

**Military Department
Summary of Budget Recommendations - Senate**

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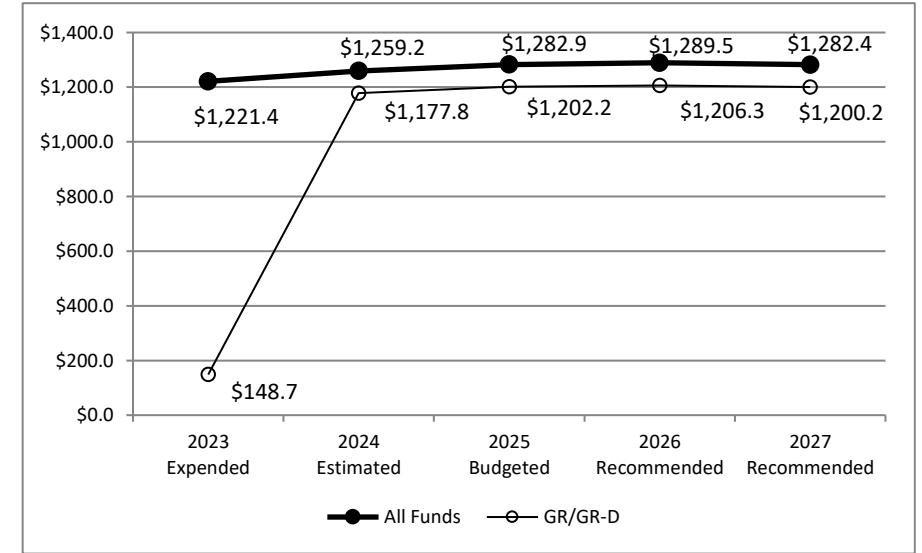
Maj. Gen. Thomas Suelzer, Texas Adjutant General

Haley Ewing, LBB Analyst

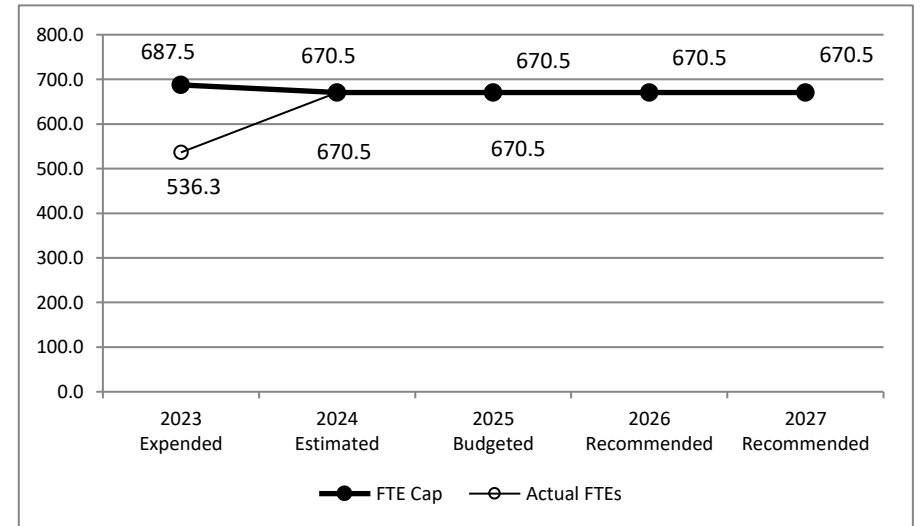
Method of Financing	2024-25 Base	2026-27 Recommended	Biennial Change (\$)	Biennial Change (%)
General Revenue Funds	\$2,380,076,589	\$2,406,494,292	\$26,417,703	1.1%
GR Dedicated Funds	\$0	\$0	\$0	0.0%
<i>Total GR-Related Funds</i>	<i>\$2,380,076,589</i>	<i>\$2,406,494,292</i>	<i>\$26,417,703</i>	<i>1.1%</i>
Federal Funds	\$150,341,146	\$143,045,882	(\$7,295,264)	(4.9%)
Other	\$11,713,565	\$22,297,000	\$10,583,435	90.4%
All Funds	\$2,542,131,300	\$2,571,837,174	\$29,705,874	1.2%

	FY 2025 Budgeted	FY 2027 Recommended	Biennial Change	Percent Change
FTEs	670.5	670.5	0.0	0.0%

Historical Funding Levels (Millions)



Historical Full-Time-Equivalent Employees (FTEs)



The bill pattern for this agency (2026-27 Recommended) represents an estimated 100.0% of the agency's estimated total available funds for the 2026-27 biennium.

Military Department
Summary of Funding Changes and Recommendations - Senate

Funding Changes and Recommendations for the 2026-27 Biennium compared to the 2024-25 Base Spending Level	General Revenue	GR-Dedicated	Federal Funds	Other Funds	All Funds	Strategy in Appendix A
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SIGNIFICANT Funding Changes and Recommendations (each issue is explained in Section 3 and additional details are provided in Appendix A):

A)	Increase in funding to biennialize the statewide salary adjustments and state active duty salary increase included in the 2024-25 appropriations.	\$21,667,703	\$0.0	\$0	\$0	\$21,667,703	A.1.1, A.1.3, B.1.1, B.2.1, C.1.1, C.1.2, C.1.3, C.1.4, D.1.1
B)	Increase in General Revenue for funding of State of Texas Armory Revitalization Projects.	\$25,000,000	\$0.0	\$0	\$0	\$25,000,000	B.1.1

OTHER Funding Changes and Recommendations (these issues are not addressed in Section 3 but details are provided in Appendix A):

C)	Removal of one-time funding for Camp Bowie upgrades and construction.	(\$20,000,000)	\$0.0	\$0	\$0	(\$20,000,000)	B.1.1
D)	Removal of one-time funding for vehicles.	(\$250,000)	\$0.0	\$0	\$0	(\$250,000)	B.1.1
E)	Net increase in Other funds (increase of \$4.8 million for Sale of Property; \$5.6 million for Borderstar and \$402,000 for the Foundation School Fund; offset by decrease of \$303,000 for Billets).	\$0	\$0.0	\$0	\$10,583,435	\$10,583,435	A.1.2, B.1.1, C.1.1
F)	Net decrease in Federal Funds primarily to remove one-time grant funding.	\$0	\$0.0	(\$7,295,264)	\$0	(\$7,295,264)	A.1.2, B.1.1, B.1.2, B.2.1, C.1.1, C.1.3, C.1.5

TOTAL SIGNIFICANT & OTHER Funding Changes and Recommendations (in millions)	\$26,417,703	\$0.0	(\$7,295,264)	\$10,583,435	\$29,705,874	As Listed
<i>SIGNIFICANT & OTHER Funding Increases</i>	\$46,667,703	\$0.0	\$0	\$10,583,435	\$57,251,138	As Listed
<i>SIGNIFICANT & OTHER Funding Decreases</i>	(\$20,250,000)	\$0.0	(\$7,295,264)	\$0	(\$27,545,264)	As Listed

NOTE: Totals may not sum due to rounding.

**Texas Military Department
Selected Fiscal and Policy Issues - Senate**

1. Texas Military Department (TMD) Facilities. TMD is responsible for maintaining 65 National Guard armories or readiness centers, within the larger portfolio of nearly 800 Texas Army and Air National Guard facilities at more than 100 different geographic locations. TMD divides its facilities maintenance funding into two categories: State of Texas Amory Revitalization program (STAR) and deferred maintenance projects. STAR began in 2016 with a mission to fully renovate state armories used by State and National Guard members, originally over a 10-year period. Of the 22 STAR projects funded, 12 have been completed and have an average rating of GOOD assessed by the US Army BUILDER system. **Recommendations include \$25.0 million from the General Revenue Fund for STAR projects.**

TMD is requesting four exceptional items related to the construction of maintenance of facilities, including:

- \$124.9 million in General Revenue and an estimated \$10.5 million in Federal Funds for the design and execution of (10) major armory renovation STAR projects as well as the design of (6) additional major armory renovation projects.
- \$34.7 million in General Revenue for the construction of four barracks, a dining facility, an entry control point and supporting infrastructure for Camp Bowie upgrades.
- \$19.3 million in General Revenue for roof replacements on 5 facilities as well as operational support funding for other facilities throughout Texas.
- \$98.4 million in General Revenue to design and construct the East Texas Regional Armory.

2. State Active Duty Pay Increases. In the 2024-25 biennium, the Texas Military Department was appropriated \$24,323,600 in FY24 and \$48,676,400 in FY25 in General Revenue Funds to provide a pay increase for Texas Military Forces service members on State Active Duty (SAD) Orders. TMD implemented phase 1 of the pay increase for service members in September 2023 by increasing the SAD daily base rate and phase 2 was implemented September 1, 2024. For Operation Lone Star, the pay increase helped stabilize the force, with fewer service members leaving the mission due to wages. The funding has also enabled TMD to immediately respond to disaster assistance requests, without having to scramble to identify a source of funding to pay service members placed on SAD orders.

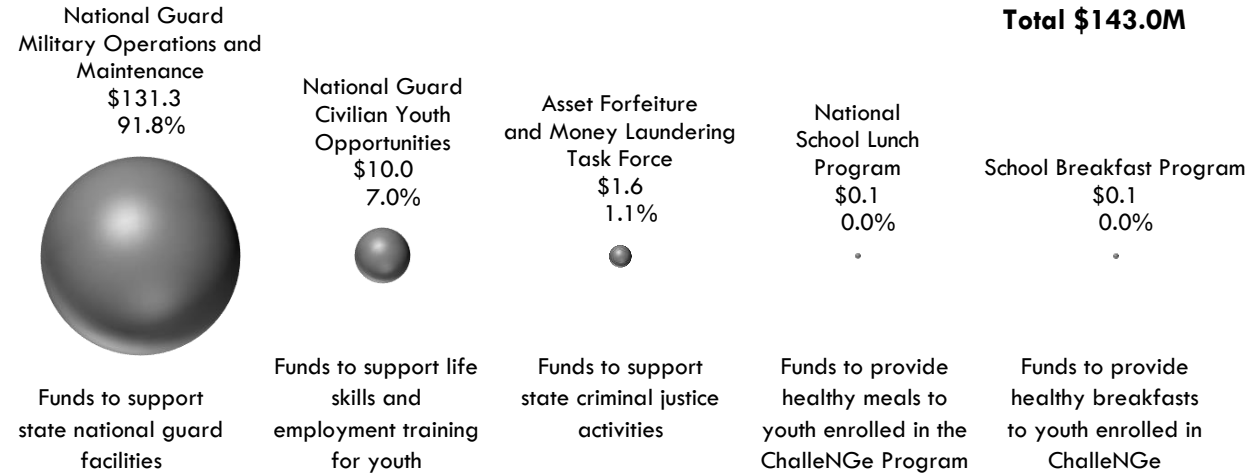
3. Border Security. Operation Lone Star (OLS) began in March 2021 to prevent, detect, and interdict transnational criminal activity, and prevent the smuggling of drugs, weapons, and illegal migrant crossings. TMD supports the Department of Public Safety by maintaining security points, conducting mobile land patrols, and constructing temporary fencing and barriers. As of August 2024, TMD service members have put up over 103 miles of temporary fencing with over 175 miles of total barrier, including fabric installed miles. According to the agency, there are 4,170 service members stationed along the Texas- Mexico border for Operation Lone Star.

In the 2024-2025 biennium, TMD received \$2,265 million in General Revenue Funds for border security operations. This was a net increase of \$690.4 million from the 2022-2023 biennial expenditure level. **Recommendations include maintaining current appropriation levels.**

In February 2024, Governor Abbott announced that funding would be provided to TMD for the building of a base camp in Eagle Pass that would house hundreds of Texas National Guard members serving on the state's border security initiative. Phase 6, the last phase of the project, was scheduled to begin November 12, 2024, which will include the building of the remaining 8 barracks, 2 shower trailers, 1 basketball half court, and 1 helipad.

Texas Military Department

Summary of Federal Funds (2026-27) - Senate

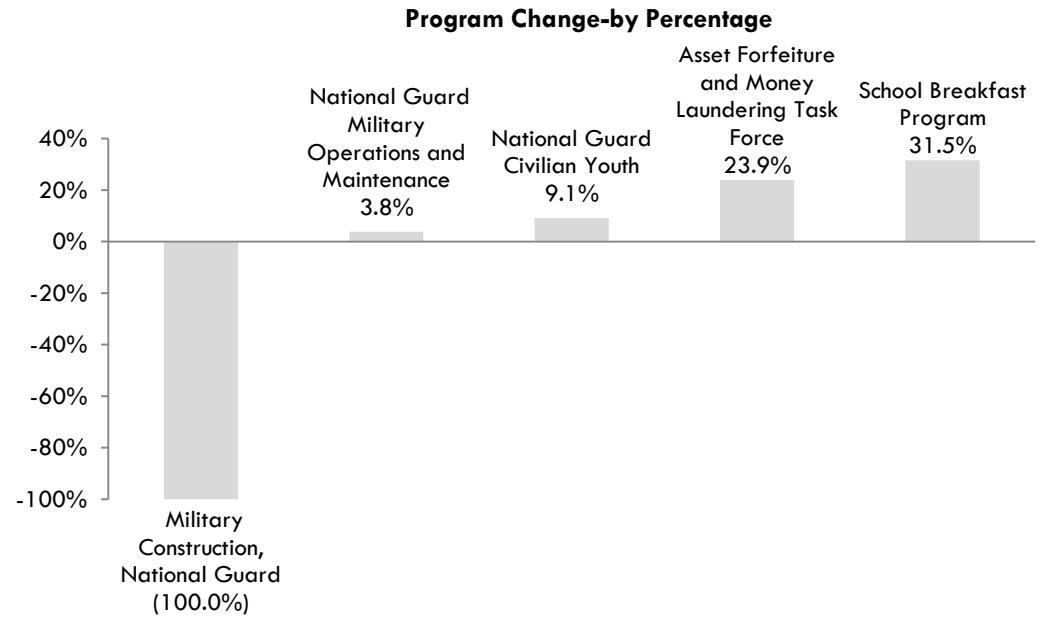
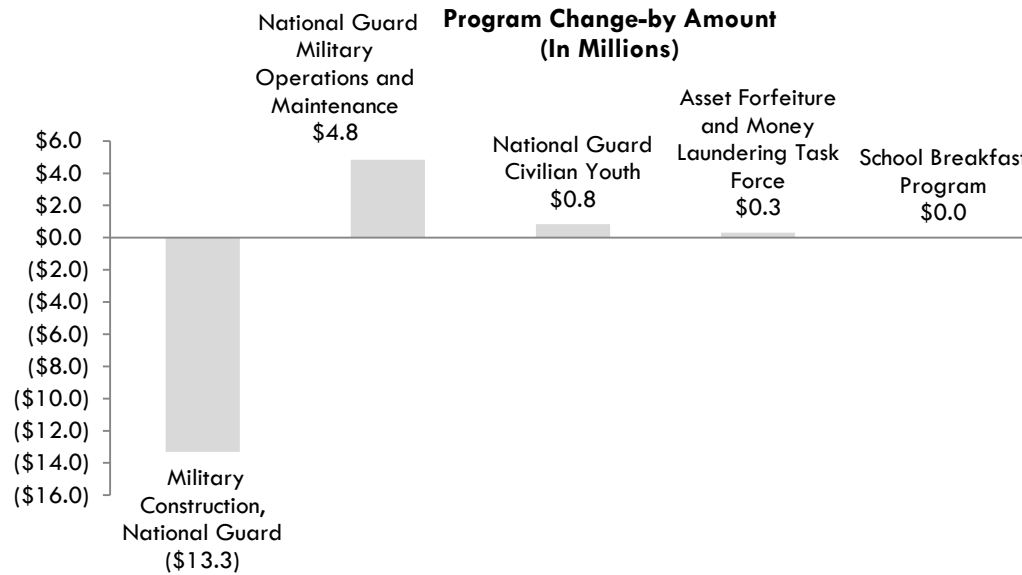


Selected Federal Fiscal and Policy Issues

Federal funds decrease 4.9 percent from 2024-25, with a total of \$143.0 million for the 2026-27 biennium.

The Military Construction grant shows a decrease because the agency does not have information at this time to determine whether or when a federal construction project will be routed through the state procurement process for 2026-27.

Programs with Significant Federal Funding Changes from 2024-25



**Texas Military Department
Rider Highlights - Senate**

Modification of Existing Riders

The following riders include recommendations to remove obsolete language, make conforming changes such as updating fiscal years and amounts to reflect funding recommendations, and clarify deadlines: Rider 2, Capital Budget; Rider 5, Army Closure; Rider 9, Appropriation- Billet Receipts; Rider 10, Unexpended Balances, Payments to National Guard for State Active Duty; Rider 11, Cash Flow Contingency; Rider 13, Local Fund Authorization; Rider 15, Disposition of State-owned Property; Rider 20, Unexpended Balances, State Military Tuition Assistance Program; Rider 30, State Military Tuition Assistance.

Deleted Riders

23. **Contingency for Behavioral Health Funds.** Recommendations delete rider as all provisions are in Article IX, Section 10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures.
30. **Appropriation for Pay Increase for State Active Duty Mission.** Recommendations delete rider as one-time pay increase was provided.

**Military Department
Items Not Included in Recommendations - Senate**

	2026-27 Biennial Total			Information Technology Involved?	Contracting Involved?	Estimated Continued Cost 2028-29
	GR & GR-D	All Funds	FTEs			

Agency Exceptional Items Not Included (in agency priority order)

1)	State of Texas Armory Revitalization (STAR) Projects. Funding to design and execute 10 major armory renovation projects as well as the design of 6 additional armory renovation projects.	\$124,853,000	\$135,340,000	0.0	No	Yes	\$0
2)	Camp Bowie Training Center Upgrades. Funding for construction of four barracks, a dining facility, an entry control point and supporting infrastructure.	\$34,700,000	\$34,700,000	0.0	No	Yes	\$0
3)	Critical Roof Replacement and Facility Operational Support. Funding to replace roofs on five facilities and support for other facilities throughout the state.	\$19,305,000	\$19,305,000	0.0	No	Yes	\$0
4)	East Texas Regional Armory. Funding to design and construct the East Texas Regional Armory.	\$98,439,000	\$98,439,000	0.0	No	Yes	\$0
5)	State Tuition Assistance. Funding to support around 700 service members per semester. This will allow for increase in program capacity.	\$15,000,000	\$15,000,000	0.0	No	No	\$0
6)	Vehicle Replacement. Funding to replace 21 vehicles.	\$1,050,000	\$1,050,000	0.0	No	Yes	\$0
7)	Exempt Position. Increase the authorized salary for the Adjutant General position to an amount not to exceed \$290,000 in Group 8. No additional funding is requested. The position is currently in Group 7 with an amount not to exceed \$210,007.	\$0	\$0	0.0	No	No	\$0

TOTAL Items Not Included in Recommendations	\$293,347,000	\$303,834,000	0.0			\$0
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**Military Department
Appendices - Senate**

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**Military Department
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
STATE ACTIVE DUTY - DISASTER A.1.1	\$2,296,636,732	\$2,300,598,613	\$3,961,881	0.2%	<p>Recommendations include an increase of \$21,667,703 in General Revenue to biennialize the State Active Duty pay increase included in the 2024-25 appropriations.</p> <p>Recommendations include a decrease of \$17,705,822 in General Revenue to reallocate funding to other strategies to align with recent expenditures.</p>
TX NATIONAL GUARD TRAINING MISSIONS A.1.2	\$7,396,678	\$13,096,560	\$5,699,882	77.1%	<p>Recommendations include an increase of \$925,845 in General Revenue to align funding with budgeted amounts for fiscal year 2025.</p> <p>Recommendations include a decrease of \$838,026 in General Revenue to transfer the Public Affairs office to D.1.4.</p> <p>Recommendations include an increase of \$5,599,089 in Other Funds due to an increase in an Interagency Contract with DPS.</p> <p>Recommendations include a increase of \$12,974 in Federal Funds due to carrying forward the anticipated grant amount for fiscal year 2025.</p>
STATE GUARD: ADMIN OPERATIONS A.1.3	\$5,622,889	\$3,058,404	(\$2,564,485)	(45.6%)	<p>Recommendations include a decrease of \$2,815,772 in General Revenue for training program transferred to Strategy A.1.4.</p> <p>Recommendations include an increase of \$59,867 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations.</p> <p>Recommendations include an increase of \$191,420 in General Revenue to align with budgeted amounts for 2025.</p>
STATE GUARD: NON-EMERGENCY A.1.4	\$0	\$2,815,772	\$2,815,772	100.0%	<p>Recommendations include an increase of \$2,815,772 in General Revenue for training program transferred from Strategy A.1.3.</p>
Total, Goal A, OPERATIONS RESPONSE	\$2,309,656,299	\$2,319,569,349	\$9,913,050	0.4%	

Military Department
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
FACILITIES MANAGEMENT & OPERATIONS B.1.1	\$180,090,419	\$191,321,974	\$11,231,555	6.2%	<p>Recommendations include an increase of \$10,608,133 in General Revenue reallocated from A.1.1 to align with budgeted amounts for 2025.</p> <p>Recommendations include an increase of \$990,900 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations.</p> <p>Recommendations include a decrease of \$20,000,000 in General Revenue for one time funding for Camp Bowie Training Center upgrades.</p> <p>Recommendations include a decrease of \$1,144,163 in General Revenue for the transfer of DCS and Information Resource Technology to strategy D.1.2.</p> <p>Recommendations include a decrease of \$13,304,725 in Federal Funds for one-time construction grants.</p> <p>Recommendations include an increase of \$4,499,573 in Federal Funds due to an estimated increase in grant funding for Operations and Maintenance.</p> <p>Recommendations include a decrease of \$303,060 in Other Funds due to carrying forward the estimated amount of appropriated receipts from fiscal year 2025.</p> <p>Recommendations include an increase of \$4,884,897 in Other Funds due to an increase in the agency's fund balance from the sale of property.</p> <p>Recommendations include an increase of \$25,000,000 in General Revenue for State Armory Revitalization Funding.</p>

**Military Department
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
UTILITIES B.1.2	\$12,084,331	\$11,800,000	(\$284,331)	(2.4%)	Recommendations include an increase of \$4,113 in General Revenue to align funding level with fiscal year 2025 estimated expenditures.
FIREFIGHTERS - ELLINGTON AFB B.2.1	\$445,128	\$604,674	\$159,546	35.8%	Recommendations include a decrease of \$288,444 in Federal Funds for Operations and Maintenance to align funding level with anticipated grant awards for fiscal year 2025. Recommendations include an increase of \$159,546 in Federal Funds for Operations and Maintenance to align funding level with anticipated grant awards for fiscal year 2025.
Total, Goal B, OPERATIONS SUPPORT	\$192,619,878	\$203,726,648	\$11,106,770	5.8%	
YOUTH EDUCATION PROGRAMS C.1.1	\$11,834,749	\$13,170,546	\$1,335,797	11.3%	Recommendations include an increase of \$70,755 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include an increase of \$862,533 in Federal Funds to align funding level with anticipated grant awards for fiscal year 2025.
STATE MILITARY TUITION ASSISTANCE C.1.2	\$4,669,594	\$6,654,806	\$1,985,212	42.5%	Recommendations include an increase of \$402,509 in Other Funds via a transfer from the Foundation School Program to align funding level with anticipated allotments for fiscal year 2025. Recommendations include an increase of \$9,950 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include an increase of \$1,975,262 in General Revenue reallocated from other strategies to cover expenses based on fiscal year 2025 budgeted amounts.

**Military Department
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
COMMUNITY AND MEMBER SUPPORT C.1.3	\$6,851,266	\$8,287,714	\$1,436,448	21.0%	Recommendations include an increase of \$120,031 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include an increase of \$862,145 in General Revenue reallocated from A.1.1 to cover expenses based on fiscal year 2025 budgeted amounts. Recommendations include an increase of \$454,272 in Federal Funds to align funding level with anticipated grant awards for fiscal year 2025.
TEXAS MILITARY FORCES MUSEUM C.1.4	\$393,271	\$386,864	(\$6,407)	(1.6%)	Recommendations include an increase of \$9,267 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include a decrease of \$15,674 in General Revenue to reallocate funds to C.1.1.
COUNTERDRUG C.1.5	\$1,290,993	\$1,600,000	\$309,007	23.9%	Recommendations include an increase of \$309,007 in Federal Funds to align funding level with anticipated grant awards for fiscal year 2025.
Total, Goal C, COMMUNITY SUPPORT	\$25,039,873	\$30,099,930	\$5,060,057	20.2%	
CENTRAL ADMINISTRATION D.1.1	\$14,815,250	\$13,375,760	(\$1,439,490)	(9.7%)	Recommendations include a decrease of \$3,083,298 in General Revenue for the transfer of two departments to Strategy D.1.3. Recommendations include an increase of \$603,557 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include an increase of \$1,040,251 in General Revenue reallocated from A.1.1 to cover expenses based on fiscal year 2025 budgeted amounts.
INFORMATION RESOURCES D.1.2	\$0	\$1,144,163	\$1,144,163	100.0%	Recommendations include an increase of \$1,144,163 in General Revenue for the transfer of DCS and Information Resource Technology from strategy B.1.1.

**Military Department
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
OTHER SUPPORT SERVICES D.1.3	\$0	\$3,921,324	\$3,921,324	100.0%	Recommendations include an increase of \$838,026 in General Revenue for the transfer of the Public Affairs office from Strategy A.1.2.
Total, Goal D, INDIRECT ADMINISTRATION	\$14,815,250	\$18,441,247	\$3,625,997	24.5%	Recommendations include an increase of \$3,083,298 in General Revenue for the transfer of two departments from D.1.1.
Grand Total, All Strategies	\$2,542,131,300	\$2,571,837,174	\$29,705,874	1.2%	

**Texas Military Department
Summary of Federal Funds - Senate
(Dollar amounts in Millions)**

Program	Est 2024	Bud 2025	Rec 2026	Rec 2027	2024-25 Base	2026-27 Rec	2026-27 Rec % Total	Recommended Over/(Under) Base	% Change from Base
National Guard Military Operations and Maintenance	\$61.2	\$65.3	\$66.1	\$65.2	\$126.4	\$131.3	91.8%	\$4.8	3.8%
National Guard Civilian Youth Opportunities (ChalleNGe Program)	\$4.2	\$5.0	\$5.0	\$5.0	\$9.2	\$10.0	7.0%	\$0.8	9.1%
Asset Forfeiture & Money Laundering Task Force Grant	\$0.5	\$0.8	\$0.8	\$0.8	\$1.3	\$1.6	1.1%	\$0.3	23.9%
National School Lunch Program ¹	\$0.0	\$0.0	\$0.0	\$0.0	\$0.1	\$0.1	0.0%	\$0.0	15.0%
School Breakfast Program	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.1	0.0%	\$0.0	31.5%
Military Construction, National Guard	\$13.3	\$0.0	\$0.0	\$0.0	\$13.3	\$0.0	0.0%	(\$13.3)	(100.0%)
TOTAL:	\$79.2	\$71.2	\$72.0	\$71.1	\$150.3	\$143.0	100.0%	(\$7.3)	(4.9%)

¹ The National School Lunch Program and School Breakfast Program contain less than \$1.0 million in funding per year, so the single-year totals round to \$0.0 when expressed in millions.

Note: Totals may not sum due to rounding.

**Military Department
FTE Highlights - Senate**

Full-Time-Equivalent Positions	Expended 2023	Estimated 2024	Budgeted 2025	Recommended 2026	Recommended 2027
Cap	687.5	670.5	670.5	670.5	670.5
Actual/Budgeted	536.3	670.5	670.5	NA	NA

Schedule of Exempt Positions (Cap)					
Adjutant General, Group 7	\$191,357	\$200,682	\$210,007	\$210,007	\$210,007

Notes:

- a) Fiscal year 2023 actual FTE figures are less than the FTE cap due to staff vacancies.
- b) The State Auditor's Office is the source for the fiscal year 2023 actual FTE levels.
- c) The State Auditor's Office Report, Executive Compensation at State Agencies (Report No.25-702, Oct 2024) indicates a market average of \$243,012 for the Adjutant General position at the Texas Military Department. The agency is requesting to increase the salary cap for the Adjutant General from \$210,007 in Group 7 to \$290,000 in Group 8.