



## LEGISLATIVE BUDGET BOARD

# Overview of June 2016 Adult and Juvenile Correctional Population Projections

PRESENTED AT THE CRIMINAL JUSTICE FORUM  
LEGISLATIVE BUDGET BOARD STAFF

SEPTEMBER 2016

# Criminal Justice Forum Parameters

---

- Diverse group of participants
- Learning opportunity for all
- Limited to the subject area
- Criminal Justice Forums are an opportunity for various groups to come together to learn about and discuss current issues in criminal and juvenile justice.

# Feedback Form (Final Page of the Handout)

---

**What did you like most about the forum?**

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**What are your suggestions for improving the forum?**

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**Other comments or suggestions:**

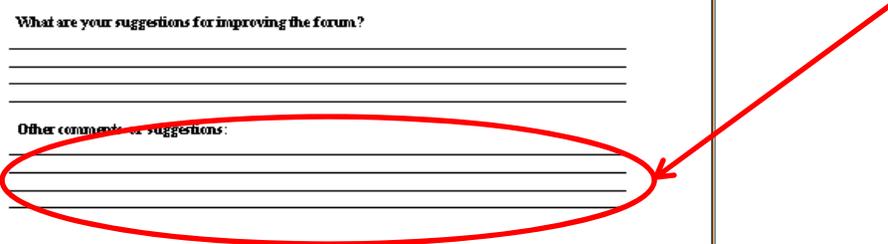
\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**To help us better meet your needs, please check the category that best describes you:**

- Legislative staff
- State agency staff
- Local government staff
- College/University Faculty
- College/University Student
- Advocacy group members
- Media/bloggers
- General Public
- Other, please specify: \_\_\_\_\_



# Agenda

---

- Introduction
- Adult Projections
- Juvenile Projections
- Upcoming Qualitative Research
- Projections and the Budget
- Question and Answer

# Adult Projections: Overview

---

The adult projections cover the following correctional populations:

- Incarceration
- Parole
- Community Supervision
  - Felony Direct
  - Misdemeanor Placements

# Adult Projections: Methodology

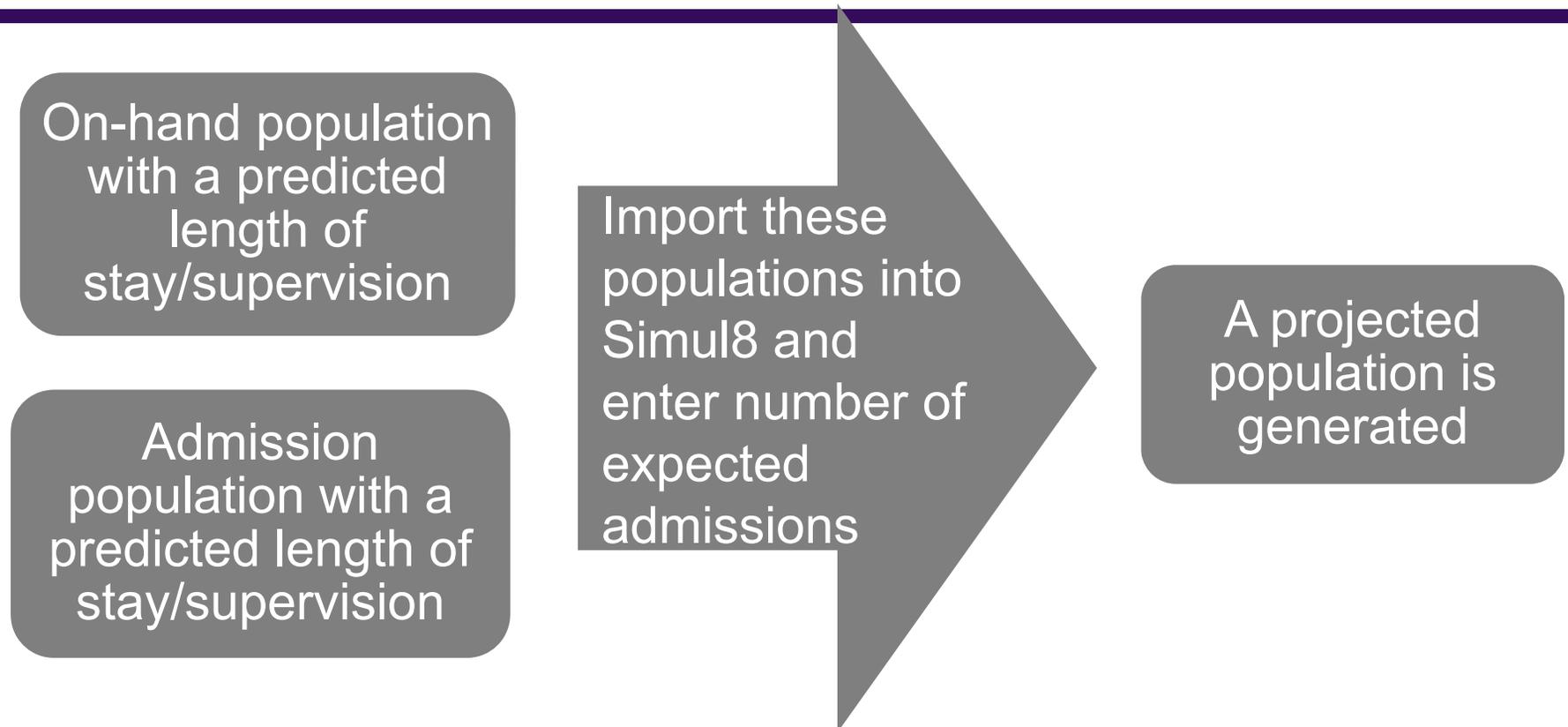
---

How many adults will come into the criminal justice system?

How long will each adult stay in the criminal justice system?

# Adult Projections: Methodology

---



- The simulation model tracks offender movement into, through, and out of the criminal justice system.
- Projections are based on current laws, policies, and practices.

# Adult Projections: Methodology

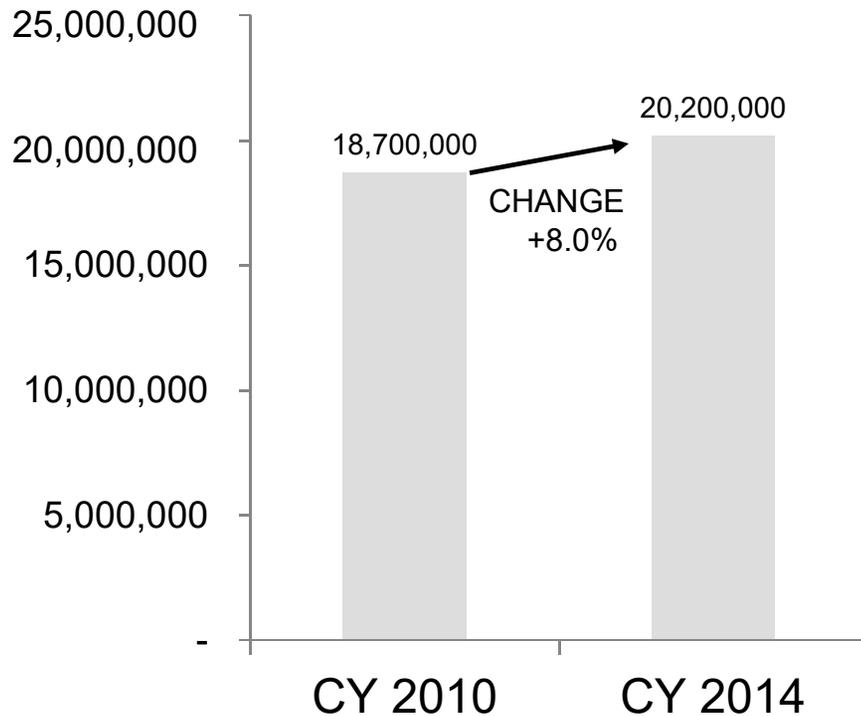
---

Population projections consider:

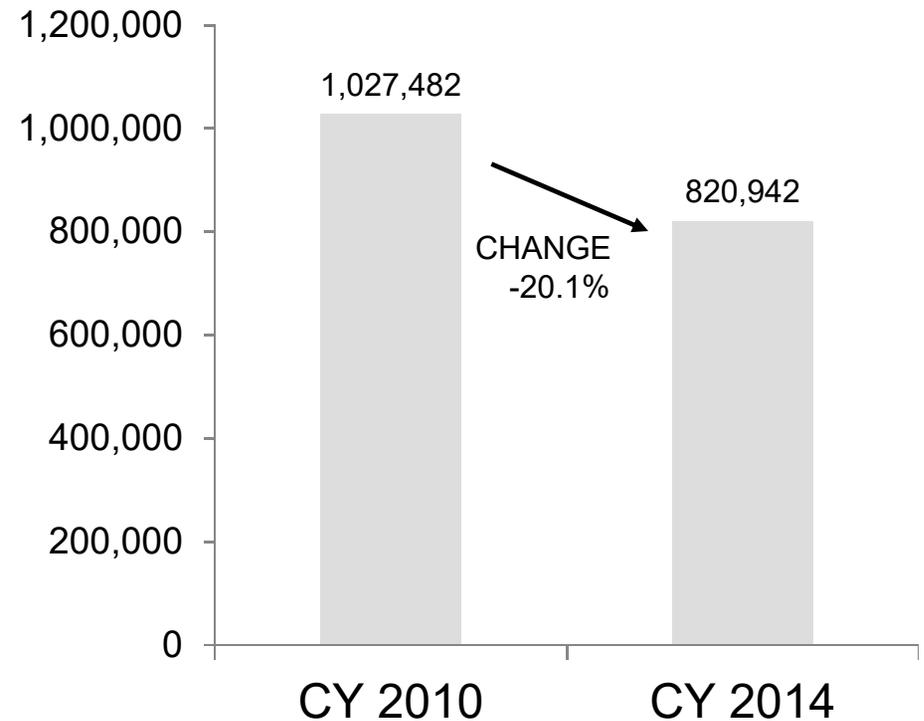
- Population trends
- Arrest trends
- Court trends
- Admission trends
- Length of stay/supervision trends
- Legislative, policy, and practice changes

# Adult Projections: Key Trends

## Texas Adult Population



## Texas Adult Arrests



Note: Adults are defined as individuals age 17 and older.

Sources: Legislative Budget Board; Texas State Data Center; Texas Department of Public Safety.

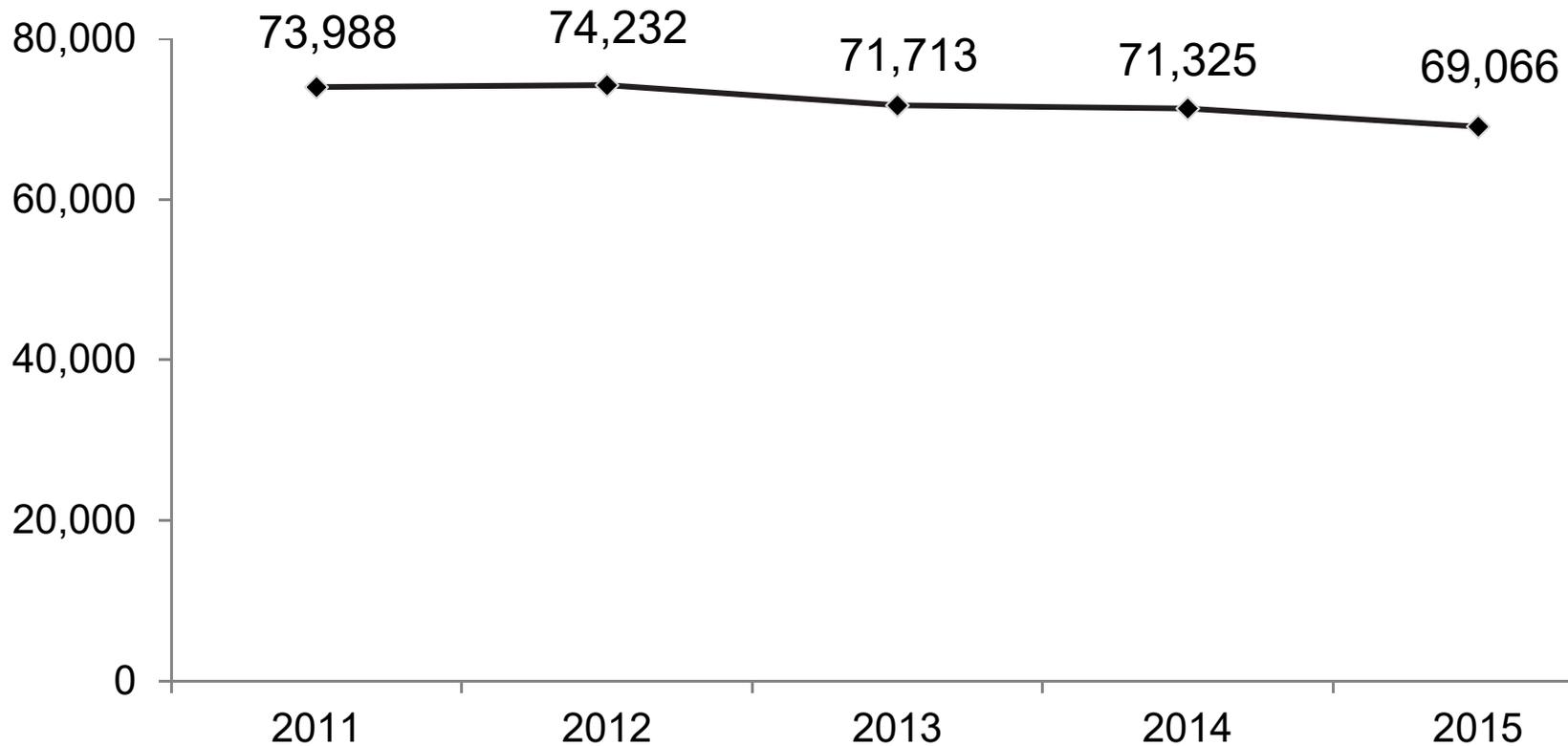
# Adult Projections: Incarceration

---

- The Texas Department of Criminal Justice (TDCJ) administers adult state correctional facilities.
- The projected state incarceration population includes offenders housed in:
  - Prison
  - State jail
  - Substance abuse felony punishment facilities

# Adult Projections: Incarceration Admissions

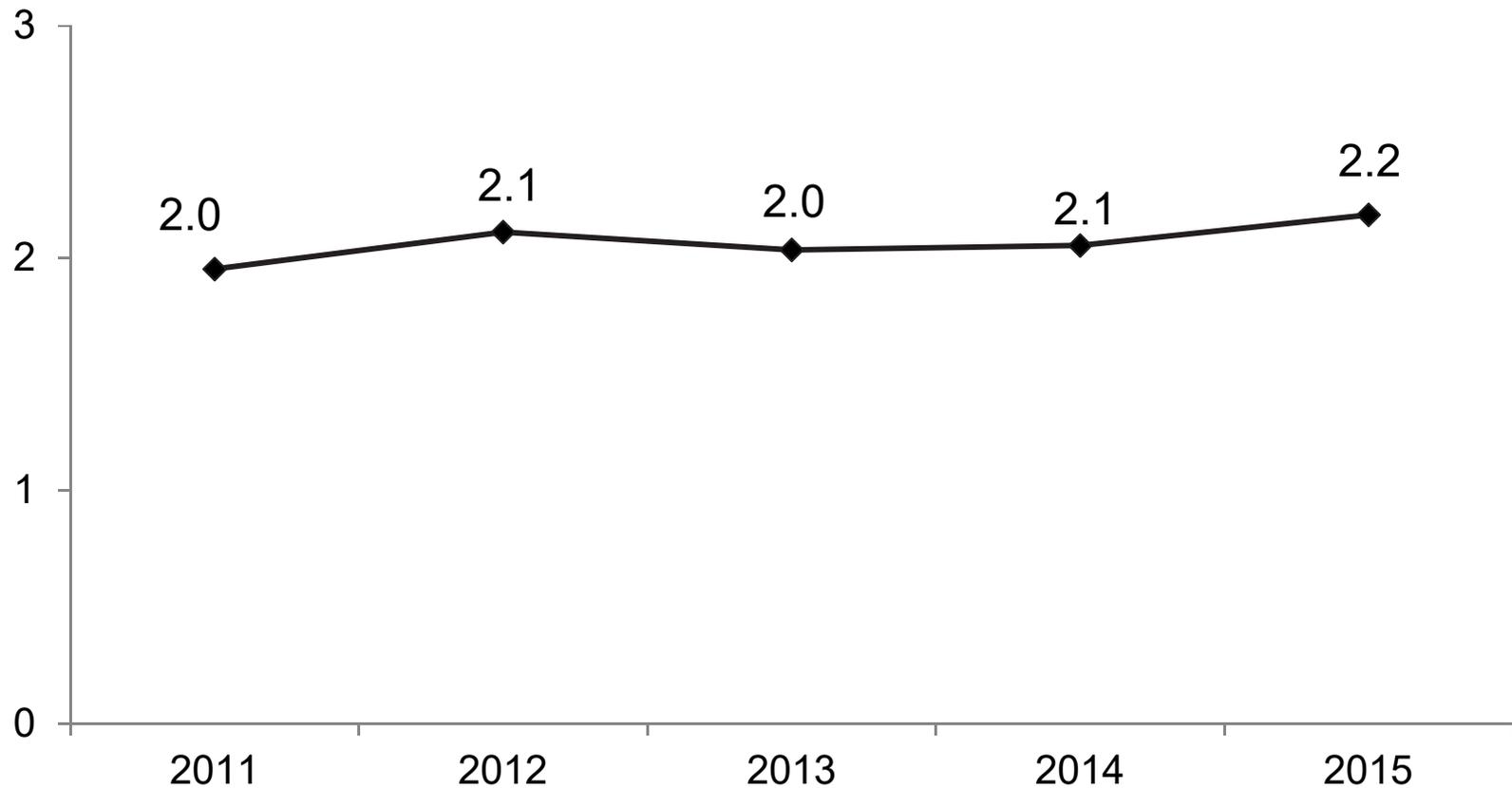
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Incarceration Length of Stay (in years)

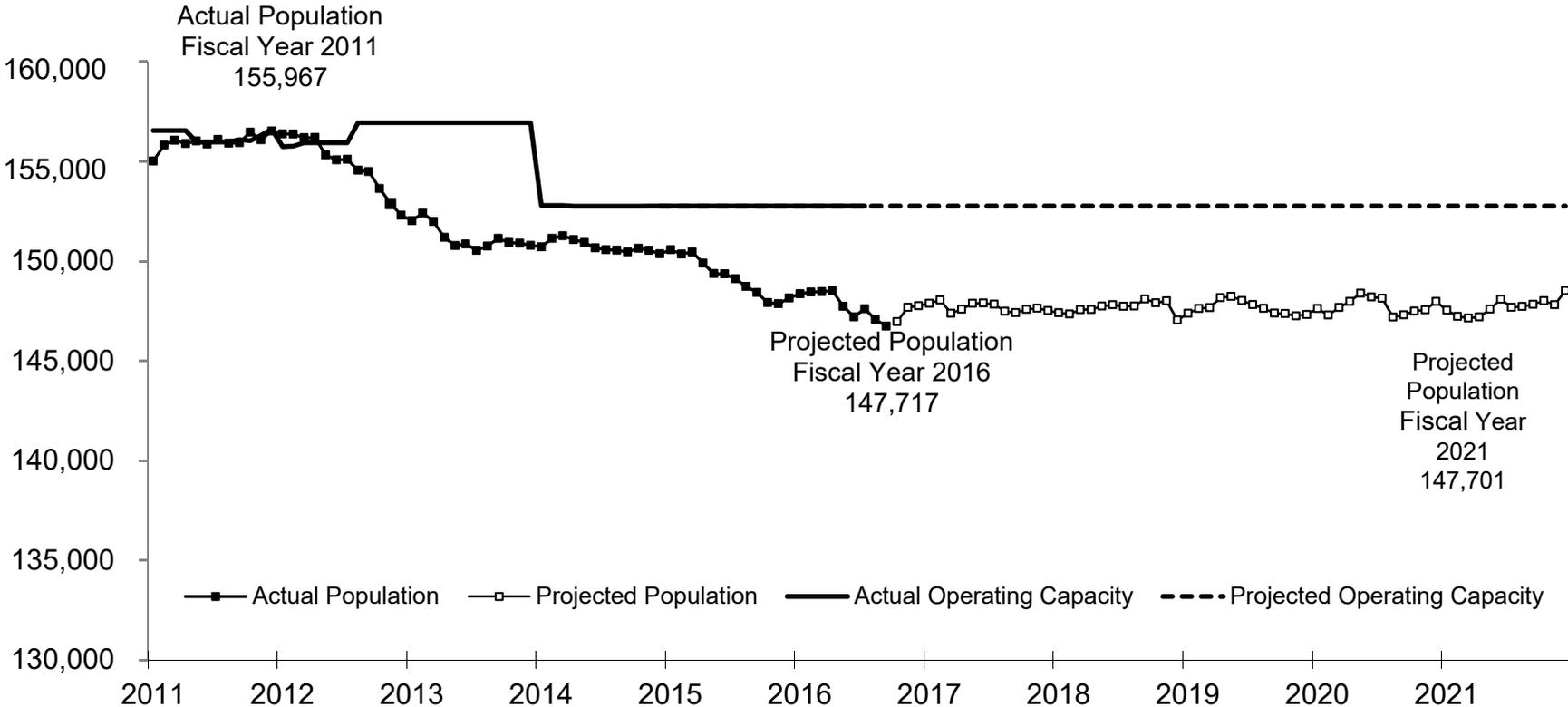
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Actual and Projected Incarceration Population and Internal Operating Capacity

## Fiscal Years 2011 to 2021



NOTE: In September 2013, TDCJ permanently removed 4,316 beds from capacity as part of the budget reductions directed by the Eighty-third Legislature. In December 2013, TDCJ permanently removed 40 beds from capacity to accommodate wheelchair accessibility. In July 2015, TDCJ permanently added 5 beds to capacity at the Santa Maria Unit to accommodate the expansion of the Baby and Mother Bonding Initiative program.

Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Incarceration

## Fiscal Years 2016 To 2021

FISCAL YEAR	INCARCERATION POPULATION (END-OF-MONTH YEARLY AVERAGE)	INTERNAL OPERATING CAPACITY	INTERNAL OPERATING CAPACITY COMPARED TO PROJECTED POPULATION	
			DIFFERENCE	PERCENTAGE
2016	147,717	152,765	5,048	3.4%
2017	147,683	152,765	5,082	3.4%
2018	147,668	152,765	5,097	3.5%
2019	147,659	152,765	5,106	3.5%
2020	147,739	152,765	5,026	3.4%
2021	147,701	152,765	5,064	3.4%

Note: Operating capacity is 96.0 percent of sum of total unit capacities. The TDCJ internal operating capacity includes beds temporarily removed from capacity and will differ from the internal operating capacity reported in the LBB's Monthly Correctional Indicators report.

Sources: Legislative Budget Board; Texas Department of Criminal Justice.

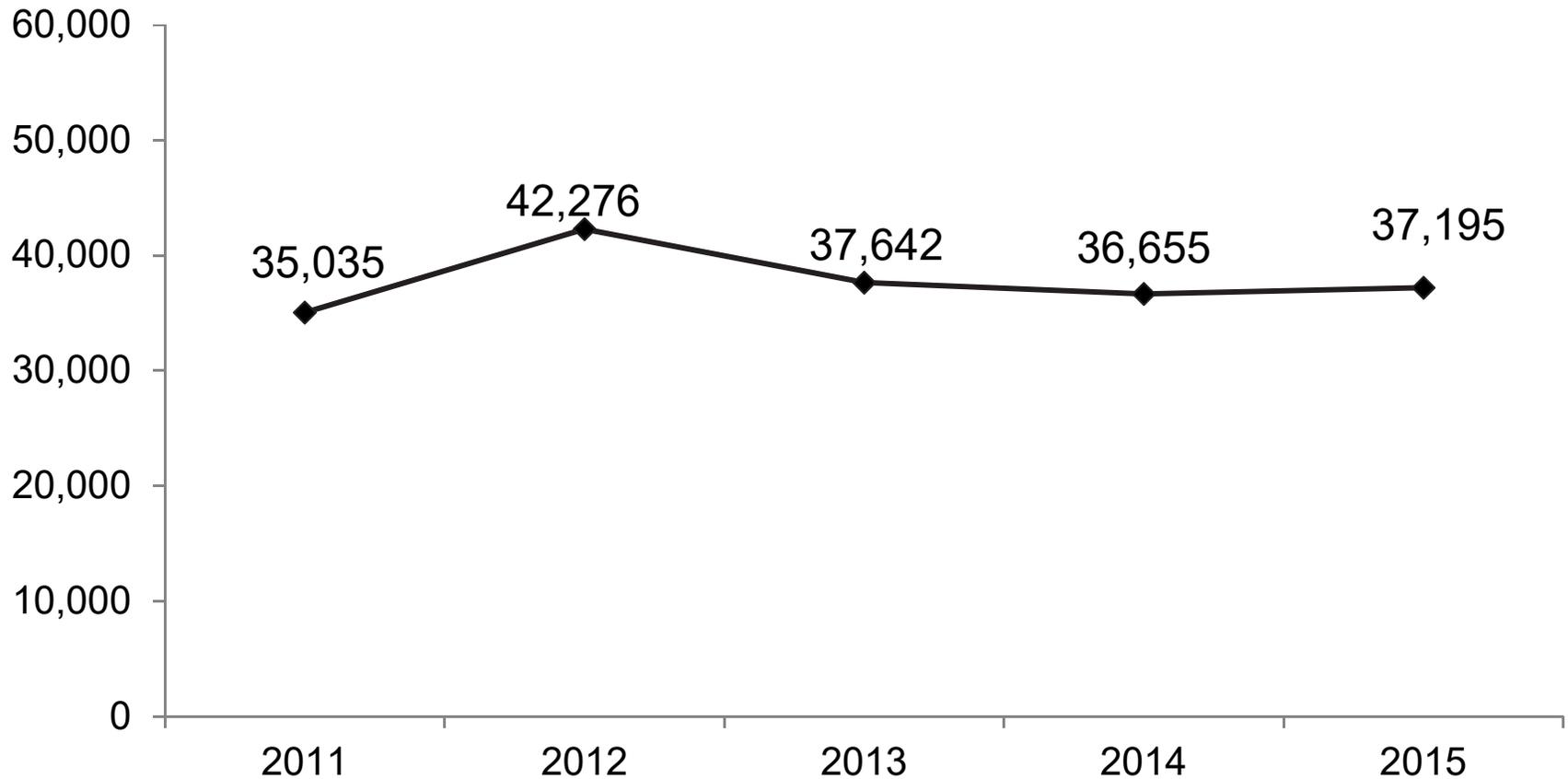
# Adult Projections: Active Parole

---

- Statute determines who is eligible for parole and when
- Board of Pardons and Paroles (BPP) determines whether:
  - Eligible prisoners are approved for release to parole
  - Parolees violated supervision terms and, if so, whether to revoke parole
- The TDCJ Parole Division supervises parolees and notifies BPP of supervision violations
- The projected parole population covers active parolees – parolees who have not absconded

# Adult Projections: Active Parole Supervision Placements

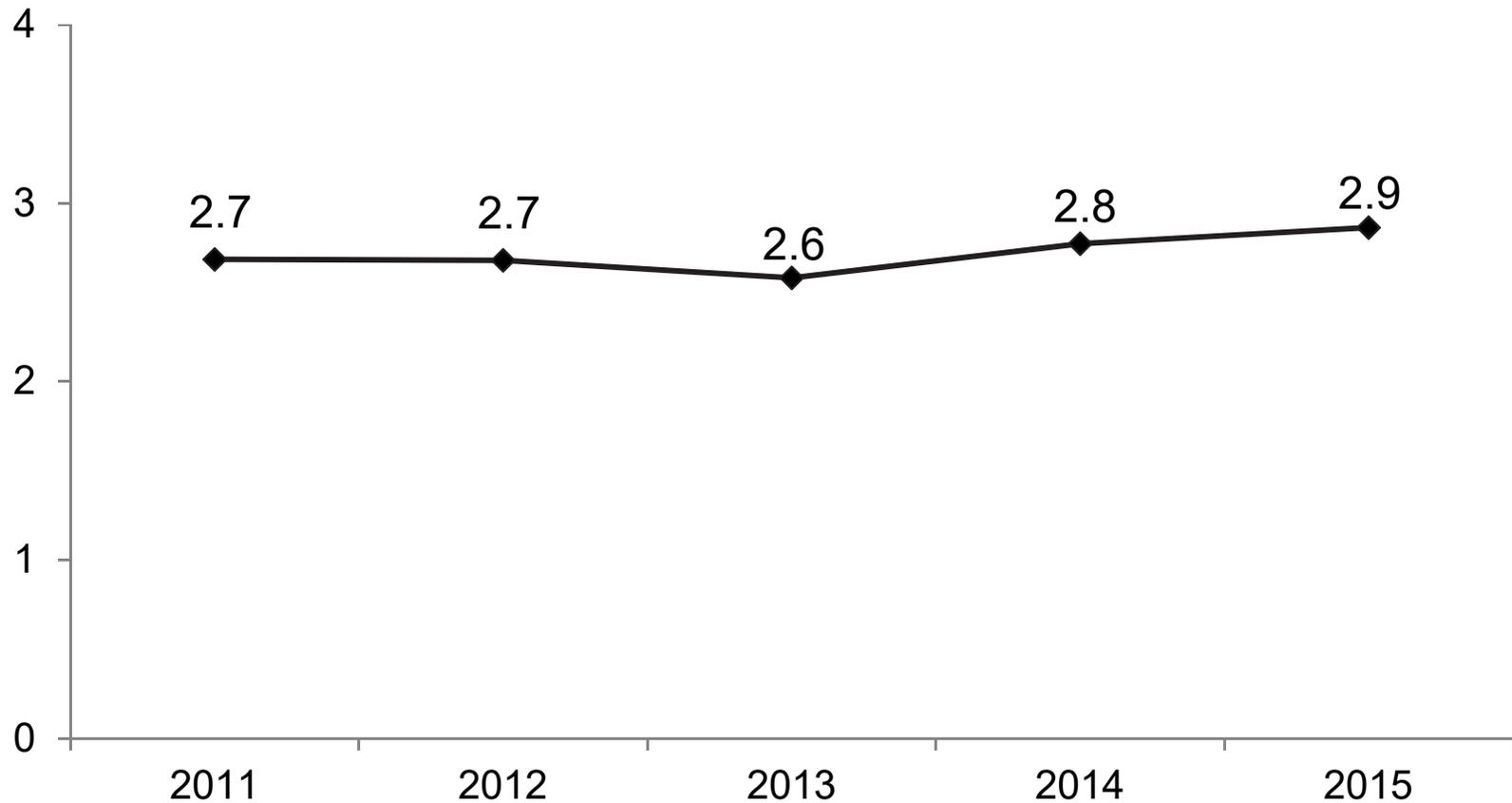
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Active Parole Average Length of Supervision (in years)

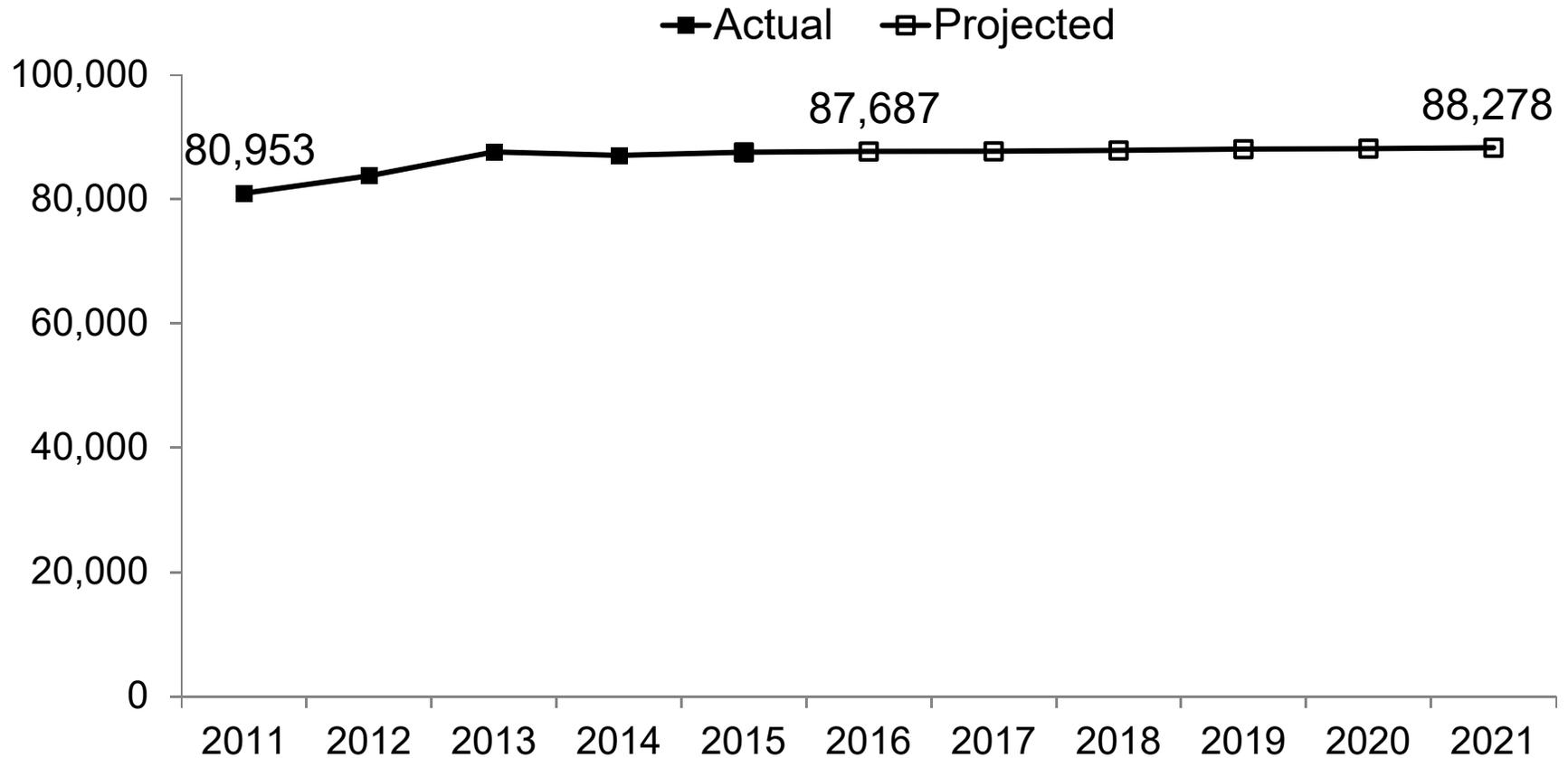
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Actual and Projected Active Parole Supervision Population

## Fiscal Years 2011 To 2021



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

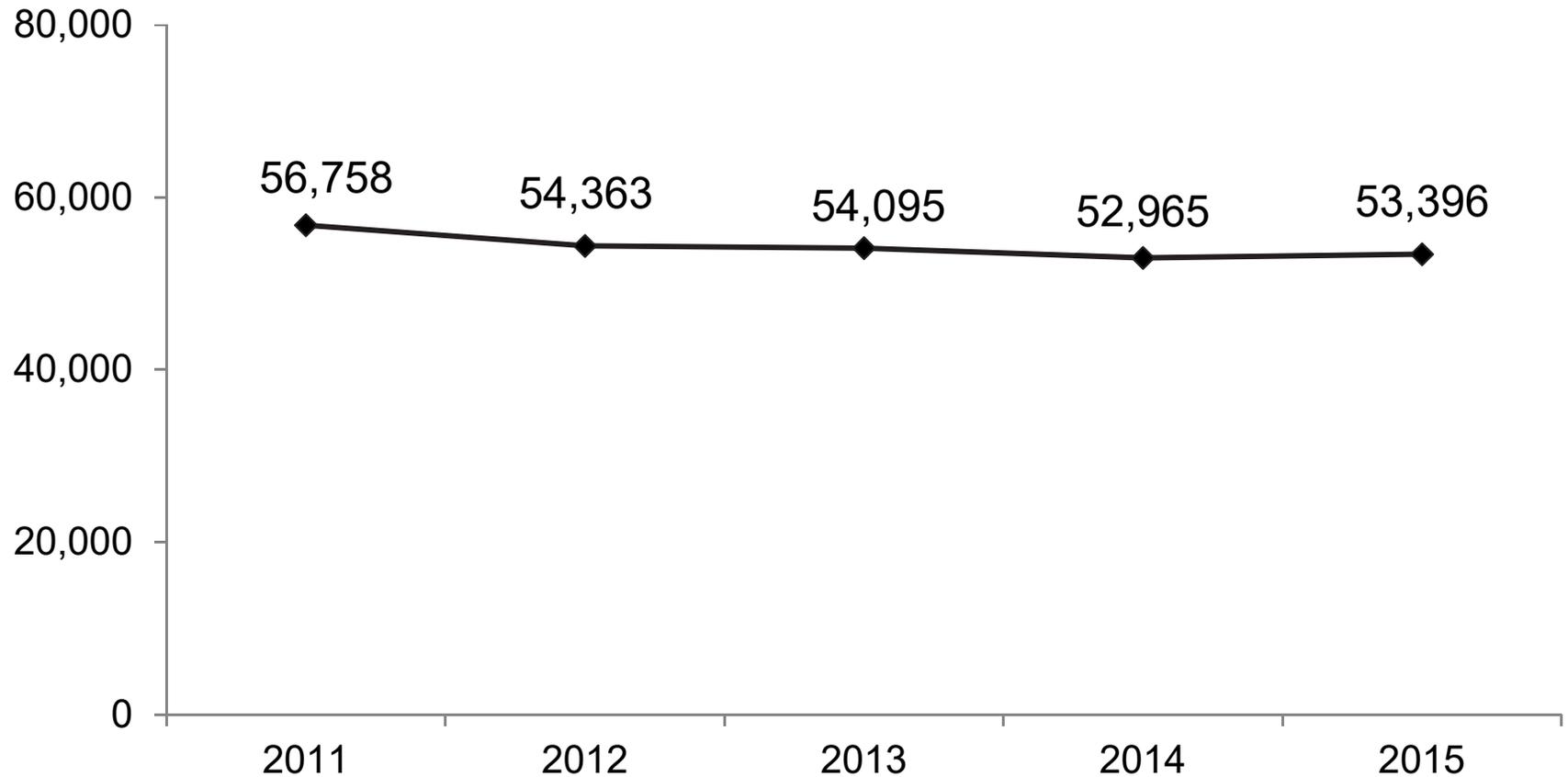
# Adult Projections: Community Supervision

---

- Local courts:
  - Sentence probationers to community supervision
  - Determine whether a probationer violated supervision terms and, if so, whether to revoke supervision
- Community Supervision and Corrections Departments (CSCDs) supervise offenders and notify courts of supervision violations.
- TDCJ's Community Justice Assistance Division monitors, funds, and supports CSCDs
- The LBB generates projections for felons under direct supervision and misdemeanor placements.

# Adult Projections: Felony Direct Community Supervision Placements

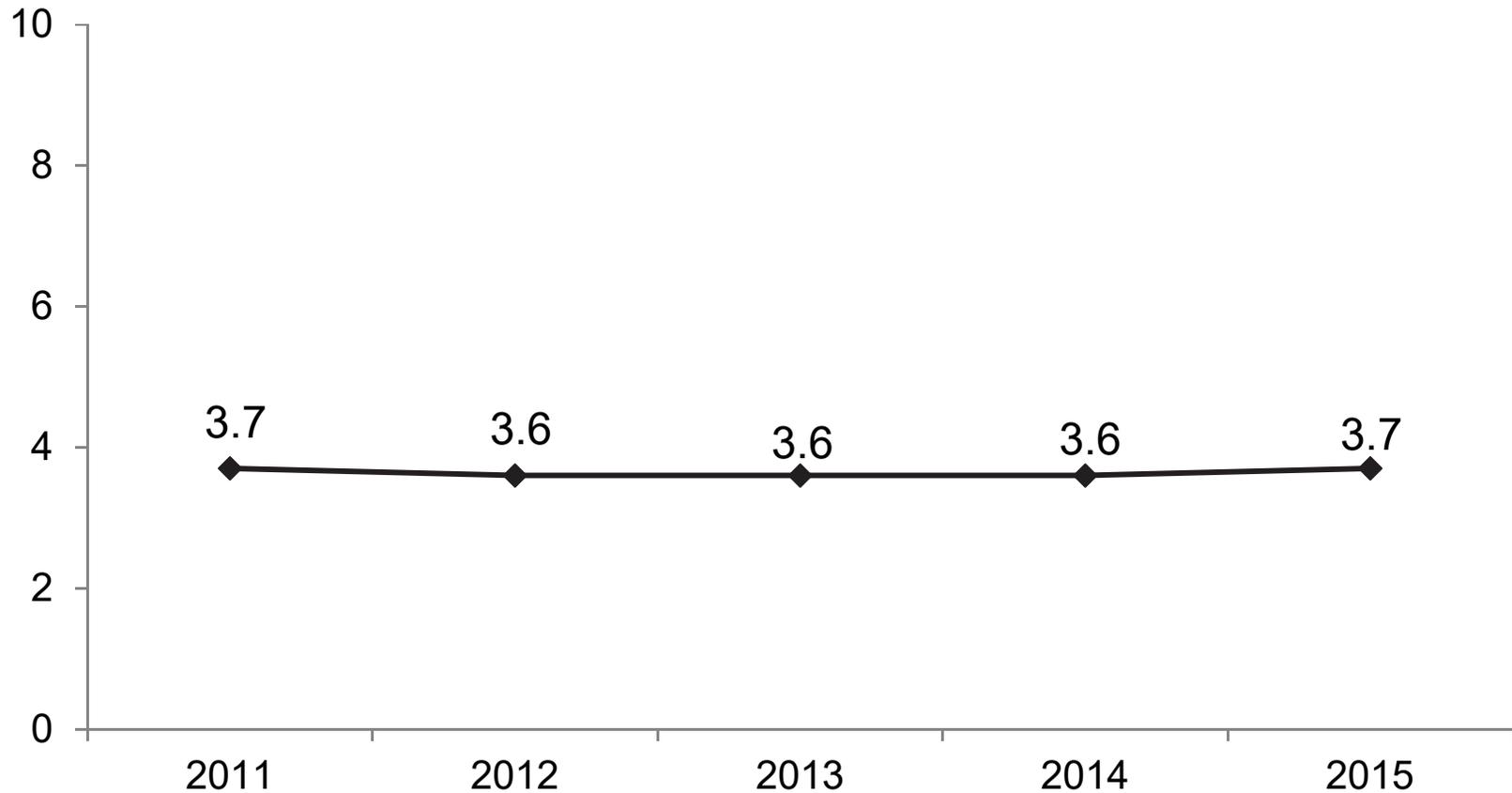
## Fiscal Years 2011 To 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Felony Direct Average Length of Supervision (in years)

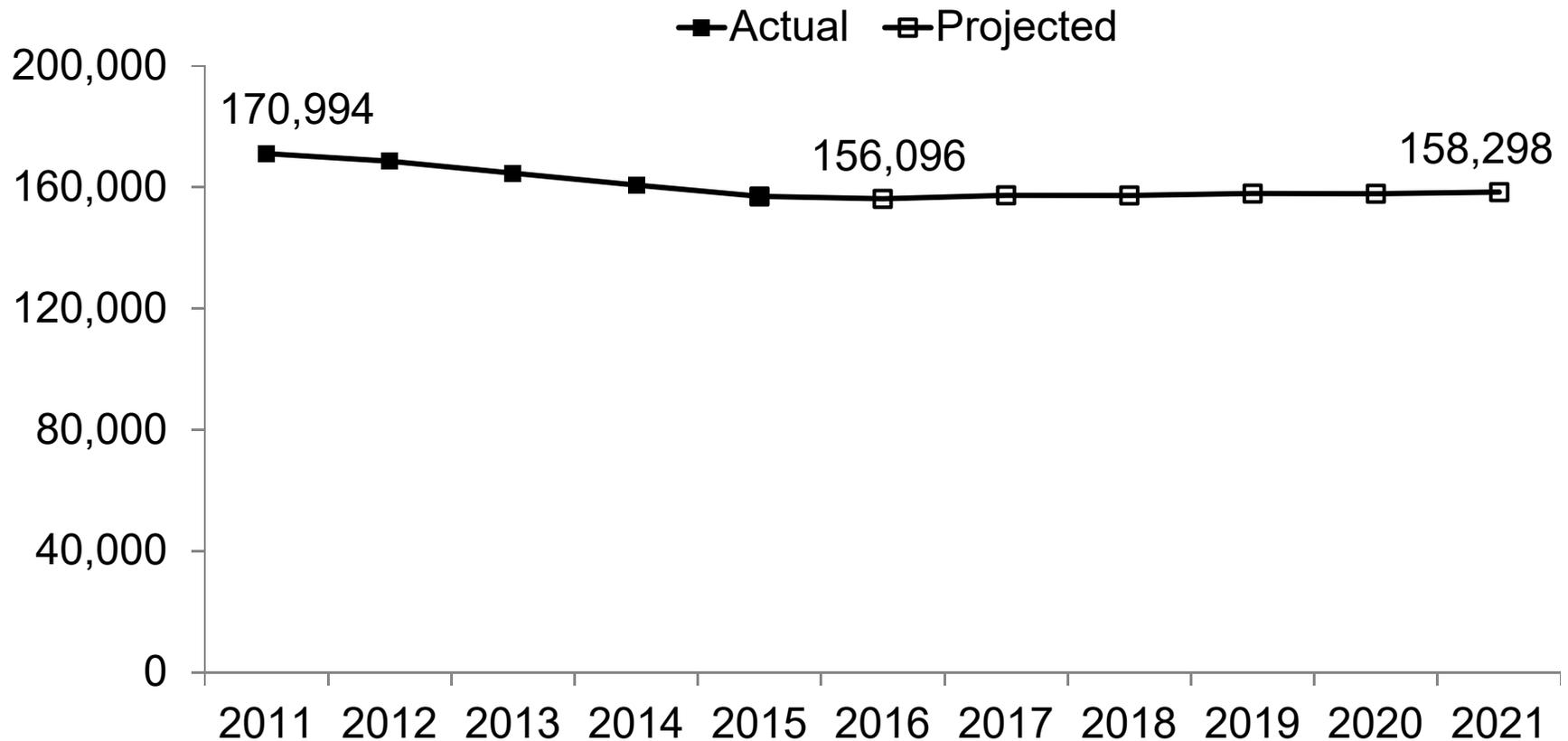
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Actual and Projected Felony Direct Community Supervision Population

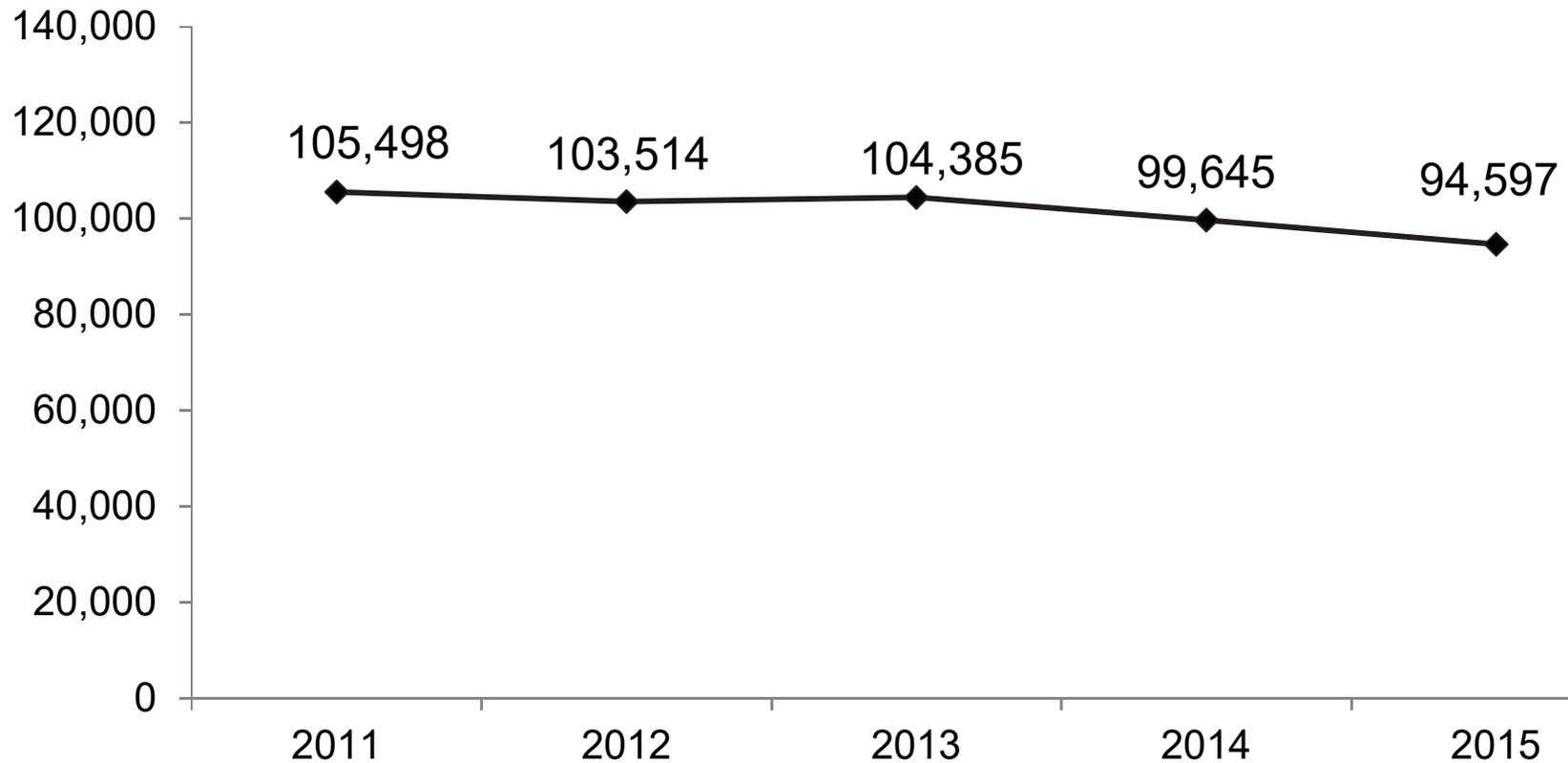
## Fiscal Years 2011 to 2021



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Misdemeanor Community Supervision Placements

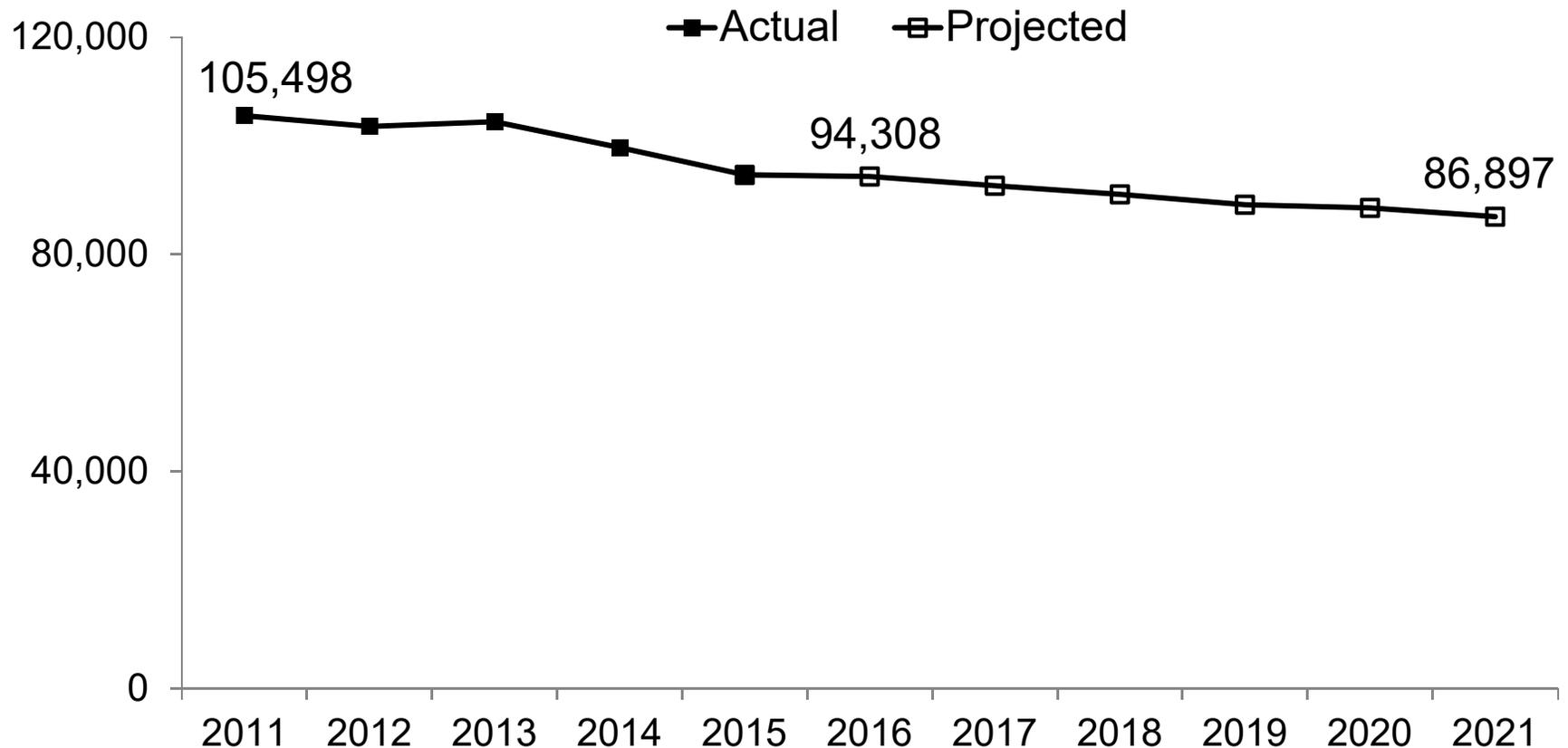
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Adult Projections: Actual and Projected Misdemeanor Community Supervision Placements

## Fiscal Years 2011 to 2021



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

# Juvenile Projections: Overview

---

- State Residential Populations
- Parole Populations
- Probation Populations
  - Adjudicated Probation
  - Deferred Prosecution
  - Conditional Pre-Disposition

# Juvenile Projections: Methodology

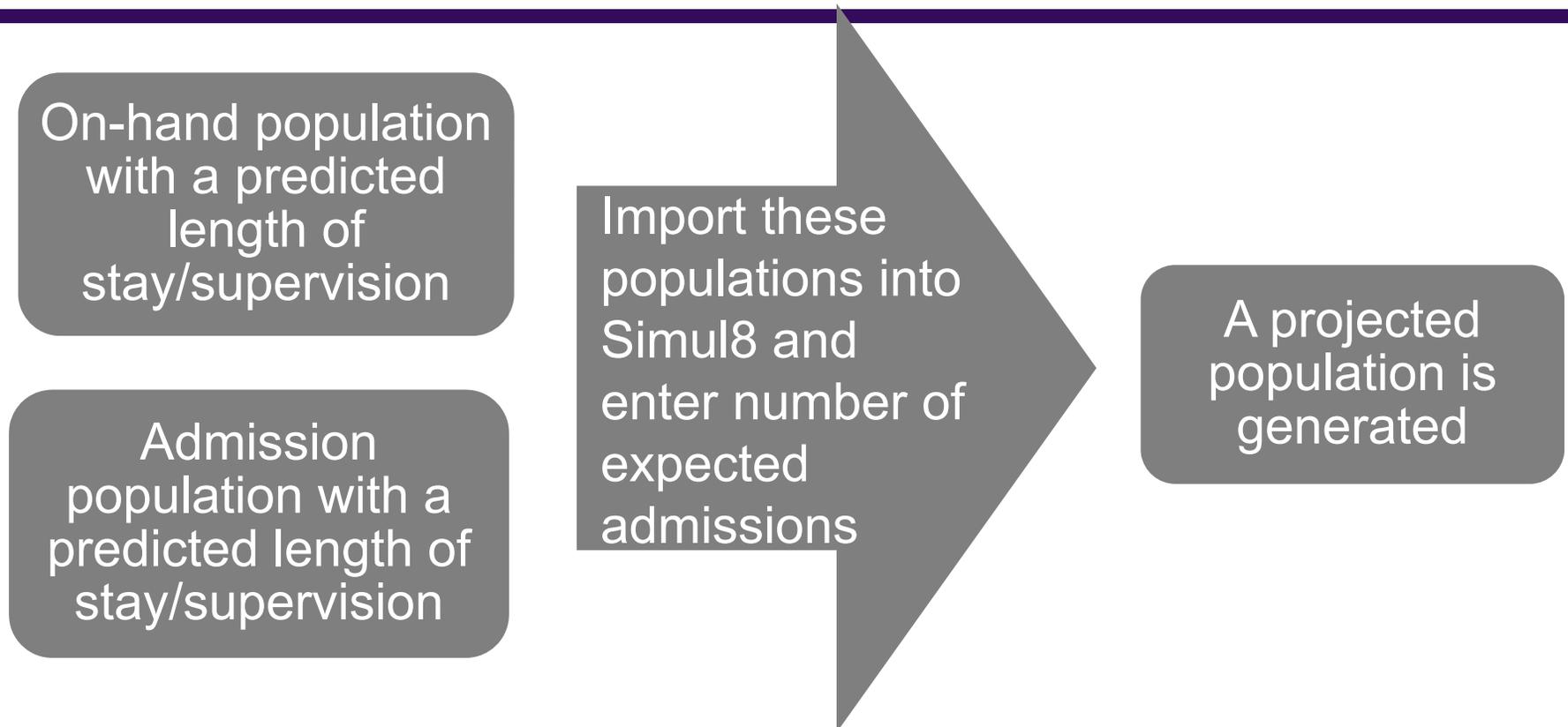
---

How many juveniles will come into the juvenile justice system?

How long will each juvenile stay in the juvenile justice system?

# Juvenile Projections: Methodology

---



- The simulation model tracks offender movement into, through, and out of the juvenile justice system.
- Projections are based on current laws, policies, and practices.

# Juvenile Projections: Methodology

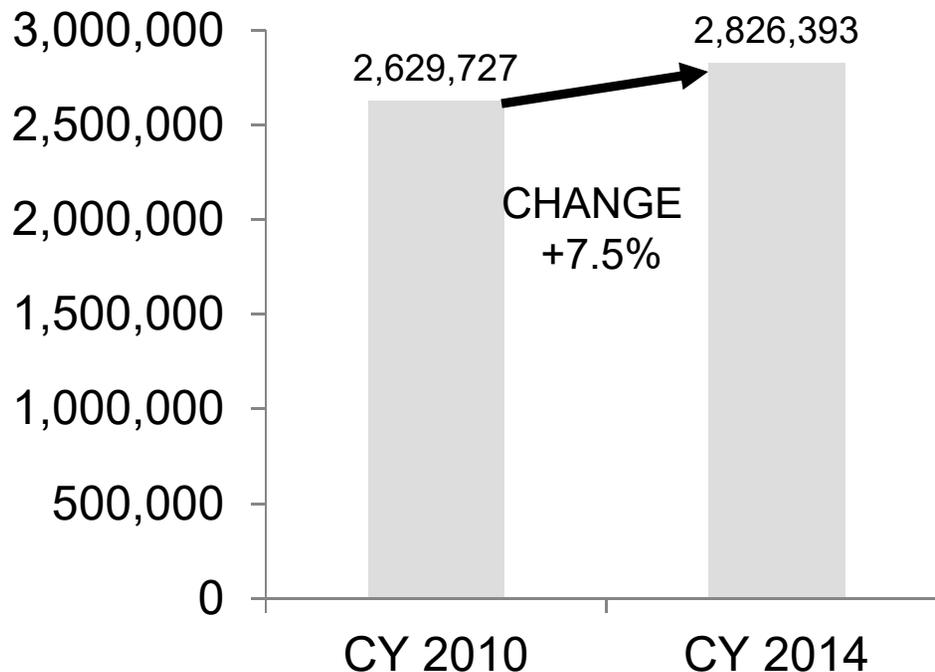
---

Population projections consider:

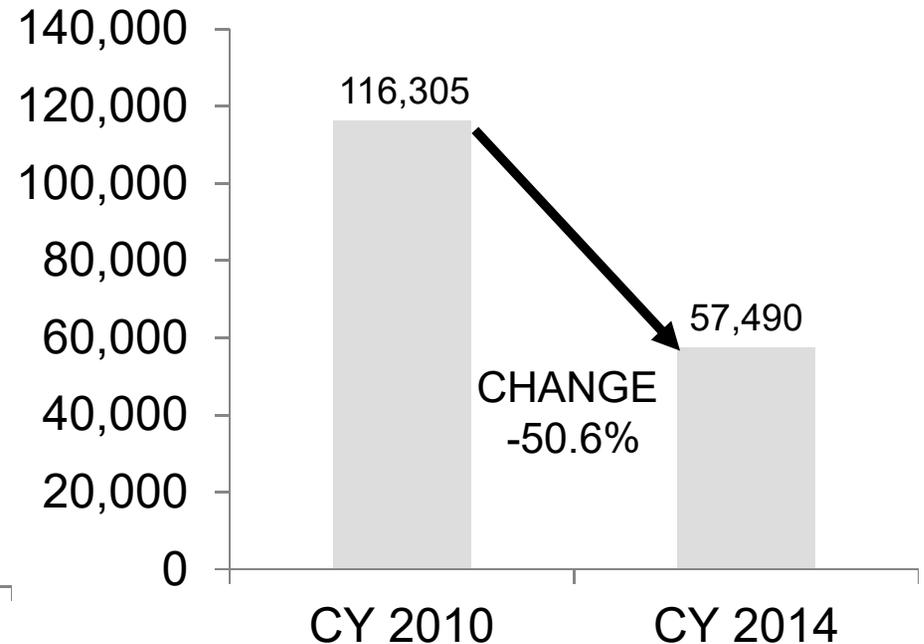
- Population trends
- Arrest trends
- Court trends
- Admission trends
- Length of stay trends
- Legislative, policy, and practice changes

# Juvenile Projections: Key Trends

## Texas Juvenile Population



## Texas Juvenile Arrests



Note: Juveniles are defined as individuals age 10 – 16.

Sources: Legislative Budget Board; Texas Department of Public Safety; Texas State Data Center.

# Juvenile Projections: State Residential Populations

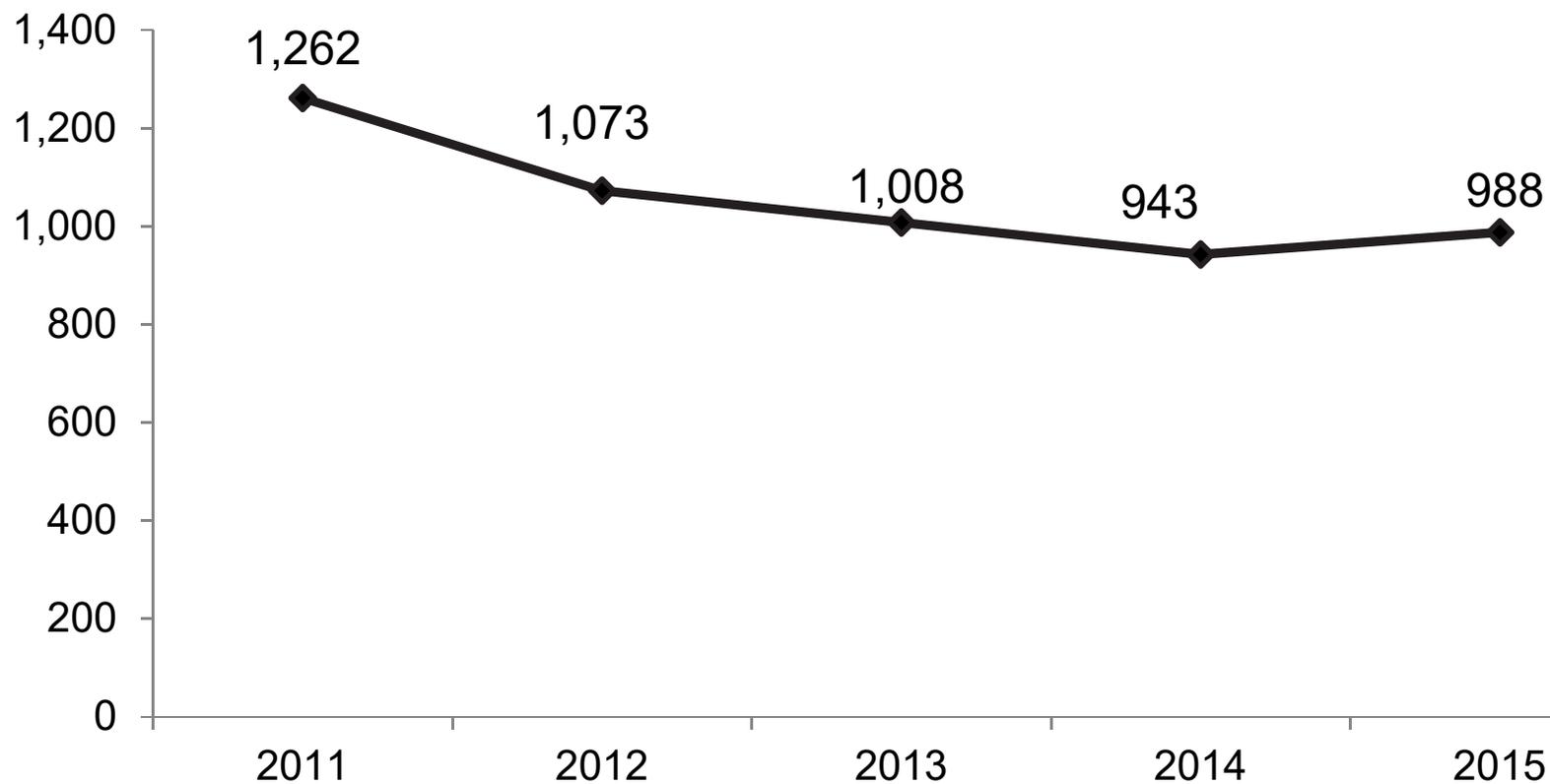
---

- The Texas Juvenile Justice Department (TJJD) administers juvenile state residential facilities.
- State residential facilities include institutions, halfway houses, and contract care facilities.
- Juveniles must be released before their 19th birthday.

# Juvenile Projections: State Residential Admissions

---

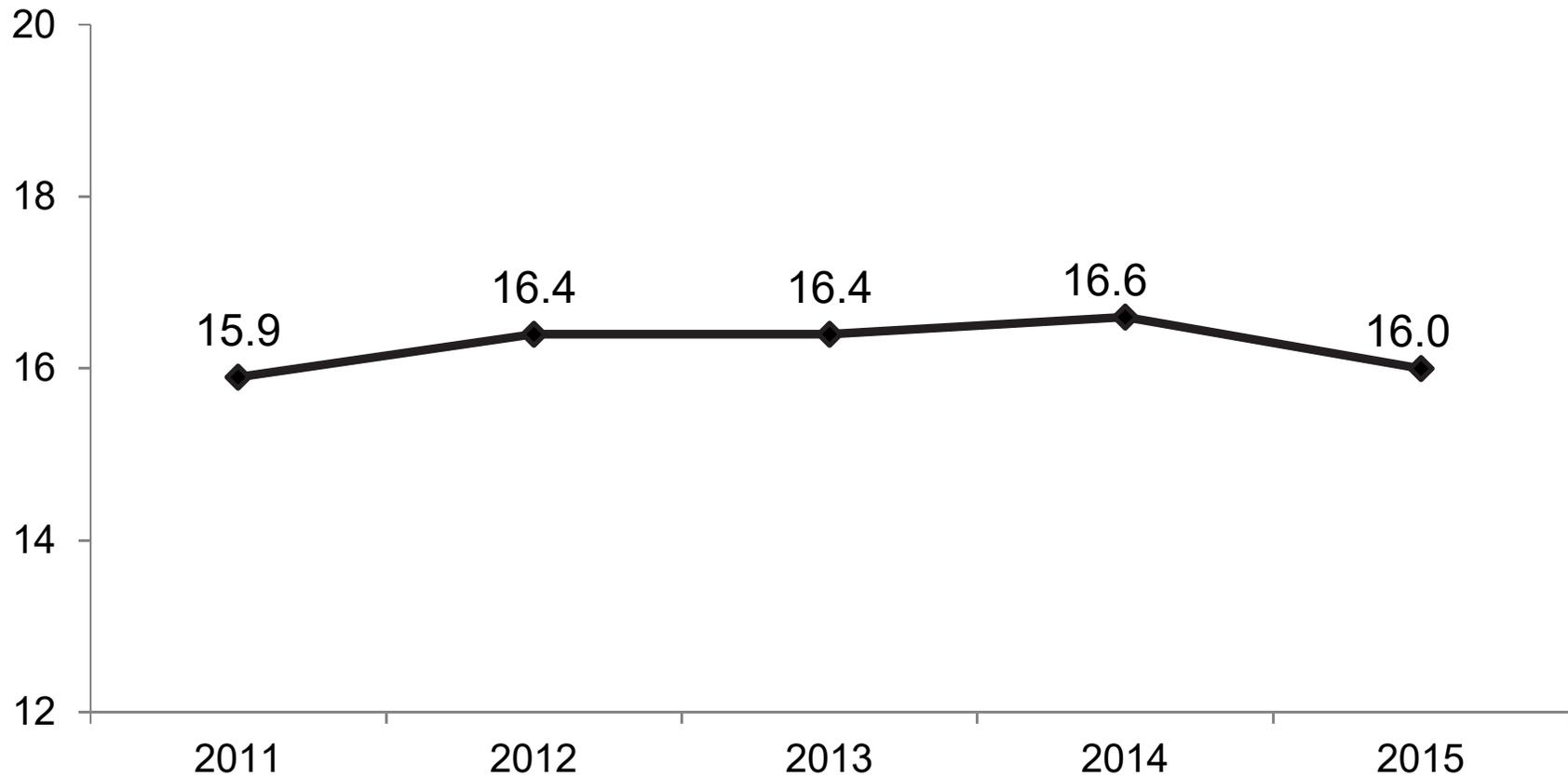
## Fiscal Years 2011 To 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

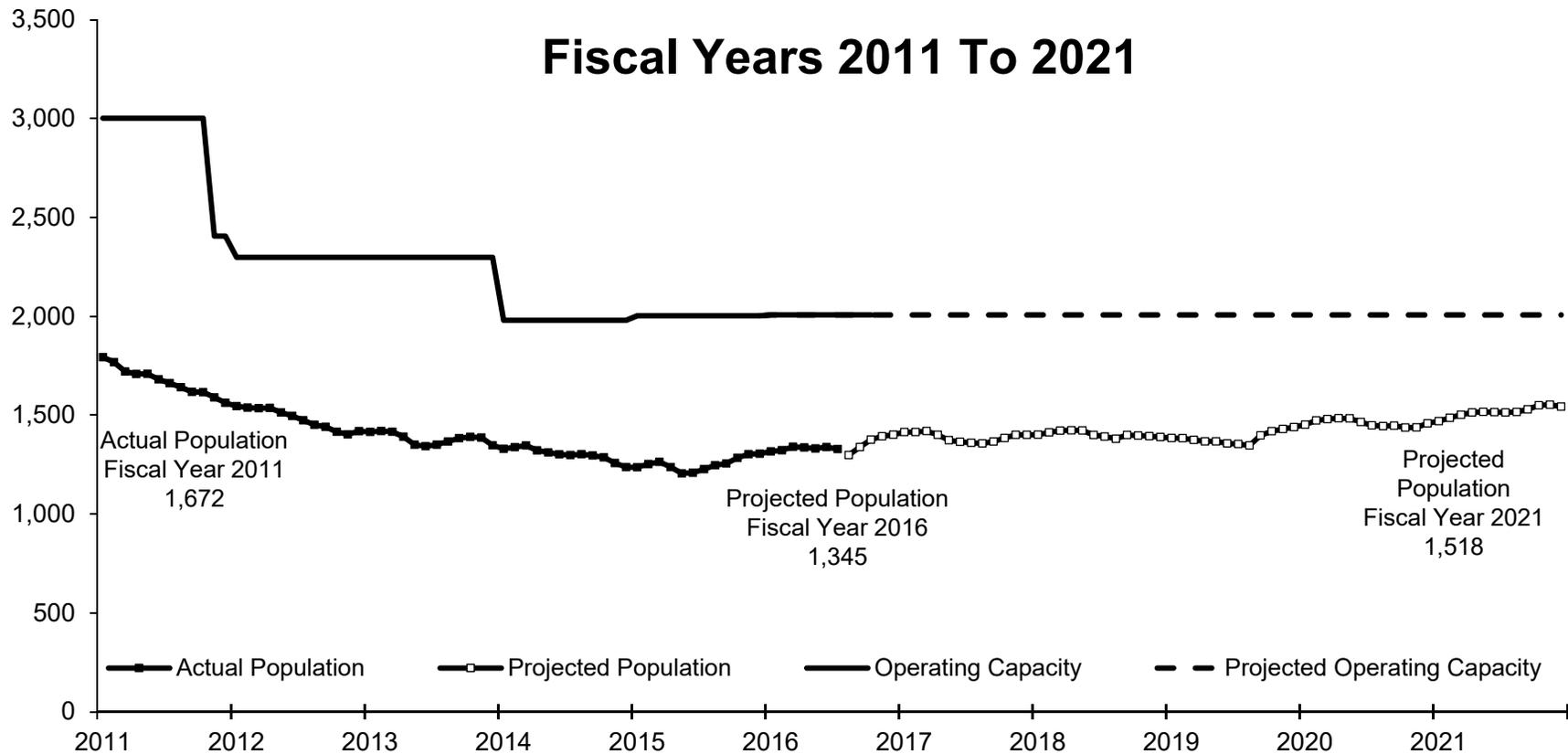
# Juvenile Projections: State Residential Average Length of Stay (in months)

## Fiscal Years 2011 To 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Actual and Projected TJJJ State Residential Average Daily Population and Operating Capacity



Note: In July 2011, TJJJ closed three state residential facilities as part of budget reductions. In September 2014, TJJJ permanently removed additional state residential facility beds from capacity when the agency converted open bay areas to single-occupancy rooms; closed two halfway houses; and utilized fewer contract facility beds.

Sources: Legislative Budget Board; Texas Juvenile Justice Department

# Juvenile Projections: TJJJ State Residential Average Daily Population and Operating Capacity

## Fiscal Years 2016 To 2021

FISCAL YEAR	STATE RESIDENTIAL POPULATION	OPERATING CAPACITY*	OPERATING CAPACITY COMPARED TO PROJECTED POPULATION	
			DIFFERENCE	PERCENTAGE
2016	1,345	2,007	662	33.0%
2017	1,389	2,007	618	30.8%
2018	1,403	2,007	604	30.1%
2019	1,386	2,007	621	30.9%
2020	1,460	2,007	547	27.3%
2021	1,518	2,007	489	24.4%

Note: Operating capacity represents the total number of beds available for permanent assignment. Not included within this number are 279 temporary assignment (youth management and clinic) beds. At present there are 513 permanent assignment beds and 76 temporary assignment beds off-line.

Sources: Legislative Budget Board; Texas Juvenile Justice Department.

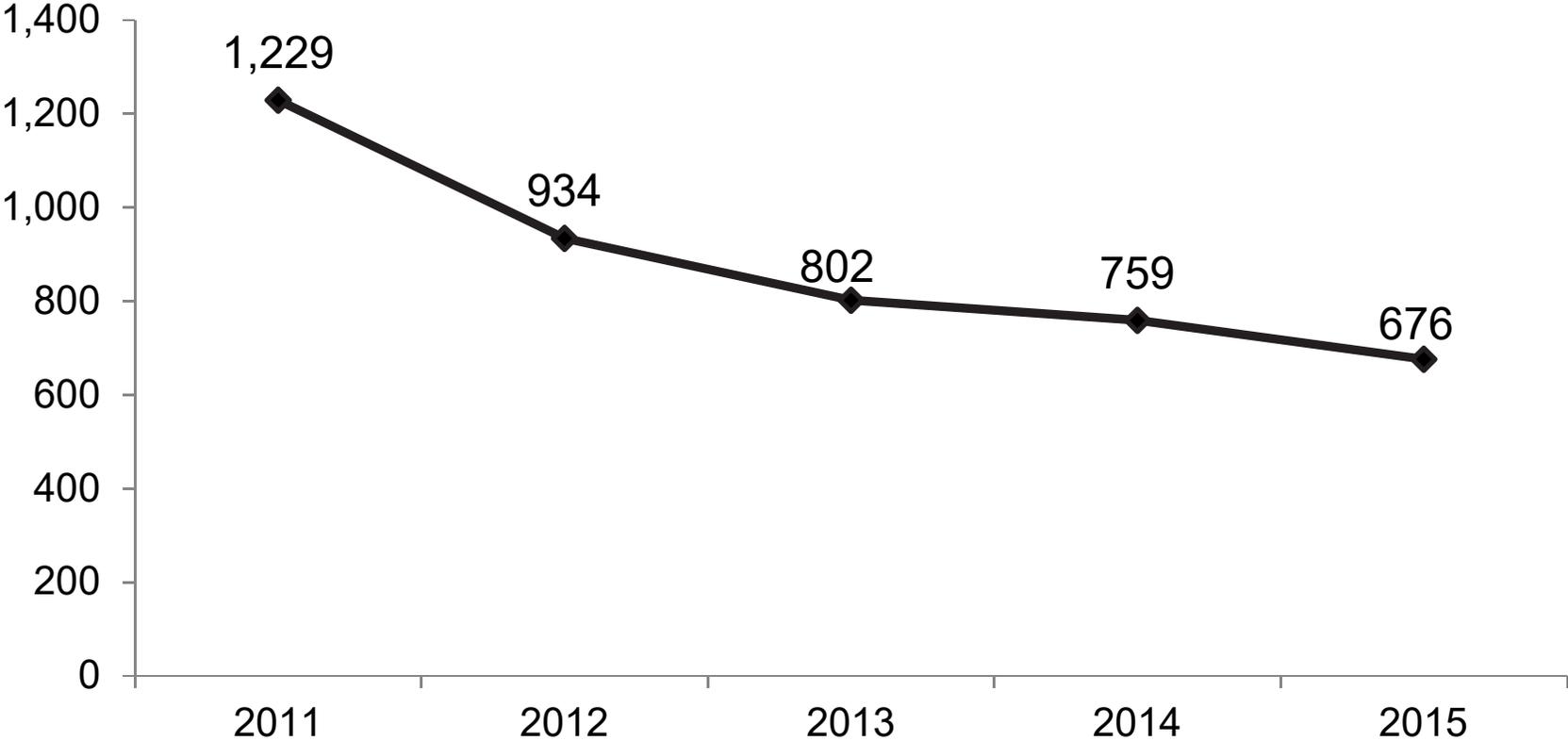
# Juvenile Projections: Parole

---

- TJJD administers juvenile parole.
- Juvenile parole projections include:
  - Juveniles from Texas on parole in Texas
  - Juveniles from other states on parole in Texas
- Juvenile parole projections exclude juveniles from Texas on parole in other states.
- Juveniles from Texas must be released before their 19th birthday.

# Juvenile Projections: Parole Admissions

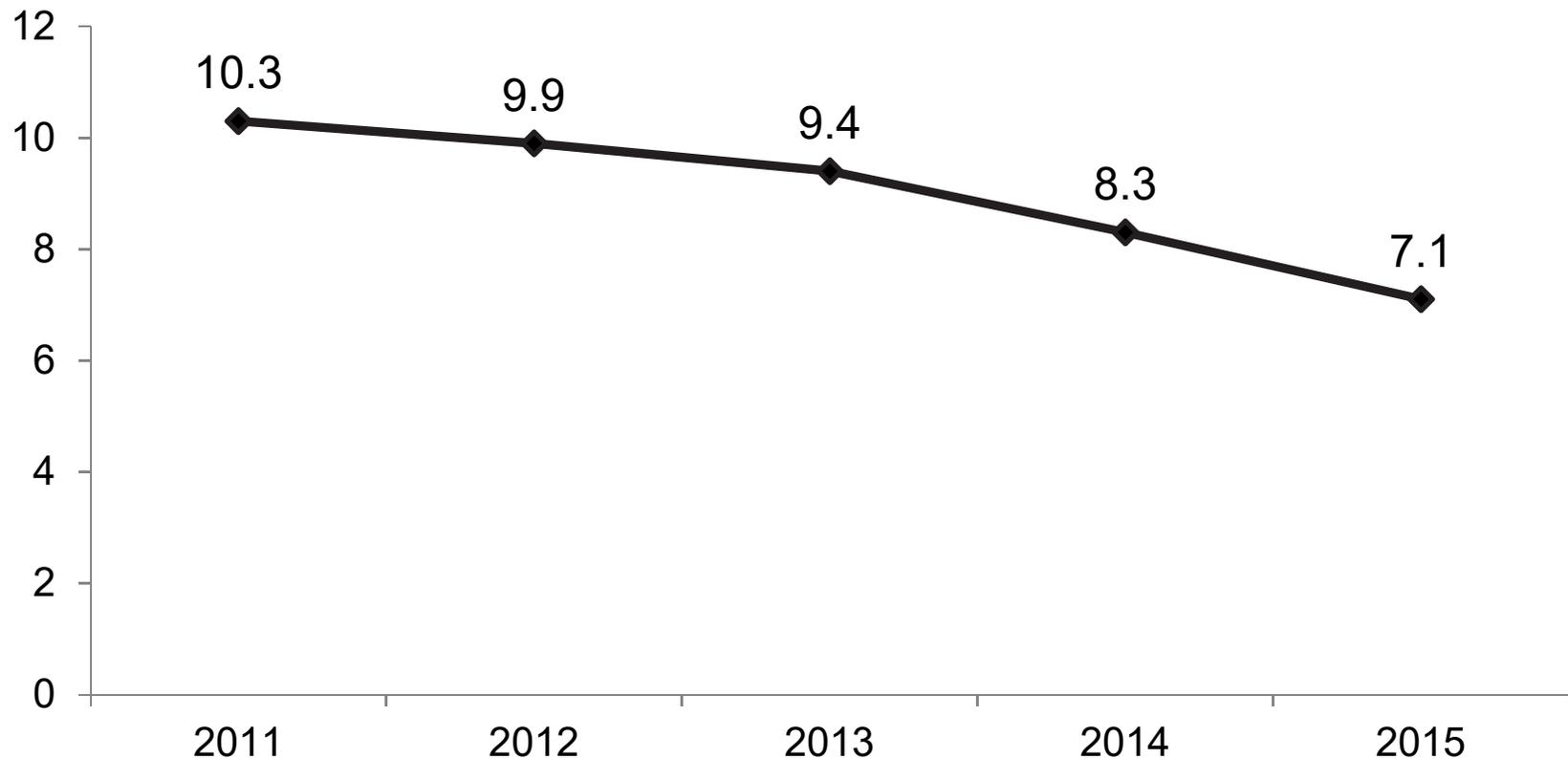
## Fiscal Years 2011 To 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Parole Average Length of Stay (in months)

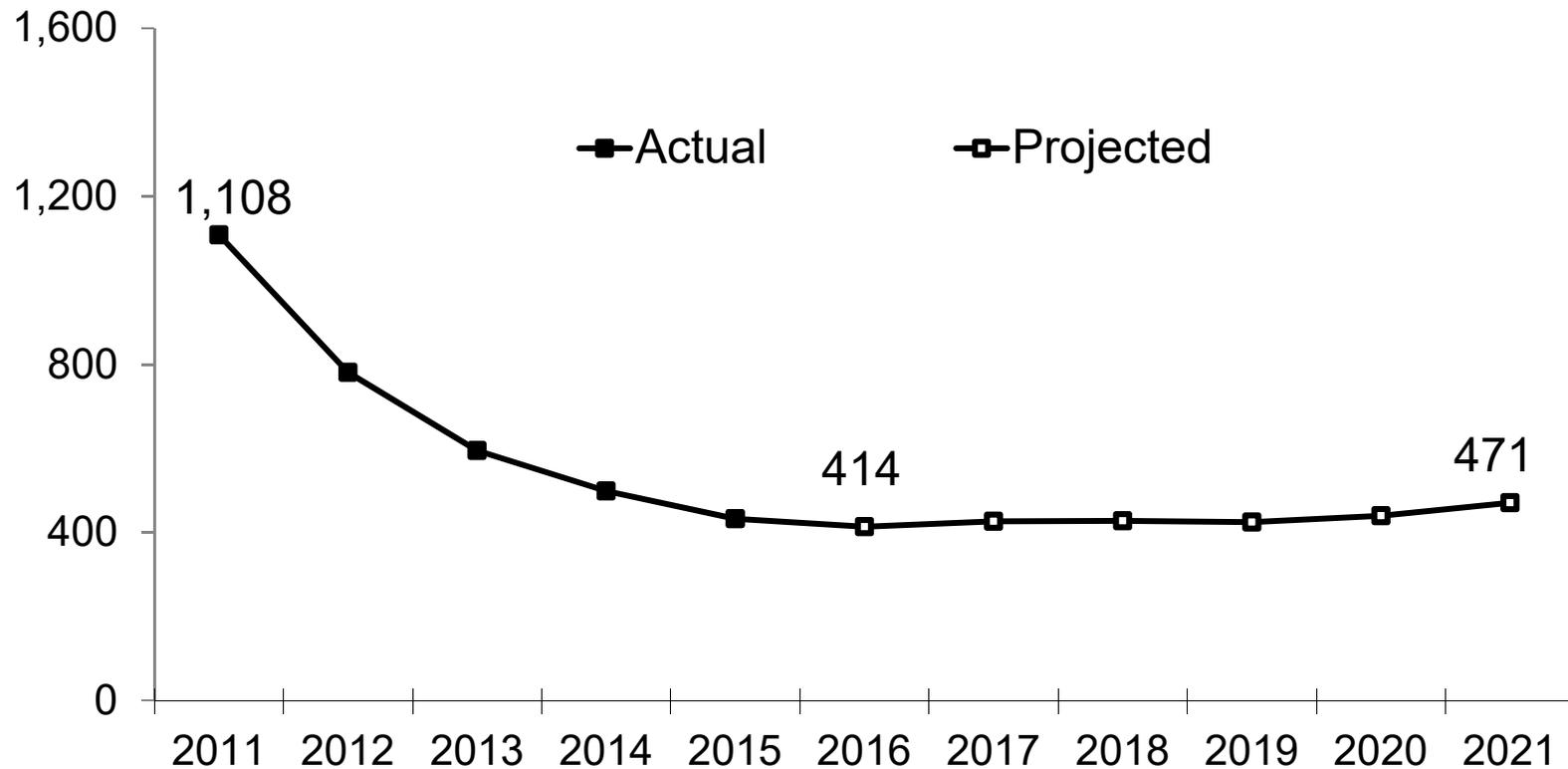
Fiscal Years 2011 To 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Actual and Projected Juvenile Parole Average Daily Population

Fiscal Years 2011 to 2021



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

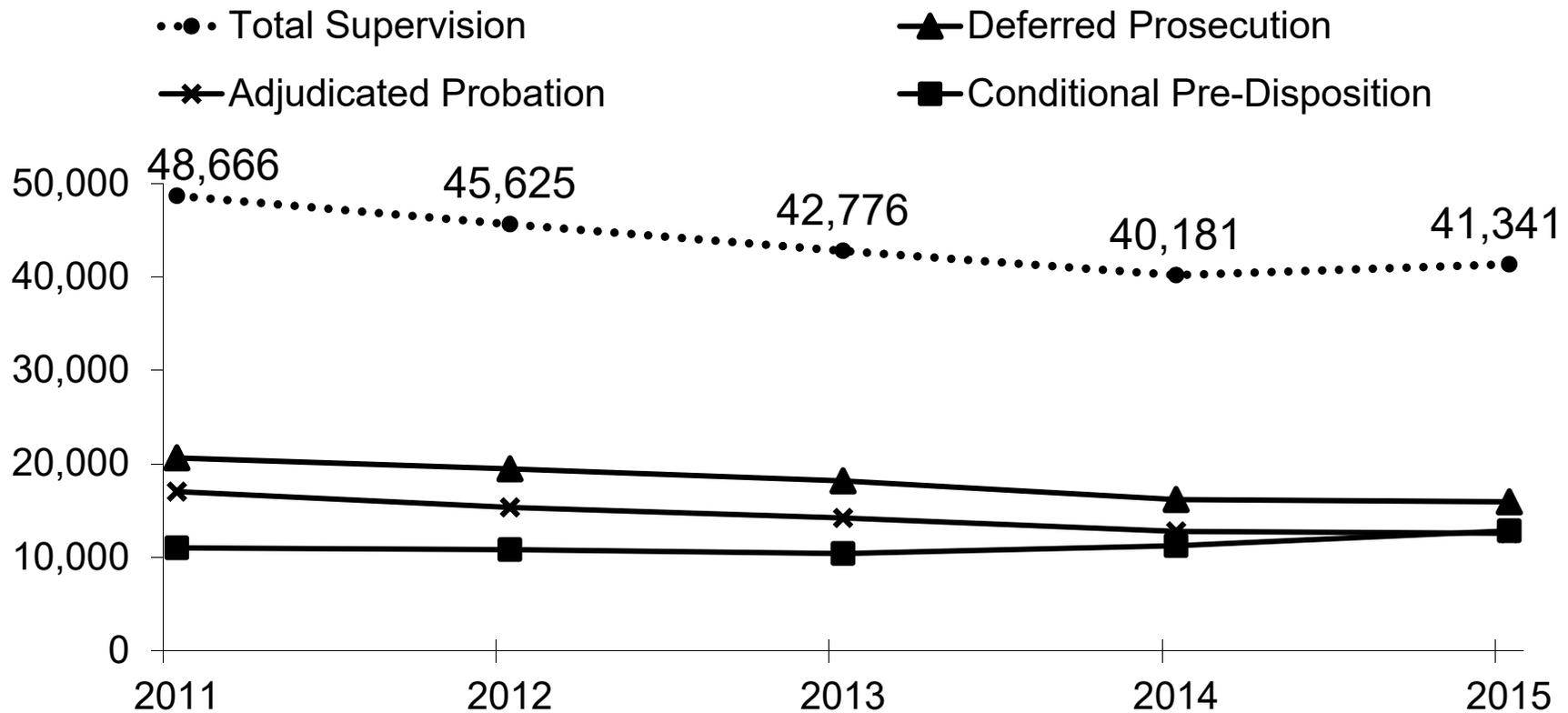
# Juvenile Projections: Probation

---

- Local juvenile probation departments supervise juveniles on probation.
- Juveniles on probation supervision must be released before their 18th birthday unless they are on determinate sentence probation.
- Projections are made for the following populations:
  - Adjudicated Probation
  - Deferred Prosecution
  - Conditional Pre-Disposition

# Juvenile Projections: Probation Supervision Admissions

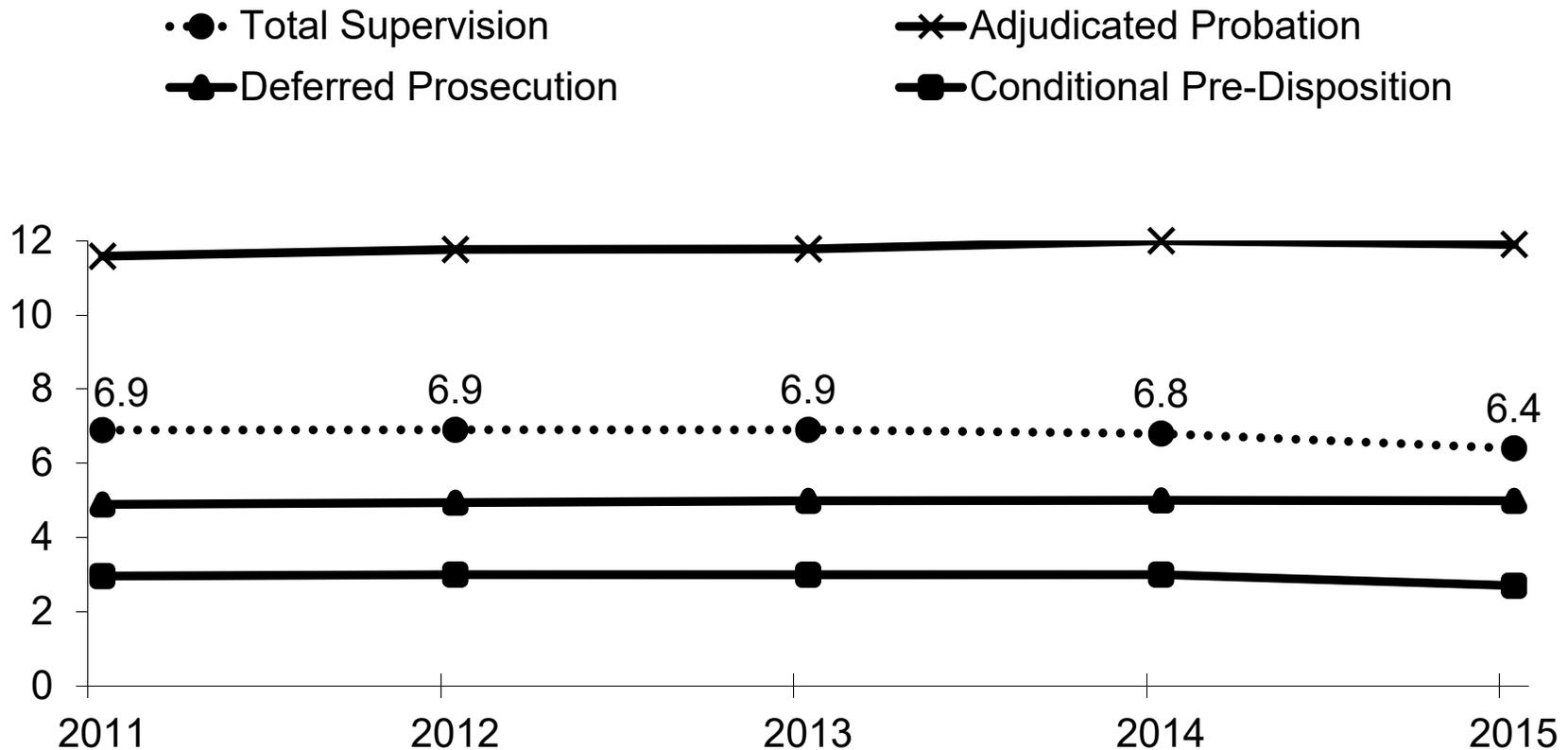
## Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Probation Average Length of Stay (in months)

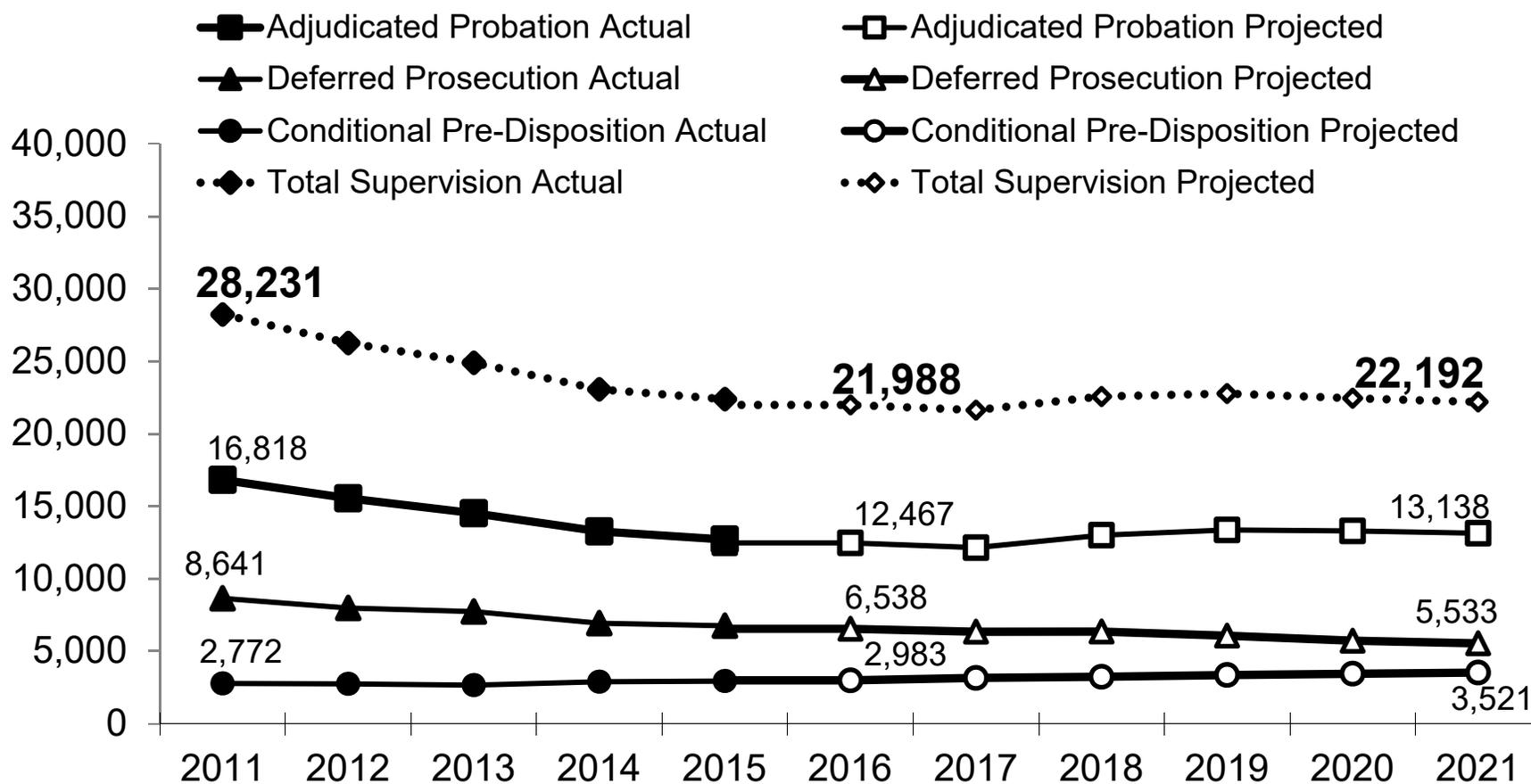
Fiscal Years 2011 to 2015



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Actual and Projected Juvenile Probation Average Daily Population

## Fiscal Years 2011 to 2021



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Juvenile Projections: Projected Juvenile Probation Average Daily Population

Fiscal Years 2016 To 2021

Year	Adjudicated Probation	Deferred Prosecution	Conditional Pre-Disposition	Total Supervision
2016	12,467	6,538	2,983	<b>21,988</b>
2017	12,141	6,338	3,150	<b>21,629</b>
2018	12,998	6,347	3,226	<b>22,571</b>
2019	13,361	6,064	3,348	<b>22,773</b>
2020	13,293	5,718	3,437	<b>22,448</b>
2021	13,138	5,533	3,521	<b>22,192</b>

Sources: Legislative Budget Board; Texas Juvenile Justice Department.

# Upcoming Fall Qualitative Research

---

- Numbers don't tell the whole story!
- Qualitative research serves several purposes:
  - Obtain feedback on the June 2016 projections from criminal and juvenile justice field
  - Collect data for qualitative component of January 2017 projections
  - Strengthen rapport with individuals working in the field
  - Learn about trends and events which may not show up in the numbers

# Upcoming Fall Qualitative Research

---

- Methods
  - Focus groups, interviews, and site visits
  - Participants include practitioners, decision-makers, and offenders
  - Travel to selected professional conferences and locations throughout Texas
  - September 2016 – December 2016

# Upcoming Fall Qualitative Research

---

- Sample questions:
  - Texas correctional populations are projected to remain stable over the next few years. Is this a reasonable projection? Why/why not?
  - Juvenile correctional populations are expected to increase slightly over the next few years. Is this a reasonable projection? Why/why not?
  - What legislative recommendations do you have for the upcoming legislative session? Which is the most important recommendation?

# Correctional Population Projections and the Budget Process

---

- Used by agencies to draft legislative appropriations requests
- Used by LBB staff to draft recommendations for the General Appropriations bills as introduced
- January projections are
  - an update to June projections
  - a resource for Legislators

---

# Questions?

# Upcoming Criminal Justice Forums

---

The next Criminal Justice Forum will be held  
Friday, October 7, 2016, at 1:30 PM.



## LEGISLATIVE BUDGET BOARD

### **Contact the LBB**

Legislative Budget Board

[www.lbb.state.tx.us](http://www.lbb.state.tx.us)

512.463.1200