document for an example of this schedule.

Unless otherwise directed, ongoing agency activities after the asset has been put in place, such as facilities planning or computer training, are not considered capital expenditures and should not be included in the **Capital Budget Project Schedule**.

CLASSIFICATION OF CAPITAL BUDGET PROJECTS

Classify capital budget projects using the following categories:

- Acquisition of Land and Other Real Property (except for right-of-way purchases made by the Texas Department of Transportation);
- Construction of Buildings and Facilities;
- Repairs or Rehabilitation of Buildings and Facilities;
- Construction of Roads (except for such expenditures made by the Texas Department of Transportation);
- Acquisition of Information Resource Technologies;
- Transportation Items;
- Acquisition of Capital Equipment and Items;

- Lease Payments to the Master Lease Purchase Program;
- Data Center/Shared Technology Services;
- CAPPs Statewide ERP System;
- Cybersecurity Projects; and
- Legacy Modernization Projects.

See **Part 5.E. Definitions of Capital Expenditure Categories** of these instructions.

CYBERSECURITY AND LEGACY MODERNIZATION PROJECTS

Agencies' information technology projects may address both security concerns and modernization of legacy applications simultaneously. However, agencies must categorize the project under either Capital Project Category Code 9000 Cybersecurity or 9500 Legacy Modernization. Agencies should consider the following guidance when determining the category in which to classify projects:

- Cybersecurity projects should include projects related to the protection of computer systems from theft and damage to their hardware, software, or data; and from disruption or misdirection of services. Projects should meet the following requirements:
 - have the primary purpose or driver of improving the agency's cybersecurity, or possess a significant focus on the enhancement of the organization's cybersecurity; and
 - address or improve the organization's capability to identify, detect, protect, respond, or recover from cybersecurity events, threats, and vulnerabilities.
- Legacy modernization projects should include projects that have the primary purpose or driver of modernizing or replacing a computer system or application that is operating with obsolete or inefficient hardware or software, as defined in the Texas Government Code, Section 2054.571.

PART 5.A. CAPITAL BUDGET PROJECT SCHEDULE

The **Capital Budget Project Schedule**:

- itemizes capital budget projects requested for the 2028–29 biennium;
- classifies capital budget projects into defined categories; and
- provides information on historical and budgeted expenditures, methods of finance (MOF), and types of financing for capital budget projects.

GENERAL INFORMATION

Estimated, budgeted, and requested amounts for each capital budget project must be itemized for fiscal years 2026 to 2029. The column for fiscal year 2026 itemizes estimated expenditures and the column for fiscal year 2027 itemizes budgeted expenditures. If a capital budget project appropriation was made for fiscal year 2026, and it is anticipated that unexpended balances will be carried forward into fiscal year 2027 to complete the project, the amount of anticipated unexpended balances should be reduced in fiscal year 2026 and reflected in fiscal year 2027. The columns for fiscal years 2028 and 2029 itemize requested expenditures for capital budget projects in those fiscal years.

This report does not apply to institutions of higher education or the appellate courts.

Any object of expense (OOE) code from the Automated Budget and Evaluation System of Texas (ABEST) may be used for capital costs or for noncapital informational costs, except for OOE Code 5000, which cannot be used for noncapital costs. The OOE codes should detail asset acquisition costs and noncapital expenditures incurred to place the asset in service.

The following are examples of noncapital expenditures to include in the capital budget project schedule:

- design consultant services for construction projects or acquisition of information resource technologies;
- surveying fees incurred as part of a land acquisition;
- installation costs (for example, remodeling required to house a mainframe computer);
- costs for Data Center Services (DCS), also known as Shared Technology Services (STS), provided by the Department of Information Resources (DIR) as authorized by the Texas Government Code, Chapter 2054, Subchapter L; and
- ongoing maintenance costs related to the Centralized Accounting and Payroll/Personnel System (CAPPS), including CAPPS-hub systems.

The following are examples of noncapital expenditures to **exclude** from the capital budget project schedule:

- cost of additional full-time-equivalent positions to operate a newly constructed prison; or
- utility, grounds maintenance, and other operating costs for a new facility.

Use MOF codes for each project entry. The MOF code should detail the source of funding by fund or account number(s). Use MOF Code 0780 for General Obligation Bond proceeds and MOF Code 0781 for Revenue Bond proceeds.

Use the following Type of Financing (TOF) codes to indicate the type of financing proposed for each project.

CA – Current Appropriations

ML – Master Lease Purchase Program (MLPP)

GO – General Obligation Bonds

LP – Other (non-MLPP) Lease-Purchase

RB – Revenue Bonds

IMPORTANT

- For capital items within the category Acquisition of Information Resource Technologies, project names should be identical to project names used in the agency's Biennial Operating Plan (BOP).
- Agencies participating in Data Center Services (DCS)/Shared Technology Services (STS) as defined by the Texas Government Code, Chapter 2054, Subchapter L, Statewide Technology Centers, must complete a capital budget project schedule when the biennial cost is estimated to be \$100,000 or greater.
- Information submitted in ABEST for the BOP should be consistent with data submitted in the LAR for CAPPs initiatives, Cybersecurity, and Legacy Modernization projects.

CENTRALIZED ACCOUNTING AND PAYROLL/PERSONNEL SYSTEM

All CAPPs estimated and budgeted expenses in fiscal years 2026 and 2027 and requests for fiscal years 2028 and 2029 should be identified as Capital Expenditure Category Code 8000 CAPPs Statewide ERP System. Affected agencies include the Comptroller of Public Accounts and agencies that operate an agency-managed version of the CAPPs system (typically referred to as a CAPPs hub system). These agencies should identify all costs related to maintenance, operations, and enhancements as capital expenses. Associated staffing costs should be shown as noncapital informational expenses.

CAPITAL PROJECTS UNDERTAKEN THROUGH THE TEXAS FACILITIES COMMISSION

All agencies that anticipate undertaking a capital budget project (i.e., a project with a unit cost exceeding \$500,000) during the 2028–29 biennium through the services of the Texas Facilities Commission (TFC), must include a request for related appropriations in their capital budget submission. If TFC is to undertake a capital budget project on behalf of a requesting agency, the requesting agency first must have capital budget authority or other specific authorization for such projects.

SPECIAL INSTRUCTIONS FOR MASTER LEASE PURCHASE PROGRAM (MLPP) ACQUISITIONS AND OTHER LEASE-PURCHASE PAYMENTS

New Acquisitions: Agencies requesting to finance new capital acquisitions through MLPP financing or another lease-purchase agreement must indicate the projected lease payment obligations for each acquisition in fiscal years 2028 and 2029. Acquisitions must be assigned the appropriate capital expenditure category in ABEST (e.g., Acquisition of Information Resource Technologies, Transportation Items, Acquisition of Capital Equipment and Items). Additional information regarding new acquisitions should be provided in **Schedule 5.B. Capital Budget Project Information**, such as the estimated or actual project cost and length of the proposed financing period.

MLPP or Lease Purchase Payments for Prior Acquisitions: Agencies with obligations for MLPP or other lease purchase payments for acquisitions made in fiscal year 2027 or earlier must provide the total lease payment obligations for each applicable year for those acquisitions. The MLPP payments should be categorized as Lease Payments to the MLPP (Capital Expenditure Category Code 5008) and identified as MLPP Acquisitions (2022–23, 2024–25, or 2026–27 as appropriate). The amounts for other lease-purchase agreements should be assigned to the appropriate capital expenditure category in ABEST (e.g., Acquisitions of Information Resource Technologies, Acquisition of Equipment and Items).

Do not detail the MLPP or other lease purchase items acquired from prior fiscal years or budgeted for fiscal year 2026 in **Schedule 5.B. Capital Budget Project Information**.

IMPORTANT

Additional provisions related to the MLPP appear in the 2026–27 GAA, Article IX, Section 12.04, Transfer of Master Lease Purchase Program Payments.

DATA ENTRY

Enter this information in ABEST. Assign capital budget projects to applicable capital expenditure categories. After entering the estimated, budgeted or requested amounts for each project for fiscal years 2026 to 2029, the ABEST report will group projects by category and calculate subtotals.

CAPITAL EXCEPTIONAL ITEM REQUESTS

Schedule 5.A. Capital Budget Project identifies capital budget requests included within an agency's baseline request. A corresponding schedule, Capital Budget Project Schedule – Exceptional, identifies capital budget requests included within an exceptional item request. Agencies should identify any capital budget costs included within an exceptional item request in this schedule.

CHECKLIST ITEMS

- ☐ Were capital acquisitions reviewed to determine whether they should be included in **Schedule 5.A. Capital Budget Project**? (This category includes past, present, and future acquisitions and MLPP agreements).
- ☐ Were MLPP amounts categorized as Lease Payments to the MLPP Capital Expenditure Category Code 5008?
- ☐ Were capital budget costs included within an exceptional item request, including subrequests for IT components, identified in the corresponding **Capital Budget Project Schedule – Exceptional**?
- ☐ Were estimated, budgeted, and requested expenditures related to DCS/STS and CAPPs identified in this schedule or the corresponding **Capital Budget Project Schedule – Exceptional**?
- ☐ Were staffing costs for CAPPs projects entered as noncapital informational expenses?
- ☐ Were requests for new construction, rehabilitation and repair projects also identified in **Schedule 8. Summary of Requests for Facilities-Related Projects**?

PART 5.B. CAPITAL BUDGET PROJECT INFORMATION

The **Capital Budget Project Information Schedule** provides additional information on capital budget projects requested for the 2028–29 biennium, such as project description, unit cost, estimated completion date, and estimated useful life. The schedule includes information for projects that require funding for more than one biennium.

ENTERING DATA TO GENERATE THE REPORT

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). This report does not apply to institutions of higher education or the appellate courts.

Enter data in the schedule only for requested projects for fiscal years 2028 and 2029. For each entry, list the category and project name and number as identified in **Part 5.A. Capital Budget Project Schedule**. Complete the schedule in the following order:

(1) **Project Description**

- (a) **General Information:** Describe the project and its relationship to the objectives of the agency's strategic plan and discuss potential consequences of postponing the requested capital project;
- (b) **PCLS Tracking Key:** Indicate the SPECTRIM-generated Prioritization of Cybersecurity and Legacy Systems Projects (PCLS) report tracking key associated with the project;
- (c) **Number of Units/Average Unit Cost:** List number of units and average unit costs (required only if the project represents a grouping of identical or similar items);
- (d) **Estimated Completion Date/Additional Capital Expenditure Amounts:** Show estimated project completion date and additional capital expenditure amounts necessary to complete the project (required only if the project will be partially completed with the funds requested for fiscal years 2028 and 2029);
- (e) **Type of Financing:** Indicate specific type of financing (ML – Master Lease Purchase Program (MLPP); LP – Other (non-MLPP) Lease-Purchase; GO – General Obligation Bonds; RB – Revenue Bonds; CA – Current Appropriations) for the project; and
- (f) **Projected Useful Life:** Identify projected useful life of the project in years.

Complete (g) and (h) if the proposed type of financing is MLPP, lease-purchase, General Obligation bonds, or revenue bonds. If not applicable, enter N/A:

- (g) **Estimated/Actual Project Cost:** Identify estimated or actual acquisition or completion cost. If a project represents a grouping of items, provide total estimated or actual cost for all items. Include only cash purchase costs; do not include interest or finance charges; and
- (h) **Length of Financing/Lease Period:** Identify length of proposed financing in years. Enter information for each applicable item as directed in the next steps. If not applicable, enter N/A.

- (2) **Estimated/Actual Debt Obligation Payments:** Identify all estimated or actual payments (principal and interest or, as appropriate, lease-purchase) payable for fiscal years 2028 to 2031 and the estimated or actual total of all cumulative costs paid during the term of the obligation. Do not include operating expenses.
- (3) **Revenue Generation/Cost Savings:** Identify and explain revenue generation and/or cost savings anticipated as a result of completing or acquiring the capital project. Provide information on an average fiscal year basis and indicate the affected fund or account by Method of Finance code.
- (4) **Project Location:** Identify city or region of the state.
- (5) **Beneficiaries:** Identify government and public users of project.
- (6) **Frequency of Use and External Factors Affecting Use:** Identify (1) frequency of use of the project asset(s); and (2) forces outside agency control affecting the need for and/or use of the project.

PART 5.C. CAPITAL BUDGET ALLOCATION TO STRATEGIES

The **Capital Budget Allocation to Strategies** schedule identifies the amount of funding in each strategy associated with a particular capital budget request.

IMPORTANT

Automated Budget and Evaluation System of Texas (ABEST) data entry for this schedule is still required; however, this schedule no longer must be submitted as part of an agency's **printed** Legislative Appropriations Request submission.

GENERAL INFORMATION

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). Allocate the cost of capital budget projects to one or more strategies. For fiscal years 2026 and 2027, allocate to any strategy in which the project is budgeted; for fiscal years 2028 and 2029, allocate to any strategy in which funding for each project is requested. The ABEST report will organize them by category and provide subtotals by project and a total of all projects.

This report does not apply to institutions of higher education or the appellate courts.

DATA ENTRY

Enter this information in ABEST.

IMPORTANT

The Biennial Operating Plan (BOP) submission compares certain projects to agency's capital budget schedules in the LAR. Agencies should ensure BOP entry ties to LAR entry where applicable. Refer to the *Preparing and Submitting Biennial Operating Plan for Information Resources 2028–29 Biennium* for additional details on BOP entry.

CAPITAL EXCEPTIONAL ITEM REQUESTS

Schedule 5.C. Capital Budget Allocation to Strategies identifies capital budget requests included within an agency's baseline request. A corresponding schedule, **Capital Budget Allocation to Strategies by Project – Exceptional**, identifies capital budget requests included within an exceptional item request. Agencies should identify any capital budget costs included within an exceptional item request in this schedule.

CHECKLIST ITEMS

- ☐ Are estimated, budgeted, and requested amounts that are identified in **Schedule 5.C. Capital Budget Allocation to Strategies** included in the appropriate strategy request forms?
- ☐ Do totals shown in **Schedule 5.A. Capital Budget Project Schedule** equal totals in **Schedule 5.C. Capital Budget Allocation to Strategies**?
- ☐ Do **Schedules 5.A. Capital Budget Project** and **5.C. Capital Budget Allocation to Strategies** include all ongoing Master Lease Purchase Plan obligations in fiscal years 2028 and 2029 for capital items lease-purchased in prior years, or planned for purchase in fiscal year 2027?
- ☐ Do **Schedules 5.A. Capital Budget Project** and **5.C. Capital Budget Allocation to Strategies** include all capital budget projects funded or anticipated to be funded through Interagency Contracts?
- ☐ Are capital budget costs included within an exceptional item request identified in the **Capital Budget Allocation to Strategies by Project – Exceptional** schedule?

PART 5.D. CAPITAL BUDGET OPERATING AND MAINTENANCE EXPENSES DETAIL

The **Capital Budget Operating and Maintenance Expenses Detail Schedule** identifies future operating and maintenance expenses associated with capital projects requested for the 2028–29 biennium.

IMPORTANT

Automated Budget and Evaluation System of Texas (ABEST) data entry for this schedule is still required; however, this schedule no longer must be submitted as part of an agency's **printed** Legislative Appropriations Request submission.

GENERAL INFORMATION

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). Enter data for this report for each capital budget project meeting all the following criteria:

- it is classified for the 2028–29 biennium as one of the following capital project category codes: 5002 Construction of Buildings and Facilities, 5005 Acquisition of Information Resource Technologies, 9000 Cybersecurity, or 9500 Legacy Modernization;
- the expected total acquisition cost exceeds \$500,000; and
- when in service, there will be an increase in operating and maintenance expenses related directly to the project, and additional funding greater than fiscal year 2027 levels will be needed to operate or maintain the asset.

This report does not apply to institutions of higher education or the appellate courts.

IMPORTANT

Information provided in this schedule is for informational purposes only. Actual requests for additional operating expenses in the 2028–29 biennium should be incorporated in the appropriate strategy request(s).

DATA ENTRY

Enter this information in ABEST. Identify costs in fiscal years 2028 to 2031 necessary to operate or maintain the asset or facility after it is in service.

- Include costs associated with staffing, equipment purchases and installation, utilities, telecommunications, service contracts, and other operating or maintenance expenses; and
- Provide objects of expense, method of finance, and number of full-time-equivalent positions for the indicated years, using the same definitions as for the Strategy Request and operating costs description and justification.

PART 5.E. CAPITAL BUDGET PROJECT: OBJECT OF EXPENSE AND METHOD OF FINANCING DETAIL BY STRATEGY

The Capital Budget Project Object of Expense and Method of Financing Detail by Strategy Schedule allocates amounts to each strategy in which the project is budgeted and indicates the object of expense (OOE) and Method of Finance (MOF) for the project budgeted in each strategy.

IMPORTANT

ABEST data entry for this schedule is still required; however, this schedule no longer must be submitted as part of an agency's **printed** LAR submission.

GENERAL INFORMATION

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). Allocate the cost of the capital budget projects to each strategy and indicate the MOF and OOE for each project by strategy.

For fiscal years 2026 and 2027, allocate amounts to each strategy in which the project is budgeted and indicate the MOF and OOE codes for the amount of the project budgeted in each strategy. For fiscal years 2028 and 2029, allocate amounts to each strategy in which funding for the project is requested and indicate the MOF and OOE codes for the amount of the project funding requested in each strategy.

This report does not apply to institutions of higher education or the appellate courts.

ENTERING DATA TO GENERATE THE REPORT

Figure 6 defines the categories of information for entry into ABEST.

FIGURE 6 DEFINITIONS OF CAPITAL EXPENDITURE CATEGORIES		
CAPITAL EXPENDITURE CATEGORY CODE	CAPITAL EXPENDITURE CATEGORY	DEFINITION AND COMPTROLLER EXPENDITURE CODE
5001	Acquisition of Land and Other Real Property (except for right-of-way purchases made by the Texas Department of Transportation)	For expenditures directly related to purchase of land and purchase or lease-purchase of buildings. Includes, but is not limited to: 7345 – Land 7342 – Buildings 7392 – Land Purchased for Resale/Housing Loans
5002	Construction of Buildings and Facilities	For expenditures directly related to contracts for construction of permanent improvements and to construction and improvements to grounds and land. Includes, but is not limited to: 7341 – Construction of Buildings 7346 – Construction/Improvements of Grounds and Land 7350 – Lease/Purchase of Buildings 7373 – Furnishing and Equipment (Capitalized)

FIGURE 6
DEFINITIONS OF CAPITAL EXPENDITURE CATEGORIES

CAPITAL EXPENDITURE CATEGORY CODE	CAPITAL EXPENDITURE CATEGORY	DEFINITION AND COMPTROLLER EXPENDITURE CODE
5003	Repairs or Rehabilitation	For expenditures directly related to repairs and rehabilitation of buildings or other improvements, such as the remodeling of office space. Includes, but is not limited to: 7343 – Remodeling of Buildings – State-owned 7344 – Remodeling of Buildings – State-leased
5004	Construction of Roads (except for such expenditures made by the Texas Department of Transportation)	For expenditures directly related to contracts for road construction and improvements. Includes, but is not limited to: 7356 – Real Property - Infrastructure – Capitalized
5005	Acquisition of Information Resource Technologies	For expenditures directly related to purchase or lease-purchase of computer equipment; purchase of computer software; purchase or lease-purchase of telephones, telephone systems, and other telecommunications and video/teleconferencing equipment. Includes, but is not limited to: 7243 – Computer Services – Education/Training Services (Object of Expense (OOE) Code 2001 Professional Fees and Services) 7379 – Computer Equipment – Capitalized 7385 – Lease Purchase of Computer Equipment 7395 – Computer Software – Purchased – Capitalized 7519 – Lease/Purchase of Telecommunications Equipment 7520 – Telecommunications – Equipment purchase – Capitalized
5006	Transportation Items	For expenditures directly related to purchase or lease-purchase of motor vehicles, boats, and aircraft. Includes, but is not limited to: 7351 – Lease/Purchase of Motor Vehicles/Passenger Cars 7352 – Lease/Purchase of Motor Vehicles/Other 7365 – Boats 7371 – Motor Vehicles – Passenger Cars 7372 – Motor Vehicles – Other 7375 – Aircraft
5007	Acquisition of Capital Equipment and Items	For expenditures directly related to purchase or lease-purchase of furnishings and equipment, and to purchase of books, prerecorded reference material, and animals. Includes, but is not limited to: 7373 – Furnishings and Equipment – Capitalized 7376 – Lease/Purchase of Furnishings and Equipment 7386 – Animals – Capitalized 7388 – Fabrication of Equipment – Higher Education 7389 – Books and Prerecorded Reference Materials – Capitalized

FIGURE 6
DEFINITIONS OF CAPITAL EXPENDITURE CATEGORIES

CAPITAL EXPENDITURE CATEGORY CODE	CAPITAL EXPENDITURE CATEGORY	DEFINITION AND COMPTROLLER EXPENDITURE CODE
5008	Lease Payments to Master Lease Purchase Program	For installment payment obligations payable to Texas Public Finance Authority. See Special Instructions for Master Lease Purchase Program in Part 5.A, Capital Budget Project Schedule . Includes: 7964 – Master Lease Disbursements
7000	Data Center Services/ Shared Technology Services	For payments to the Department of Information Resources for data center services/shared technology services. Includes: 7285 Computer Services – Statewide Technology Center (OOE Code 2001 Professional Fees and Services)
8000	Centralized Accounting and Payroll/Personnel System (CAPPS) Statewide Enterprise Resource Planning (ERP) System	For expenditures related to ongoing maintenance, support, and enhancements to CAPPS systems. Includes, but is not limited to: 7242 – Consultant Services – Information Technology (Computer) (OOE Code 2001 Professional Fees and Services) 7262 – Maintenance and Repair – Computer Software – Expensed (OOE Code 2009 Other Operating Expense) 7275 – Information Technology Services (OOE Code 2001 Professional Fees and Services) 7379 – Computer Equipment – Capitalized 7395 – Computer Software – Purchased – Capitalized
9000	Cybersecurity	For expenditures directly related to the protection of computer systems from theft, unauthorized access, and damage to their hardware, software, or data, and from disruption or misdirection of services. Includes, but is not limited to: 7275 – Information Technology Services (OOE Code 2001 Professional Fees and Services) 7379 – Computer Equipment – Capitalized 7395 – Computer Software – Purchased – Capitalized

9500	Legacy Modernization	For expenditures directly related to modernizing or replacing a computer system or application that is operating with obsolete or inefficient hardware or software. Includes, but is not limited to: • 7275 – Information Technology Service (OOE Code 2001 Professional Fees and Services) • 7285 – Computer Services-Statewide Technology Center (OOE Code 2001 Professional Fees and Services) • 7379 Personal Property – Computer Equipment – Capitalized (OOE Code 5000 Capital Expenditures)
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PART 6.A. HISTORICALLY UNDERUTILIZED BUSINESS SUPPORTING SCHEDULE

The Historically Underutilized Business (HUB) Supporting Schedule provides information on an agency’s good faith effort to comply with HUB-related statutory requirements and rules set by the Comptroller of Public Accounts (CPA). The schedule compares the percentage of the agency’s historical HUB-related expenditures with the agency’s HUB goals for fiscal years 2024 and 2025.

GENERAL INFORMATION

This schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). Pursuant to the Texas Government Code, Section 2161.127, each state agency and institution of higher education must include as part of its Legislative Appropriations Request a report detailing the extent to which the agency has made good faith efforts to comply with both HUB-related general law and rules adopted by CPA. Additionally, data from this schedule forms the basis of a biennial HUB report compiled by the Legislative Budget Board pursuant to the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, Article IX, Section 7.08, and published concurrently with the introduced General Appropriations Bill.

To assist in completing this schedule, agencies should use relevant HUB-related information previously reported in Strategic Plans and Annual Reports of Nonfinancial Data (pursuant to the Texas Government Code, Section 2101.0115) and reported to CPA for the State of Texas Annual HUB Report for fiscal years 2024 and 2025, including supplemental information.

See the *Legislative Appropriations Request Example* document for an example of this summary.

DATA ENTRY

Enter this information in ABEST. This report provides a comparison of agency performance to statewide and agency HUB procurement goals.

- **2024–25 HUB Expenditure Table** – This table compares, for six designated procurement categories, the statewide and agency HUB goals for purchasing (goods and services) and public works contracts (construction) to applicable agency expenditures for fiscal years 2024 and 2025. It shows the percentage of total agency expenditures related to HUBs. The report also will generate the difference between an agency’s HUB goal and percentage of HUB-related expenditures for each procurement category. Enter the actual expenditure information reported to CPA for the State of Texas Annual HUB Report for fiscal years 2024 and 2025 and used subsequently in the agency’s progress report in the Annual Report of Nonfinancial Data for those fiscal years. Expenditures for fiscal years 2024 and 2025 should be calculated based on the HUB standards and definitions established for the corresponding fiscal years.

NOTE

If a procurement category is not applicable to the agency’s operations, the agency should enter 0 [zero] rather than leave this information blank.

- **Assessment of Attainment of HUB Procurement Goals**
 - **Attainment** – Each agency should provide a summary of its efforts to attain or exceed the agency’s HUB procurement goals in each fiscal year. The format is: The agency attained or exceeded _____ of _____, or _____%, of the applicable agency HUB procurement goals in fiscal year _____.
 - **Applicability** – For each fiscal year, identify any procurement categories that are not applicable to the agency’s operations and include a summary justification for each procurement category.
- **Factors Affecting Attainment** – If a goal was not met, provide a brief explanation of factors preventing the agency from achieving the HUB goal in each procurement category. This section may include information that an agency reported in

the external/internal assessment section relating to HUBs in its strategic plan. The agency should include specific examples of restrictions on its ability to contract with HUBs. If applicable, an agency also should mention its contracting efforts with graduated HUBs.

- Good Faith Efforts to Increase HUB Participation
- Outreach Efforts and Mentor–Protégé Program – Quantify and describe the agency’s outreach efforts and level of participation in the Mentor–Protégé program (if required) in the 2024–25 biennium. Identify the number of events hosted or attended by the agency to increase HUB participation, such as economic opportunity forums, advocacy group meetings, etc. Also, identify the number of active mentor-protégé partnerships sponsored.
 - HUB Program Staffing – Describe the level of full-time-equivalent (FTE) staffing dedicated to increasing participation of HUBs and the activities of those FTE positions.
 - Current and Future Good Faith Efforts – Describe good faith efforts to meet related goals in fiscal years 2026 and beyond, including outreach efforts, program staffing, and any other relevant information.

CHECKLIST ITEMS

- ☐ Are the agency's HUB goals identified? An agency may have adopted the statewide HUB goals or may have adopted separate goals.
- ☐ Is 0 [zero] entered in each field where a procurement category is not applicable to the agency's operations?
- ☐ Does the information in this schedule align with information submitted to CPA in other HUB performance reporting or with information in the Annual Report of Nonfinancial Data?

PART 6.B. CURRENT BIENNIUM ONETIME EXPENDITURE SCHEDULE

The **Current Biennium Onetime Expenditure Schedule** provides a listing of actual or anticipated onetime expenditures in the current biennium and identifies how those funds were reallocated within the baseline request.

GENERAL INFORMATION

The onetime expenditures schedule should identify expenditures made during the 2026–27 biennium that are not anticipated in the 2028–29 biennium. Each agency is likely to have expenditures unique to that agency, but the following common examples of expenditures should be reported in this schedule:

- facility construction or renovation;
- land purchases;
- deferred maintenance projects;
- completed information technology projects;
- onetime grants;
- onetime studies or evaluations;
- implementation of legislation (startup costs);
- special-purpose equipment;
- special events;
- correcting a backlog (e.g., licenses, complaints); and
- aircraft, boats, or other vehicles that are not on a replacement schedule.

DATA ENTRY

A spreadsheet form is provided in on the LBB website and must be included in the PDF submitted through the LBB Documents Submissions application (docs.lbb.texas.gov) and emailed to the Office of the Governor, Budget and Policy Division (budgetandpolicyreports@gov.texas.gov). See the *Legislative Appropriations Request Example* document for an example of this summary.

For each onetime project or item, agencies should complete a Project tab in the Current Biennium Onetime Expenditure Schedule spreadsheet form. The Summary tab will auto-populate with selected information from the Project tabs.

On the Project tab, agencies should provide the following information for each year of the 2026–27 reported expenditures and 2028–29 baseline request:

- the project/program name and description (if the planned project/program is different in the 2028–29 biennium, provide a description of the purpose of the renamed project/program);
- strategy or strategies;
- object(s) of expense; and
- method(s) of finance.

PART 6.C. FEDERAL FUNDS SUPPORTING SCHEDULE

The Federal Funds Supporting Schedule provides the following information:

- all identified federal grants expended or budgeted by the agency, regardless of amount (including COVID-19 related grant funding);
- how Federal Funds support agency programs;
- historical and projected expenditures of federal funding sources, including for employee benefits; and
- assistance to analyze the effects of federal legislation on the state budget.

GENERAL INFORMATION

The Federal Funds Supporting Schedule identifies the following information:

- state agency expenditures and projections of Federal Funds by program title and Assistance Listing Number (ALN)/Catalog of Federal Domestic Assistance (CFDA) number;
- strategy-specific information for each federal program;
- additional information related to employee benefits paid with Federal Funds and General Revenue Funds used as a match or maintenance of effort for employee benefits paid with Federal Funds;
- assumptions and/or methodology used to estimate federal funding; and
- potential losses of any Federal Funds projected for fiscal years 2028 and 2029.

See the *Sample Legislative Appropriations Request* document for an example of this schedule.

Please note that Federal Funds used for benefits must be entered here and should match amounts reported for benefits in Part 6.D. Federal Funds Tracking Schedule.

This report does not apply to institutions of higher education.

DATA ENTRY

The Federal Funds Supporting Schedule is generated in the Automated Budget and Evaluation System of Texas (ABEST). Refer to *ABEST Instructions for Legislative Appropriations Request* (July 2026). After entering the Method of Finance (MOF) for each strategy request and all additional required information in ABEST, generate the Federal Funds Supporting Schedule. The agency must set the status of the general budget submission in ABEST to Complete before generating a final copy of the Federal Funds Supporting Schedule.

FEDERAL FUNDS

Include all Federal Funds used as sources of agency funding and complete the following actions:

- select the appropriate MOF code to identify Federal Funds, which is usually 0555. COVID-19 pandemic-related Federal Funds are reported as MOF Code 0325;
- provide the ALN/CFDA number and title for each source of funding. If the number cannot be found in ABEST or if a new number is replacing another, email cfda@lbb.texas.gov and provide the following information:
 - contact information (name and phone number of requestor);
 - agency code and agency name;
 - ALN/CFDA number;
 - program name for the ALN/CFDA number you are requesting; and

- notice of grant award or other documentation that demonstrates the agency has received Federal Funds, along with the intended use. For example, a subrecipient who has entered a contract with a primary recipient of a grant award will provide a copy of the contract or agreement that they received from the primary recipient;
- provide Federal Funds amounts for expended 2025, estimated 2026, budgeted 2027, and requested 2028–29;
- ensure that funds are reported as federal by the agency expending the funds (which might not be the original recipient of the Federal Funds); exceptions to this policy should be discussed with your LBB budget analyst and your Office of the Governor, Budget and Policy Division analyst; and
- use the following guidelines to report Federal Funds that pass through multiple entities to ensure accurate counts of Federal Funds and reflect the actual expenditure of Federal Funds:
 - if any portion of Federal Funds are passed through to another state agency or institution of higher education, the expending agency—not the initial recipient—should report the funding as Federal Funds;
 - if any portion of Federal Funds is passed through to a nonstate entity, the initial recipient should report the funding as Federal Funds; and
 - for federal grants that are appropriated across agencies, such as Temporary Assistance for Needy Families, each agency should report the amount of the grant appropriated to it, except for the lead agency, which should report on its appropriated amounts plus any amounts not accounted for in another section.

ADDITIONAL FUNDS FOR EMPLOYEE BENEFITS

Agencies identifying grants in the Federal Funds Supporting Schedule must identify the following amounts:

- identify by ALN/CFDA number expended 2025, estimated 2026, budgeted 2027, and requested 2028–29 amounts for employee benefits paid with Federal Funds. Include group insurance, retirement, Social Security, and benefit replacement pay;
- identify expended 2025, estimated 2026, budgeted 2027, and requested 2028–29 amounts for employee benefits paid with General Revenue Funds used as match or maintenance of effort in each federal program. Include group insurance, retirement, Social Security, benefit replacement pay, and post-retirement healthcare costs;
- ensure that Federal Funds used for benefits match amounts reported in Part 6.D. Federal Funds Tracking Schedule; and
- ensure that any additional funds for employee benefits are not included in the strategy amounts.

HURRICANE HARVEY FEDERAL EMERGENCY MANAGEMENT AGENCY PUBLIC ASSISTANCE PROGRAM

Agencies that receive federal assistance funding for Hurricane Harvey response and recovery activities should continue to use and report the appropriate ALN/CFDA number for the specific Hurricane Harvey grant. For grants that do not have a specific ALN/CFDA number associated with Hurricane Harvey recovery, please report grants and reimbursements for disaster recovery using the standard ALN/CFDA number for each program.

ASSUMPTIONS AND METHODOLOGY

Describe assumptions and methodologies used to estimate funding for 2028–29. Specific factors affecting Federal Funds estimates (e.g., changes in federal authorization levels or allocation formula changes) should be described and identified by ALN/CFDA number and title. Otherwise, general statements that apply to multiple ALN/CFDA numbers are acceptable.

POTENTIAL LOSS OF FEDERAL FUNDS

If an agency estimates that 2028–29 allocations for a Federal Funds program will decrease to 90.0 percent of the 2026–27 estimated/budgeted receipts, the agency shall describe what state/federal circumstances factor into its estimates. To identify Federal Funds that previously were available and are not part of the estimated appropriations for the 2028–29 biennium, follow these guidelines:

- identify any Federal Funds by ALN/CFDA number and title that were budgeted in 2027 that might not be received in 2028–29;
- identify state action possible or necessary to avoid loss of Federal Funds (e.g., statutory change or appropriation of funds for purposes not previously receiving state funding);
- identify federal action necessary to avoid loss of Federal Funds (e.g., federal legislation, federal rule changes, agency action, formula changes or a change in appropriation of Federal Funds); and
- identify changes that result from normal General Revenue Funds and state maintenance of effort or state-to-federal matching ratio requirements.

CHECKLIST ITEMS

- ☐ Does the report include all federal programs or grants expended or budgeted by the agency?
- ☐ Does the report include expenditures and estimates for the related employee benefits (Federal Funds and General Revenue Funds) for each program?
- ☐ Do the Federal Funds used for benefits match amounts reported in Part 6.D. Federal Funds Tracking Schedule?
- ☐ Does the report include statements describing the assumptions and methodology for estimating Federal Funds and identify Federal Funds that could be lost?

PART 6.D. FEDERAL FUNDS TRACKING SCHEDULE

The **Federal Funds Tracking Schedule**:

- cross-references annual federal awards of \$5.0 million or greater with actual and projected state fiscal year amounts;
- provides historical and projected expenditures of federal funding sources;
- assists in analysis of the effects of federal legislation on the state budget;
- identifies federal match and maintenance of effort (MOE) requirements where applicable; and
- identifies Federal Funds carried forward from previous fiscal years.

GENERAL INFORMATION

All agencies in receipt of Federal Funds are required to submit the Federal Funds Tracking Schedule for any grant award of \$5.0 million or greater or upon request by the Legislative Budget Board (LBB) or Office of the Governor, Budget and Policy Division. Note that the \$5.0 million threshold refers specifically to the award and not the final expended amount. Grants valued at less than that threshold are not required to be tracked via this schedule unless requested by the LBB or Office of the Governor. The request(s) may include one or more federal programs by Assistance Listing Number (ALN)/Catalog of Federal Domestic Assistance (CFDA) number and title. Contact the budget analyst at the LBB or the Office of the Governor, Budget and Policy Division, for additional information. Additionally, federal COVID-related grants should not be reported in this schedule unless the amounts were part of the agency's regular federal grant and diverted for COVID-related purposes. The submission may include one or more federal programs by ALN/CFDA number and title.

See the *Sample Legislative Appropriations Request* document for an example of this schedule. This report does not apply to institutions of higher education.

DATA ENTRY

The Federal Funds Tracking Schedule is generated in the Automated Budget and Evaluation System of Texas (ABEST). Enter the requested information into ABEST. Include any CFDA number/ALN programs by number and title requested by the LBB or Office of the Governor, Budget and Policy Division, analyst. See the Federal Funds Supporting Schedule for additional information on how to add a new ALN/CFDA number in ABEST.

When entering Federal Fiscal Year Grant and Award amounts, begin with the original grant or award year and include all federal fiscal years that had or have funds available for expenditure. Totals across state fiscal years must equal the respective federal fiscal year in **Part 6.C. Federal Funds Supporting Schedule**. Agencies will not be able to close the submission if the two schedules do not reconcile. Make any necessary adjustments for rescissions or other changes to the award amount. Describe any adjustments in the Tracking Notes text box. See instructions for Federal Funds Tracking Schedule in *ABEST Instructions for Legislative Appropriations Request* (July 2026).

For federal grants that are appropriated across agencies, such as Temporary Assistance for Needy Families, agencies should report the amount of the grant appropriated to them, except for the lead agency, which should report on any amounts not otherwise accounted for.

Although additional funds for employee benefits are excluded from agency strategy amounts, such funds should be included in the Federal Funds Tracking Schedule annual totals. Use the section at the bottom of this schedule to isolate/identify the employee benefit amounts for a given fiscal year. Employee benefits are a subset of the total expenditures.

IMPORTANT

For any federal award that requires a state expenditure to fulfill a maintenance of effort or federal match requirement, agencies must record the minimum required maintenance of effort and/or federal match amount for each federal fiscal year in the row provided for this purpose in **Part 6.D. Federal Funds Tracking Schedule**. Agencies must include the maintenance of effort amount or federal match amount and a brief description of any calculation or formula used to arrive at that amount.

CHECKLIST ITEMS

- ☐ If the agency received an award of \$5.0 million or greater, did the agency provide current, historical, and projected expenditures through this schedule (excluding funds related to the COVID-19 pandemic)?
- ☐ Did the agency provide additional information to identify employee benefit payment amounts that match amounts in the Federal Funds Supporting Schedule?
- ☐ Do the totals across state fiscal years equal the annual totals in the Federal Funds grant and award totals? If not, include the difference in the Difference from Award column and explain in Tracking Notes text box.
- ☐ For each ALN/CFDA number, do the annual state fiscal year totals match the annual state fiscal year totals reported in **Schedule 6.C. Federal Funds Supporting Schedule**? Agencies will not be able to set their status to Complete if the amounts do not reconcile.
- ☐ Did agencies enter in additional information for ALN/CFDA numbers with federal maintenance of effort and/or match requirements?

PART 6.E. ESTIMATED REVENUE COLLECTIONS SUPPORTING SCHEDULE

The **Estimated Revenue Collections Supporting Schedule** provides details for actual and estimated revenue collections listed in the Method of Finance Schedule, by fund and/or account.

GENERAL INFORMATION

Submit this schedule if the following criteria apply:

- the agency has an Appropriations Limited to Revenue Collections rider in the 2024–25 or 2026–27 General Appropriations Acts (GAA);
- the agency collects any revenues, including those deposited to General Revenue Funds or General Revenue–Dedicated accounts, that are appropriated or requested to be appropriated to the agency’s Method of Finance Schedule, including riders;
- the agency is in Article II – Health and Human Services or Article VIII – Regulatory; or
- the agency is instructed to do so by the Legislative Budget Board (LBB) or the Office of the Governor, Budget and Policy Division.

Report Appropriated Receipts in this schedule.

Do not report Federal Funds in this schedule. Federal Funds are reported in the Strategy Request and can be printed using the **Part 6.C. Federal Funds Supporting Schedule** in these instructions.

Include a separate section in the Estimated Revenue Collections Supporting Schedule for Earned Federal Funds if the agency is affected by the 2024–25 or 2026–27 GAAs, Article IX, Section 13.10. Include in the Revenue Assumptions for Earned Federal Funds the source of the Earned Federal Funds and whether any benefits are paid from this source.

This report does not apply to institutions of higher education unless requested by staff of the Office of the Governor, Budget and Policy Division, or the LBB.

IMPORTANT

- Consult with the Office of the Governor, Budget and Policy Division, and the LBB analyst(s) to determine the funds and accounts reported in this schedule.
- Appropriations requests and/or appropriation transfers listed in this schedule should be part of the agency’s strategy or rider appropriation request.
- List total revenue collections, including the amounts collected that are greater than appropriated amounts.

DATA ENTRY

The Estimated Revenue Collections Supporting Schedule is generated in the Automated Budget and Evaluation System of Texas (ABEST). Provide the following information:

- fund or account names and number;
- beginning unencumbered balance of funds or accounts, as applicable;
- total estimated revenue, detailed by revenue code (excluding Federal Funds);
- appropriations requests, deductions, and transfers from funds or accounts;
- ending fund/account balance, if applicable; and

- assumptions used in projecting revenue.

Refer to ABEST Instructions for Legislative Appropriations Request (July 2026) on the LBB website.

BEGINNING BALANCE

For each fund or account, list actual unencumbered beginning balances for fiscal years 2025 and 2026, and projected beginning balances for fiscal years 2027 to 2029. If revenues are deposited into a nonspecific account in the General Revenue Fund, it is not necessary to calculate a beginning balance. Review House Bill 3461, 88th Legislature, Regular Session, 2023; House Bill 4488, 89th Legislature, Regular Session, 2025; and the Comptroller of Public Accounts' (CPA) Manual of Accounts to determine if the fund or account was established or reestablished and if revenue was dedicated or rededicated by the Legislature.

ACTUAL AND ESTIMATED REVENUE

List actual revenue collections for fiscal year 2025 and estimated collections for fiscal years 2026 through 2029. List collections by revenue source using the CPA's revenue object codes. Revenue sources must include Appropriated Receipts and receipts specific to your agency pursuant to the 2024–25 and 2026–27 GAAs, Article IX, General Provisions.

The Estimated Revenue Collections Supporting Schedule includes separate sections for each fund/account to which agencies deposit collected revenue. Agencies affected by Article IX, Section 13.10, should include a separate section in the Estimated Revenue Collections Supporting Schedule for Earned Federal Funds, using the following guidelines:

- include revenues collected and deposited into the General Revenue Fund as CPA revenue object codes 3602, 3702, 3726, 3745, 3750, 3773, 3851, and 3971; and
- use Method of Finance Code 0888 as the fund/account in the Estimated Revenue Collections Supporting Schedule.

Follow these additional guidelines:

- estimated revenues may exceed amounts budgeted or requested;
- Subtotal Actual/Estimated Revenue adds all revenue sources; and
- Total Available adds Beginning Balance and Subtotal Actual/Estimated Revenue.

DEDUCTIONS AND TRANSFERS

List deductions and transfers from the fund or account, including to the following amounts:

- amounts expended, budgeted, and requested, including the 50.0 percent reimbursement paid from agency appropriations to the Texas Workforce Commission (TWC) for unemployment benefits;
- the additional 50.0 percent some agencies are required to reimburse TWC from unappropriated General Revenue–Dedicated Funds and other special fund balances; these reimbursements are shown as transfers in this schedule;
- transfers for employee benefits (retirement, group insurance, Social Security, and benefit replacement pay);
- emergency or deficiency grant amounts; and
- employee benefits including collections for post-retirement health insurance, which are not transferred by the agency but captured by the Employees Retirement System of Texas after the agency deposits the collections into unappropriated General Revenue Funds.

Do not include deductions that contain Federal Funds, because Federal Funds are excluded from this schedule. Also, do not include depreciation costs or other tax deferral mechanisms.

Total Deductions include all deductions.

ENDING FUND OR ACCOUNT BALANCE

Ending Fund/Account Balance subtracts the Total Deductions from Total Available to determine Ending Fund or Account Balance. The Ending Fund or Account Balance each year is the beginning balance for the next year. Calculating an Ending Fund Balance is not necessary if revenues are deposited to a nonspecific account in the General Revenue Fund.

Pursuant to the 2026–27 GAA, Article IX, Section 6.09, appropriation amounts from special funds or General Revenue–Dedicated Accounts may not exceed actual balances and available revenues in the fund/account. Accordingly, agencies may not show an estimated negative balance in a special fund or General Revenue–Dedicated Account. Any anticipated shortfalls in a special fund or General Revenue–Dedicated Account must be offset by an appropriation reduction in the Summary of Base Request by Method of Finance.

ASSUMPTIONS USED IN PROJECTING REVENUE

List and explain assumptions used in estimating revenue collections for each fund or account, including current fee rates, potential increases or decreases in fee rates, and the effects of federal legislation on the collection of fees (e.g., increases in, decreases in, establishment of, or abolition of fees). Note whether fee rate changes require statutory amendments or governing board action. Provide a detailed analysis of factors resulting in a significant increase or decrease from the fiscal year 2028 estimated beginning fund balance in any fund or account for fiscal years 2028 and 2029. For Earned Federal Funds, include the source of the Earned Federal Funds and whether any benefits are paid from this source.

CHECKLIST ITEMS

- ☐ Are associated employee benefit costs, including post-retirement health insurance, included in Total Deductions?
- ☐ Are explanations provided for the revenue assumptions, particularly for changes affecting revenue collections?
- ☐ Do the entries for Beginning Balance plus Estimated Revenue equal Total Available?
- ☐ Does expended/budgeted plus miscellaneous deductions equal Total Deductions?
- ☐ Does Total Available less Total Deductions equal Ending Fund/Account Balance?
- ☐ Does Ending Fund/Account Balance equal the next year's Beginning Balance?

PART 6.F. ADVISORY COMMITTEE SUPPORTING SCHEDULE

The **Advisory Committee Supporting Schedule** provides information for reimbursing expenses of advisory committee members.

GENERAL INFORMATION

Pursuant to the Texas Government Code, Chapter 2110, agencies must request authority to reimburse the expenses of advisory committee members. Advisory committee is defined as a committee, council, commission, task force, or other entity in the executive branch of state government that meets the following criteria:

- is not a state agency;
- is established by or pursuant to state law; and
- has as its primary function advising a state agency.

IMPORTANT

The 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, Article IX, Section 5.08, Travel of Advisory Committee Members, prohibits reimbursement of advisory committees unless such authority is granted expressly in the GAA.

DATA ENTRY

The Advisory Committee Supporting Schedule is generated from the Automated Budget and Evaluation System of Texas (ABEST). Enter in ABEST a schedule for each agency advisory committee for which reimbursement authority is being requested. See the *Legislative Appropriations Request Example* document for an example of this summary.

Each schedule must include the following information:

- expenditure and Method of Finance (MOF) information for expended 2025, estimated 2026, budgeted 2027, and baseline requested 2028 and 2029;
- committee members' direct expenses related to the committee's responsibilities itemized by personnel, travel, and other operating costs;
- all other expenditures in support of the committee's activities, including the cost of agency staff time, itemized by personnel, travel, and other operating costs;
- the MOF section should detail the source of funding by fund/account number(s) in accordance with funds listed in *Method of Finance Codes* found on the LBB website (see link in **Appendix A**);
- the strategy or strategies for which funding is requested. The Advisory Committee Supporting Schedule is informational and not an actual request for funding; therefore, include amounts requested for each committee in the appropriate strategy request;
- date and statutory authority for establishment of the committee;
- the number of committee members and frequency of meetings each fiscal year; and
- a description and justification for the continuation of the committee or consequences of abolishing the committee, including the advisory committee's purpose and duties, the statutory membership requirements, an evaluation of its work and usefulness, and reasons the advisory committee should continue in existence or the consequences of abolishing the committee; if the committee is required to exist by federal law, include the applicable citation.

PART 6.H. ESTIMATED TOTAL OF ALL FUNDS OUTSIDE GENERAL APPROPRIATIONS ACT BILL PATTERN SCHEDULE

The purpose of the **Estimated Total of All Funds Outside the General Appropriations Act Bill Pattern Schedule** is to identify revenue authorized by the Texas Constitution, Texas statute, federal law, or court order that is deposited in funds or accounts within or outside the state Treasury, is within the control of the agency or its oversight board or commission, and is not appropriated by the Legislature in the General Appropriations Act (GAA). Total amounts identified in the report are used to calculate the percentage of estimated total funds contained in an agency's bill pattern in the GAA.

GENERAL INFORMATION

Submit this schedule if the agency or its governing board or commission is authorized to collect and spend funds that are deposited to accounts within or outside the state Treasury but are not appropriated by the Legislature in the GAA. The information contained in the schedule will be used to determine the percentage of funds available to an agency that are appropriated in its bill pattern in the GAA. Examples of funds not appropriated include endowments, trust funds, bond proceeds, reserve funds, and revolving loan funds. Bond proceeds should be included in the schedule only if the bonds are not included in the GAA (e.g., Water Development Bonds and Mortgage Revenue Bonds).

Do not include the following items:

- benefit replacement pay and employee benefits (retirement, group insurance, social security, and post-retirement healthcare costs). These funds are appropriated elsewhere in the GAA, and an informational listing is provided after each agency; and
- General Revenue–Dedicated account balances. These balances are not available to the agency unless appropriated. Agencies should contact their assigned LBB analyst if they have questions concerning this reporting requirement.

Institutions of higher education should contact their assigned LBB analyst for direction on meeting this reporting requirement.

DATA ENTRY

- This schedule will be submitted as an ABEST report. **Name of Account.** Enter the name of the account, fund, endowment, grant, or self-supporting enterprise as designated by the Texas Constitution, Texas statute, federal law, or court order.
- **Estimated Beginning Balance.** Enter the beginning balance for fiscal years 2026 and 2028 for each account, considering actual or anticipated expenditures, encumbrances, and accruals for the previous reporting period.
- **Estimated Revenue Collections.** Enter the estimated revenue collections, including interest earnings, for fiscal years 2026, 2027, 2028, and 2029.

ESTIMATED GRAND TOTAL OF ALL AGENCY FUNDS OUTSIDE THE GAA BILL PATTERN FOR THE 2028–29 BIENNIUM

For all accounts, the ABEST report will automatically calculate the estimated total amount of funds, which consists of the total beginning balance for fiscal year 2028 and the revenue collections for fiscal years 2028 and 2029.

CONSTITUTIONAL OR STATUTORY ESTABLISHMENT AND USE OF FUNDS

Identify the specific constitutional or statutory citation(s) authorizing the agency to collect and spend the funds. Also describe the authorized uses of the funds. Briefly describe the reasons why the funds are not part of the agency's bill pattern and any issues that may result if these funds were included in the agency's bill pattern (e.g., constitutional issues, federal rules).

METHOD OF CALCULATION, REVENUE ASSUMPTIONS, AND RATIONALE

For each fund or account, list and explain assumptions used in estimating revenue collections, including current fee rates, potential increases or decreases in fee rates, and the effects of state or federal legislation on the collection of fees (e.g., increases in, decreases in, establishment of, or abolition of fees). Note whether fee rate changes require statutory amendments or governing board action.

CHECKLIST ITEMS

- ☐ Are the method of calculation and revenue assumptions clearly described for all accounts?

PART 6.J. BEHAVIORAL HEALTH FUNDING SCHEDULE

The Behavioral Health Funding Schedule provides summary and budgetary information for mental health or substance use prevention and treatment programs, as estimated/budgeted for the 2026–27 biennium and requested for the 2028–29 biennium.

GENERAL INFORMATION

Pursuant to the 89th Legislature, General Appropriations Act (GAA), 2026–27 Biennium, Article IX, Section 10.04, certain agencies included in this section are identified as receiving behavioral health appropriations and are required to develop and submit a coordinated expenditure proposal for fiscal years 2026 and 2027.

The identified agencies must complete this supplemental schedule, along with any agency or institution of higher education that is not included in Article IX, Section 10.04, but: (1) is requesting behavioral health-related appropriations for the 2028–29 biennium; or (2) has been requested to complete the schedule by the Legislative Budget Board (LBB) or Office of the Governor, Budget and Policy Division.

Agencies and institutions of higher education that do not receive or expend behavioral health funds or are not requesting funds described in this section do not have to complete this schedule.

Figure 7 shows agencies that are identified in the 2026–27 GAA, Article IX, Section 10.04, or otherwise have been identified as receiving behavioral health-related appropriations.

FIGURE 7 AGENCIES RECEIVING BEHAVIORAL HEALTH-RELATED APPROPRIATIONS, 2026–27 BIENNIUM	
Trusted Programs within the Office of the Governor	Supreme Court of Texas
Fiscal Programs within the Comptroller of Public Accounts	Court of Criminal Appeals
Texas Veterans Commission	Office of Court Administration
Department of Family and Protective Services	Texas Commission on Jail Standards
Department of State Health Services	Texas Department of Criminal Justice
Health and Human Services Commission	Texas Juvenile Justice Department
Texas Civil Commitment Office	Texas Military Department
Texas Education Agency	Texas Commission on Law Enforcement
Texas School for the Deaf	Texas Department of Agriculture
University of Texas Health Science Center at Houston	Texas State Board of Dental Examiners
University of Texas Health Science Center at San Antonio	Texas State Board of Pharmacy
University of Texas Health Center at Tyler	State Board of Veterinary Medical Examiners
Texas Tech University Health Sciences Center	Texas Optometry Board
Texas Higher Education Coordinating Board	Texas Board of Nursing
University of Texas at Dallas	Texas Medical Board

Agencies must identify costs in the 2026–27 biennial base, the 2028–29 biennial baseline request, and any exceptional item request related to the research, prevention, detection, treatment, control, supervision, or rehabilitation of individuals with mental disorders or disabilities, including those that result from alcoholism or drug addiction. Only include costs within agency budget strategies. Employee benefits costs should not be identified.

DATA ENTRY

A spreadsheet form is provided on both the LBB’s and Office of the Governor’s websites and must be included in the PDF submitted through the LBB Document Submission application (docs.lbb.texas.gov). See the *Legislative Appropriations Request Example* document for an example of this summary.

In determining behavioral health-related expenditures, use the following definition from the 2026–27 GAA, Article IX, Section 10.04:

Behavioral health services are programs or services directly or indirectly related to the research, prevention, or detection of mental disorders and disabilities, and all services necessary to treat, care for, control, supervise, and rehabilitate persons who have a mental disorder or disability, including persons whose mental disorders or disabilities result from alcoholism or drug addiction.

For each item identified, agencies must complete the Data Entry tab in the Summary of Behavioral Health Funding spreadsheet form. The LAR Schedule tab will auto-populate with selected information from the Data Entry tab. The LAR Schedule tab is the only tab that will be included in the Legislative Appropriations Request submission.

In the Data Entry tab, agencies must provide the following information:

- program name – identify each program by name; note that, depending on the number of methods of finance (MOF) being requested, a program’s information may be identified across multiple rows;
- service type – select from the drop-down list one of the following service types that the program provides, as identified by the Behavioral Health Expenditure Proposal:
 - central administration
 - education and training
 - information technology
 - infrastructure
 - MH Svcs – grants
 - MH Svcs – inpatient/residential
 - MH Svcs – other
 - MH Svcs – outpatient
 - MH Svcs – prevention
 - research
 - staff
 - SUD Svcs – intervention
 - SUD Svcs – other
 - SUD Svcs – outpatient
 - SUD Svcs – prevention
 - workforce development

NOTE: MH Svcs=Mental Health Services; SUD Svcs=Substance Use Disorder Services.

- agency strategies – identify each budget strategy through which the program is funded or funding is requested;
- summary description – provide a detailed description of the program or service, including its goal;
- target population – describe the target population for each program or service (e.g., adults, children, inmates);
- fund type requested – indicate whether the request is for General Revenue Funds, General Revenue–Dedicated Funds, Federal Funds, Interagency Contracts, or Other Funds; identify each MOF requested for a program or service on separate rows;
- 2026–27 base – identify the total base funding for each MOF for fiscal years 2026 and 2027, and the total biennial base funding;
- 2028–29 baseline request – identify the total base request for each MOF for fiscal years 2028 and 2029, and the total biennial base funding;
- 2028–29 exceptional items – identify the total amount requested for exceptional items by MOF for fiscal years 2028 and 2029, and the total biennial exceptional item request;
- amount requested by category – for the agency’s total request for the 2028–29 biennium (base request and exceptional item request), summarize the amount requested by each category as indicated in the following:

- mental health – includes programs or services involved in the research, prevention, or detection of mental disorders and disabilities, and all services necessary to treat, care for, control, supervise, and rehabilitate persons who have a mental disorder or disability; and
- substance use – includes programs and services for the prevention, intervention, and treatment of individuals with substance use disorders, and all services necessary to treat, care for, control, supervise, and rehabilitate persons whose mental disorder or disability results from alcoholism or drug addiction;
- full-time-equivalent (FTE) positions – for fiscal years 2028 and 2029, indicate the number of FTE positions required for each program or service by strategy;
- Statewide Strategic Plan strategies – identify each strategy outlined in the Texas Statewide Behavioral Health Strategic Plan that the program seeks to address; and
- methodology/notes – describe any methodology used to estimate or disaggregate behavioral health costs from other healthcare costs, or to determine the allocation of the request between mental health and substance use; and provide any other comments necessary to understand the request.

Items identified by the agency for this schedule may include, but are not limited to, the following:

- substance use treatment programs;
- mental health treatment programs;
- substance use prevention programs;
- inpatient services at state mental health facilities;
- veterans' mental health services;
- behavioral health services for sex offenders;
- behavioral health training programs for educators or judicial personnel;
- psychiatric services;
- special needs programs and services for juvenile offenders; and
- coordination of and referral to mental health professionals through peer assistance programs.

IMPORTANT

Agencies are required to simultaneously submit a copy of the behavioral health funding schedule to the Health and Human Services Commission for inclusion in a consolidated behavioral health schedule. Agencies should send the copy to MentalHealth_SBHCC@hhs.texas.gov and designate the subject line as FY28–29 J6 Schedule – AGENCY NAME.

Agencies also should cc: or submit a copy of the completed Data Entry spreadsheet to their assigned analyst at the LBB and the Office of the Governor, Budget and Policy Division.

PART 6.K. BUDGETARY IMPACTS RELATED TO RECENTLY ENACTED STATE LEGISLATION SCHEDULE

The Budgetary Impacts Related to Recently Enacted State Legislation Schedule provides detailed information about an agency's costs or savings resulting from the implementation of legislation from the 89th Legislature, Regular and Called sessions, 2025. The schedule allocates amounts to each strategy in which the expanded or new initiative is budgeted. It also specifies the method of finance (MOF) and object of expense (OOE) for the expanded or new initiative budgeted in each strategy.

GENERAL INFORMATION

An agency or institution of higher education must complete this supplemental schedule **only if requested** by an analyst from the Legislative Budget Board (LBB) or Office of the Governor, Budget and Policy Division.

Information on these schedules should be limited to agency costs and savings that are directly or indirectly related to an expanded or new initiative for expended fiscal year 2025, budgeted fiscal year 2026, and estimated fiscal years 2027 to 2029. This information includes direct and indirect impacts to services, programs, and benefits, and any impacts to the agency's administrative and capital budgets. Do not include cost changes that the agency would have incurred without the implementation of recently enacted state legislation.

Identify the cost or savings of the expanded or new initiative by strategy and indicate the MOF and OOE within each strategy for each item.

Agencies should not include existing staff and resources that have been reassigned to implement these expansions or new initiatives. Agencies should identify, to the extent possible, changes in federal funding that are projected to result from newly enacted state legislation. Agencies are encouraged to discuss the items with analysts from the LBB and the Office of the Governor, Budget and Policy Division, before submitting the Legislative Appropriations Request to ensure complete reporting.

If an expanded or new initiative contains information technology (IT) components, agencies should provide additional information, including a description of the new or existing project, proposed hardware and software, and development costs. If an expanded or new initiative may result in out-year costs, agencies should provide a description of the anticipated costs and an estimate of those costs for fiscal years 2028 and 2029. If an expanded or new initiative request contains expected contracted costs greater than \$50,000, the agency should provide a description of the goods or services to be procured by contract and the type of contract to be awarded, among other information.

IMPORTANT

This schedule is required only by request of the LBB or Office of the Governor, Budget and Policy Division, analyst.

PART A. BUDGETARY IMPACTS RELATED TO RECENTLY ENACTED LEGISLATION

The Budgetary Impacts Related to Recently Enacted State Legislation Schedule is generated in the Automated Budget and Evaluation System of Texas (ABEST).

Submit each expanded or new initiative on a separate schedule. The agency should summarize and describe any applicable costs, savings, and Federal Funds related to the initiatives. Fiscal year 2025 should represent actual fiscal impacts on expenditures; fiscal year 2026 should represent budgeted impacts; and fiscal years 2027 to 2029 should represent estimated impacts.

Agencies should include the following information:

- name of the expanded or new initiative;
- the State Budget by Program name for the initiative;
- the legal authority for the initiative, including the session law and the specific state statute to which the costs are related;

- a narrative description of each expanded or new initiative, including which costs are related to implementation and which are ongoing;
- the strategy(ies) that have a budgetary impact;
- detail for OOE, MOF, full-time-equivalent (FTE) positions, and performance measures; and
- estimated savings or cost reductions as negative values.

For IT components, include the following information:

- the project description related to the expanded or new initiative, including whether it is an existing or new project;
- for fiscal years 2025 to 2029, the number of FTE positions and estimated costs related to the project;
- all development costs associated with the project;
- the type of project – Centralized Accounting and Payroll/Personnel System (CAPPS), cybersecurity, application remediation for Data Center Services, Legacy projects, or other; and
- the proposed hardware and software and an indication of whether the proposal can be scalable (i.e., implemented across multiple years).

If implementation of an expanded or new initiative will require awarding a contract that will exceed \$50,000, provide the following information about the potential contract or contracts:

- estimated percentage of the total initiative cost for fiscal years 2026 to 2027 to be expended on contracted goods or services;
- description of the goods or services to be procured by contract, including the type of contract to be awarded (consulting, professional, construction, major information systems, other services, or goods) and expected duration of the anticipated contract;
- anticipated method of procurement for the contract (e.g., sole source, proprietary, request for qualifications or proposal); and
- for consulting, professional, or other services, a description of the factors the agency considered for these services (e.g., cost-benefit analysis, identification of advantages and disadvantages).

PART B. SUMMARY OF COSTS RELATED TO RECENTLY ENACTED STATE LEGISLATION

This report automatically generates data from submitted Part A. Budgetary Impacts Related to Recently Enacted State Legislation Schedule to provide a summary of all budgetary impacts for fiscal years 2025 to 2029. No additional data entry is necessary.

See the **Legislative Appropriations Request Example** document for a sample schedule.

PART 6.L. INTERAGENCY CONTRACTS SCHEDULE

The Interagency Contracts (IAC) schedule provides information on funds that a state agency receives from another state agency for services, material, or equipment through a written agreement.

GENERAL INFORMATION

Pursuant to the Texas Government Code, Chapter 771, a state agency may agree or contract with another state agency for the provision of necessary and authorized services and resources. Agencies that have actual or projected IAC funding must fill out the schedule to outline what agencies are providing those funds. State agencies that do not have IACs are not required to complete this schedule.

DATA ENTRY

A spreadsheet form is provided on both the Legislative Budget Board's (LBB) and Office of the Governor's websites and must be included in the PDF submitted through the LBB Document Submission application (docs.lbb.texas.gov). See the Legislative Appropriations Request Example document for an example of this summary.

The agencies must provide the following information in the spreadsheet for each Interagency Contract:

- Funding Agency – identify the agency that your agency is contracting with for a given IAC;
- Recipient Strategy – identify the strategy within your agency where the funds were, or will be, allocated;
- Description of Service Provided – provide a detailed description of the services;
- 2024–25 – identify the actual expended amounts for fiscal years 2024 and 2025;
- 2026–27 – identify the estimated amounts for fiscal year 2026 and budgeted amounts for fiscal year 2027; and
- 2028–29 – identify the requested amounts for fiscal years 2028 and 2029.

IMPORTANT

Amounts in the Interagency Contracts Schedule should match total amounts reported for each IAC in Schedule 3.A. Strategy Request.

PART 8. SUMMARY OF REQUESTS FOR FACILITIES-RELATED PROJECTS

The Summary of Requests for Facilities-related Projects summarizes requests for facilities-related projects into four categories:

- new construction;
- health and safety;
- deferred maintenance; and
- maintenance.

GENERAL INFORMATION

This supplemental schedule applies to all agencies and institutions of higher education with requests for new construction, rehabilitation, or repair projects. Agencies are encouraged to discuss the items with their analysts from the Legislative Budget Board (LBB) and Office of the Governor, Budget and Policy Division, before submitting the final Legislative Appropriations Request (LAR) to ensure complete and accurate reporting.

Institutions of higher education should ensure that project totals in this schedule align with information provided in Higher Education **Schedules 8.A.** and **8.C.**

DATA ENTRY

A spreadsheet form is provided on the LBB's and Office of the Governor's websites and must be included in the PDF submitted through the LBB Documents Submissions application.

See Template 8 in **Appendix A, Helpful Links and Other Reference Documents** for a sample form.

Agencies also should submit a copy of the completed data entry spreadsheet to their analysts from the LBB and Office of the Governor.

For each individual item, agencies should include the following information:

- **Project ID** – identify each project by number, beginning with 1. Note that, depending on the number of methods of finance (MOF) being requested, a project's information may be identified across multiple rows to identify amounts by each MOF. The project number, however, will not change.
- **Capital Expenditure Category** – enter the capital project category of the affected project. For a list of all possible project classifications, see **Figure 6** in **Part 5.E. Capital Budget Project** of these instructions. Note that this category is not the same as the subsequent categories.
- **Project Description** – provide a general description of the project that corresponds to the request.
- **Amount Requested** – identify the amount requested by each of the following categories:
 - **New Construction** – includes projects to construct new buildings or facilities or major renovation projects that significantly alter or add to the layout or exterior structure of an existing building;
 - **Health and Safety** – includes the highest priority repairs to building systems that present a safety risk or where failure is imminent, and includes items associated with federal and state compliance laws;
 - **Deferred Maintenance**. includes building system repairs, retrofits, upgrades, and other deferred maintenance activities that have been postponed due to funding priorities but do not represent an imminent threat to the facility or its occupants; these items are past due and relate to building systems that are either in disrepair or have exceeded their useful life; and

- **Maintenance** – includes items to maintain the normal operation of the facility and may include preventive maintenance, minor repairs, and other general maintenance; these items ideally are scheduled for completion during the 2026–27 biennium and are not already past due.
- **2028–29 Total Amount Requested** – identify the total amount for each MOF requested for the 2028–29 biennium.
- **MOF Code** – identify the MOF code requested to finance the project. Identify each MOF code requested for a project on separate rows using the same Project ID.
- **MOF Requested** – indicate the MOF name.
- **Can this Project Be Partially Funded?** – respond “Yes” or “No” as to whether a project can be scaled based on the amount of funding received. Answer “Yes” if the project is scalable depending on the level of funding received. Examples include exceptional items that consist of smaller discrete projects, such as deferred maintenance. Answer “No” if the project cannot be completed without one of its component parts. Examples include the construction of new facilities.
- **Requested in Prior Session?** – a response to this field indicates how long this project has been in your agency’s queue. Choose the earliest legislative session in which this item was requested. If the item was fully or partially funded in a previous session, choose the first session the request was made and indicate the value of any appropriations in the next column “Value of Existing Capital Projects.” If this is the first LAR containing this request, enter “No.”
- **Value of Existing Capital Projects** – indicate the total value of all related capital projects that currently are funded at the agency. Total value means the combined capital budget authority for the projects at the time of the LAR submission. If those related projects received appropriations in multiple biennia, total those appropriations for this field (for example, enter \$10.0 million if \$5.0 million was appropriated in the 2024–25 General Appropriations Act (GAA) and another \$5.0 million was appropriated in the 2026–27 GAA for related projects). Projects are considered related if they are for the same type of activity (e.g., systemwide deferred maintenance) or relate to the same facility (e.g., roof for building X, HVAC for building X, parking lot for building X).
- **2028–29 Estimated Debt Service** – if the agency is requesting project financing through General Obligation (GO) Bond Proceeds or Revenue Bonds, identify the amount of estimated debt service for the 2028–29 biennium related to the requested amount of debt. If the project is approved by the 90th Legislature, 2027, bond proceeds will be appropriated to the requesting agency and debt service will be appropriated to the issuing agency or other applicable agency. Debt service for GO bonds issued by the Texas Public Finance Authority (TPFA) would be appropriated to TPFA, and debt service for Revenue Bonds would be appropriated to the requesting agency. Contact the TPFA for debt service estimates on bonds that would be issued by TPFA.
- **Debt Service MOF Code** – if applicable, identify the MOF code that is requested to finance the estimated debt service associated with the requested GO Bond Proceeds and Revenue Bonds.
- **Debt Service MOF Requested** – if applicable, indicate the MOF name for the MOF requested for debt service.

APPENDIX A: HELPFUL LINKS AND OTHER REFERENCE DOCUMENTS

Policy Letter for Legislative Appropriations Request

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → General Instructions → Policy Letter for Legislative Appropriations Request

LBB Document Submissions

docs.lbb.texas.gov

ABEST Instructions for Legislative Appropriations Request 2028–29 Biennium (July 2026)

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → General Instructions → ABEST Instructions for Legislative Appropriations Request 2028–29: Data Entry Instructions for State Agencies, Institutions of Higher Education, and Appellate Courts

Legislative Appropriations Request Example

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → General Instructions → Legislative Appropriations Request Example

Certificate of Dual Submission

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → General Instructions → Certificate of Dual Submission

Template – 3.B. Rider Revisions and Additions Request

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 3.B. Rider Revisions and Additions Request

Template – 3.D. Sub-strategy Request and 3.E. Sub-strategy Summary

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 3.D. Sub-strategy Request and 3.E. Sub-strategy Summary

Template – 6.B. Current Biennium One-time Expenditure Schedule

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 6.B. Current Biennium One-time Expenditure Schedule

Template – 6.J. Behavioral Health Funding Schedule

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 6.J. Behavioral Health Funding Schedule

Template – 6.L. Interagency Contracts Schedule

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 6.L. Interagency Contracts Schedule

Template – 8. Summary of Requests for Facilities-Related Projects

www.lbb.texas.gov/Budget_Submissions.aspx → Budget Submissions → Legislative Appropriations Request (LAR) Instructions → Templates → 8. Summary of Requests for Facilities-Related Projects

Conference Committee Report on House Bill 1, 88th Legislature, Regular Session, 2023

www.lbb.texas.gov/Documents/Appropriations_Bills/88/Conference_Bills/Conf_CCR_GAB_88R.pdf

Conference Committee Report on Senate Bill 1, 89th Legislature, Regular Session, 2025

www.lbb.texas.gov/Documents/Appropriations_Bills/89/Conference_Bills/Conf_CCR_GAB_89R.pdf

Instructions for Preparing and Submitting Agency Strategic Plans Fiscal Years 2027 to 2031

www.lbb.texas.gov/Documents/Instructions/Strategic_Plan/9309_Strategic_Plan_Instructions_90R.pdf

State Auditor's Office (SAO) FTE Reports

<https://sao.texas.gov/apps/ftesystem>

Object of Expense (OOE) Codes

www.lbb.texas.gov/Documents/Reference/OOE_Codes.pdf

Method of Finance (MOF) Codes

www.lbb.texas.gov/Documents/Reference/MOF_Codes.pdf

DIR Project Delivery Framework

<https://dir.texas.gov/technology-policy-and-planning/digital-project-services/project-delivery-framework>