

**Commission on Law Enforcement
Summary of Budget Recommendations - Senate**

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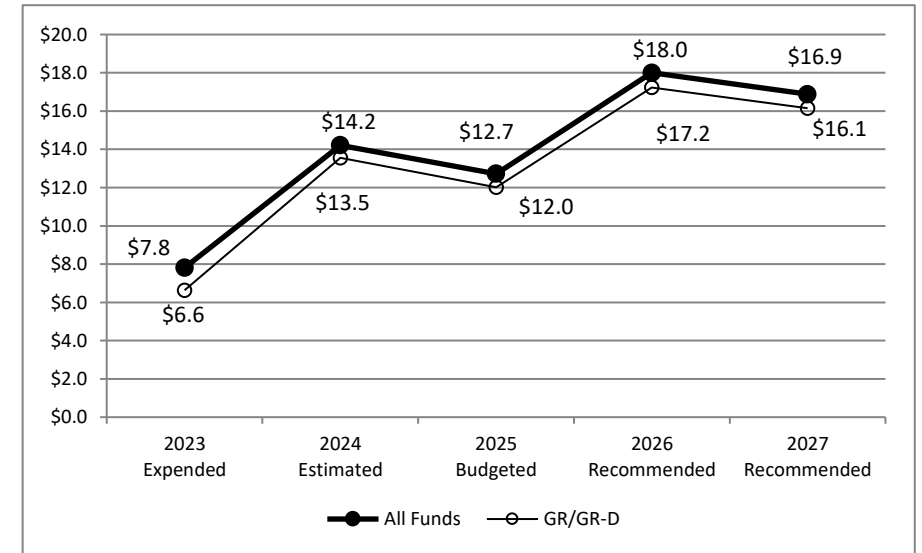
Gregory Stevens, Executive Director

Haley Ewing, LBB Analyst

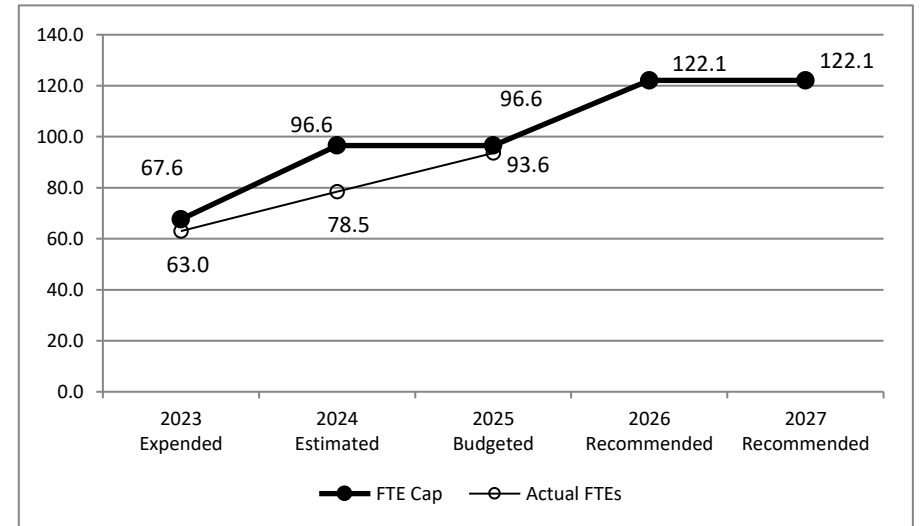
Method of Financing	2024-25 Base	2026-27 Recommended	Biennial Change (\$)	Biennial Change (%)
General Revenue Funds	\$25,554,133	\$33,369,898	\$7,815,765	30.6%
GR Dedicated Funds	\$5,510	\$5,510	\$0	0.0%
<i>Total GR-Related Funds</i>	<i>\$25,559,643</i>	<i>\$33,375,408</i>	<i>\$7,815,765</i>	<i>30.6%</i>
Federal Funds	\$0	\$0	\$0	0.0%
Other	\$1,368,554	\$1,507,000	\$138,446	10.1%
All Funds	\$26,928,197	\$34,882,408	\$7,954,211	29.5%

	FY 2025 Budgeted	FY 2027 Recommended	Biennial Change	Percent Change
FTEs	93.6	122.1	28.5	30.4%

Historical Funding Levels (Millions)



Historical Full-Time-Equivalent Employees (FTEs)



The bill pattern for this agency (2026-27 Recommended) represents an estimated 100.0% of the agency's estimated total available funds for the 2026-27 biennium.

**Commission on Law Enforcement
Summary of Funding Changes and Recommendations - Senate**

Funding Changes and Recommendations for the 2026-27 Biennium compared to the 2024-25 Base Spending Level	General Revenue	GR-Dedicated	Federal Funds	Other Funds	All Funds	Strategy in Appendix A
SIGNIFICANT Funding Changes and Recommendations (each issue is explained in Section 3 and additional details are provided in Appendix A):						
A) Removal of one-time funding for the creation of an Elementary Educational Outreach Training included in the 2024-25 appropriations.	(\$50,000)	\$0	\$0	\$0	(\$50,000)	A.1.2
OTHER Funding Changes and Recommendations (these issues are not addressed in Section 3 but details are provided in Appendix A):						
B) Removal of one-time funding for the creation of an Intellectual or Developmental Disability Training Course included in the 2024-25 appropriations.	(\$150,000)	\$0	\$0	\$0	(\$150,000)	A.1.2
C) Increase in funding to biennialize the statewide salary adjustments included in the 2024-25 appropriations.	\$446,057	\$0	\$0	\$0	\$446,057	A.1.1, A.1.2, B.1.1, B.1.2, C.1.1
D) Removal of one-time funding for vehicles.	(\$1,794,910)	\$0	\$0	\$0	(\$1,794,910)	B.1.1
E) Increase in estimated appropriated receipts to align with updated agency forecast.	\$0	\$0	\$0	\$138,446	\$138,446	A.1.1, A.1.2, B.1.2
F) Increase in funding for the High School Criminal Justice Career pilot program.	\$2,000,000	\$0	\$0	\$0	\$2,000,000	A.1.1
G) Increase in funding to enhance technical assistance and training for law enforcement agencies.	\$3,926,518	\$0	\$0	\$0	\$3,926,518	A.1.1, C.1.1
H) Increase in funding for police recruitment assistance.	\$364,850	\$0	\$0	\$0	\$364,850	B.1.2
I) Increase in funding for modernizing and maintaining IT infrastructure.	\$3,073,250	\$0	\$0	\$0	\$3,073,250	A.1.1, C.1.1
TOTAL SIGNIFICANT & OTHER Funding Changes and Recommendations (in millions)	\$7,815,765	\$0	\$0	\$138,446	\$7,954,211	As Listed
<i>SIGNIFICANT & OTHER Funding Increases</i>	\$9,810,675	\$0	\$0	\$138,446	\$9,949,121	As Listed
<i>SIGNIFICANT & OTHER Funding Decreases</i>	(\$1,994,910)	\$0	\$0	\$0	(\$1,994,910)	As Listed

NOTE: Totals may not sum due to rounding.

**Commission on Law Enforcement
Selected Fiscal and Policy Issues - Senate**

1. **Sunset updates.** The Texas Commission on Law Enforcement (TCOLE) went under Sunset Review during the 2022-23 biennium with their sunset bill, Senate Bill 1545, passing during the Eighty-eighth Legislature, Regular Session, 2023. TCOLE received \$4.8 million to implement the provisions of the bill which included: removal of separation categories from F-5 forms, establish a database for law enforcement agencies to conduct reviews as part of pre-employment background checks, create a public-facing database that identifies information about a peace officer’s license status, develop a system for law enforcement agencies to report failed or refused fit-for-duty exams, and IT projects. As of October 2024, TCOLE has provided LBB staff the following updates:
 - Law enforcement agencies required to conduct a review of TCOLE national law enforcement database as part of pre-employment background checks prior to hiring was completed 10/1/2023
 - Removal of separation categories from F-5 forms was completed and effective 3/1/2024
 - Model policy for agencies to adopt relating to fit-for-duty exams and refusals was completed and approved 6/20/2024
 - Model policies for misconduct investigations, hiring procedures, and personnel files were completed and approved 6/20/2024
 - Public database containing service reports of each licensed officer was completed and launched 9/1/2024
 - Confidential database to hold files related to misconduct investigations and personnel files has an anticipated completion date of 5/1/2025
 - Database containing officers’ license status has an anticipated completion date of 10/31/2025

2. **School Marshal Program.** TCOLE’s School Marshal program allows public school districts, open enrollment charter schools, private schools, and public two-year junior colleges to appoint School Marshals through the program. During fiscal year 2018, TCOLE received \$0.1 million in funding from the Office of the Governor, Criminal Justice Division, to increase the number of school marshals. TCOLE received \$1.3 million in the 2024-25 biennium to grow the program and as of August 31, 2024, there were 544 school marshals participating from 95 school districts with 7 licensed providers operating throughout the state of Texas.

School Marshals appointed per Fiscal Year

2020	2021	2022	2023	2024
238	245	286	363	544

3. **Educational Outreach Training.** Pursuant to the Eighty-eighth Legislature, General Appropriations Act, 2024-25 Biennium, TCOLE was provided \$50,000 in fiscal year 2024 to create an elementary educational outreach training to advance best practices of engagement between youth and peace officers. This course was established and published on TCOLE’s website in June 2024 with the goal of educating children about law enforcement in a way that humanizes law enforcement and builds trust, so that children are comfortable approaching officers. The published document is a resource guide outlining the minimum state requirements of what must be taught for a course to be considered compliant and receive TCOLE credit.

**Commission on Law Enforcement
Rider Highlights - Senate**

Modification of Existing Riders

The following riders include recommendations to remove obsolete language, make conforming changes such as updating fiscal years and amounts to reflect funding recommendations, and clarify deadlines: Rider 2, Capital Budget; Rider 3, Appropriation: Proficiency Certificate Fees; Rider 4, Appropriation: Licensing Fees; Rider 5, Appropriation: State Flag Fund for Deceased Texas Peace Officers; Rider 6, Appropriation: Distance Learning Program; Rider 7, Appropriation: Conference, Training, Testing and Other Receipts; Rider 8, Reimbursement of Advisory Committee Members; Rider 9, Texas Law Enforcement Peer Network; Rider 10, School Marshal Program.

New Riders

11. **High School Criminal Justice Career Pipeline.** Recommendations add rider to expand the High School Criminal Justice Career Pipeline pilot program.
12. **Police Recruitment Assistance Rider.** Recommendations add rider to establish and maintain a statewide recruitment website for Texas law enforcement agencies.

Deleted Riders

10. **Contingency for Behavioral Health Funds.** Recommendations delete rider as all provisions are in Article IX, Section 10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures.
11. **Sunset Contingency.** Recommendations delete rider because the Sunset bill passed, and contingency is no longer needed.
12. **Intellectual or Developmental Disability Course Training.** Recommendations delete rider as course has been completed.
13. **Elementary Educational Outreach Training.** Recommendations delete rider as course has been completed.
14. **Active Shooter Training.** Recommendations delete rider as all provisions are in statute with the passage of House Bill 1852, Eighty-eighth Legislature, Regular Session, 2023.
16. **Contingency for Senate Bill 1445.** Recommendations delete rider as the bill was enacted.

**Commission on Law Enforcement
Items Not Included in Recommendations - Senate**

	2026-27 Biennial Total			Information Technology Involved?	Contracting Involved?	Estimated Continued Cost 2028-29
	GR & GR-D	All Funds	FTEs			

Agency Exceptional Items Not Included (in agency priority order)

1)	Minimum Standards and Accountability. Funding and FTEs to enhance technical assistance and training.	\$5,102,559	\$5,102,559	18.0	No	No	\$4,470,000
2)	Salary Competitiveness and Staff Retention. Funding to provide salary increases for commissioned and non-commissioned employees.	\$2,455,610	\$2,455,610	0.0	No	No	\$2,815,000
3)	Strategic Operation Improvement. Funding and FTEs for legal and maintenance support.	\$3,145,496	\$3,145,496	14.0	No	No	\$3,195,000
4)	Innovation and Research. Funding and FTEs to provide regional support to school districts for new High School Criminal Justice Career pilot program.	\$2,399,611	\$2,399,611	2.0	No	Yes	\$2,450,000

TOTAL Items Not Included in Recommendations		\$13,103,276	\$13,103,276	34.0			\$12,930,000
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**Commission on Law Enforcement
Appendices - Senate**

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* Appendix is not included - no significant information to report

**Commission on Law Enforcement
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
LICENSING A.1.1	\$9,080,572	\$16,490,086	\$7,409,514	81.6%	<p>Recommendations include an increase of \$142,738 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations.</p> <p>Recommendations include a decrease of \$465,587 in General Revenue to reallocate funding to B.1.1 to address growing workload.</p> <p>Recommendations include an increase of \$74,000 in Other Funds to align Appropriated Receipts with recent revenue collections.</p> <p>Recommendations include an increase of \$2,000,000 in General Revenue to provide funding for High School Criminal Justice Career pilot program.</p> <p>Recommendations include an increase of \$2,227,127 in General Revenue for modernizing and maintaining IT infrastructure.</p> <p>Recommendations include an increase of \$3,431,236 in General Revenue for Agency standards support.</p>

**Commission on Law Enforcement
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
STANDARDS DEVELOPMENT A.1.2	\$1,725,205	\$1,419,176	(\$306,029)	(17.7%)	<p>Recommendations include an increase of \$35,685 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations.</p> <p>Recommendations include a decrease of \$150,000 in General Revenue to remove one-time funding to develop an intellectual or developmental disability training course.</p> <p>Recommendations include a decrease of \$50,000 in General Revenue to remove one-time funding to develop an elementary educational outreach training.</p> <p>Recommendations include a decrease of \$41,408 in General Revenue to reallocate funding to B.1.1 to improve investigations and enforcement.</p> <p>Recommendations include a decrease of \$55,306 in General Revenue to reallocate funding to C.1.1 due to strains on indirect administration tasks.</p> <p>Recommendations include an decrease of \$45,000 in Other Funds to align Appropriated Receipts with recent revenue collections.</p>
Total, Goal A, LICENSE AND DEVELOP STANDARDS	\$10,805,777	\$17,909,262	\$7,103,485	65.7%	
ENFORCEMENT B.1.1	\$6,910,440	\$5,742,960	(\$1,167,480)	(16.9%)	<p>Recommendations include an increase of \$120,435 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations.</p> <p>Recommendations include a decrease of \$1,794,910 in General Revenue to remove one-time funding for vehicles.</p> <p>Recommendations include an increase of \$506,995 in General Revenue to address growing workload.</p>

**Commission on Law Enforcement
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS**

Strategy/Goal	2024-25 Base	2026-27 Recommended	Biennial Change	% Change	Comments
TECHNICAL ASSISTANCE B.1.2	\$7,514,792	\$7,752,779	\$237,987	3.2%	Recommendations include an increase of \$98,133 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include a decrease of \$334,996 in General Revenue to reallocate funding to C.1.1 to improve technical assistance. Recommendations include an increase of \$110,000 in Other Funds to align Appropriated Receipts with recent revenue collections offset by a decrease of \$554 in anticipated license plate revenue. Recommendations include an increase of \$364,850 in General Revenue to provide funding for police recruitment rider.
Total, Goal B, REGULATION	\$14,425,232	\$13,495,739	(\$929,493)	(6.4%)	
INDIRECT ADMINISTRATION C.1.1	\$1,697,188	\$3,477,407	\$1,780,219	104.9%	Recommendations include an increase of \$49,066 in General Revenue to biennialize the statewide salary adjustments included in the 2024-25 appropriations. Recommendations include an increase of \$390,302 in General Revenue to address increased expenses from travel and purchasing transactions, state and federal compliance and external communications. Recommendations include an increase of \$846,123 in General Revenue for modernizing and maintaining IT infrastructure. Recommendations include an increase of \$495,282 in General Revenue for Agency standards support.
Total, Goal C, INDIRECT ADMINISTRATION	\$1,697,188	\$3,477,407	\$1,780,219	104.9%	
Grand Total, All Strategies	\$26,928,197	\$34,882,408	\$7,954,211	29.5%	

**Commission on Law Enforcement
FTE Highlights - Senate**

Full-Time-Equivalent Positions	Expended 2023	Estimated 2024	Budgeted 2025	Recommended 2026	Recommended 2027
Cap	67.6	96.6	96.6	122.1	122.1
Actual/Budgeted	63.0	78.5	93.6	NA	NA

Schedule of Exempt Positions (Cap)					
Executive Director, Group 4	\$136,649	\$163,428	\$163,428	\$163,428	\$163,428

Notes:

- a) Fiscal year 2023 actual FTE figures are less than the FTE cap due to staff vacancies.
- b) The State Auditor's Office is the source for the fiscal year 2023 actual FTE levels.
- c) The State Auditor's Office Report, Executive Compensation at State Agencies (Report No.25-702, Oct 2024) indicates a market average of \$174,998 for the Executive Director position at the Texas Commission on Law Enforcement.